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102ND CONGRESS; 2ND SESSION
IN THE HOUSE OF REPRESENTATIVES
AS ENROLLED

H. R. 3033

1991 H.R. 3033 ; 102 H.R. 3033

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SYNOPSIS:

An Act To amend the Job Training Partnership Act to improve the delivery of services to hard-to-serve youth and adults, and for other purposes.

DATE OF INTRODUCTION: JULY 25, 1991

DATE OF VERSION: AUGUST 20, 1992 -- **VERSION:** 8

SPONSOR(S):

Sponsor not included in this printed version.

TEXT:

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Job Training Reform Amendments of 1992".

SEC. 2. TABLE OF CONTENTS.

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- Sec. 501. Jobs for employable dependent individuals.

TITLE VI-STATE HUMAN RESOURCE INVESTMENT COUNCIL

- Sec. 601. State human resource investment council.

TITLE VII-MISCELLANEOUS PROVISIONS

- Sec. 701. Effective date and transition provisions.
- Sec. 702. Technical and conforming amendments.

TITLE I-JOB TRAINING PARTNERSHIP REQUIREMENTS

Subtitle A-General Provisions

SEC. 101. DECLARATION OF POLICY AND STATEMENT OF PURPOSE.

(a) DECLARATION OF POLICY.-In recognition of the training needs of low-income adults and youth, the Congress declares it to be the policy of the United States to-

- (1) provide financial assistance to States and local service delivery areas to meet the training needs of such low-income adults and youth, and to assist such individuals in obtaining unsubsidized

employment;

(2) increase the funds available for programs under title II of the Job Training Partnership Act ([29 U.S.C. 1601](#) et seq.) by not less than 10 percent of the baseline each fiscal year to provide for growth in the percentage of eligible adults and youth served above the 5 percent of the eligible population that is currently served; and

(3) encourage the provision of longer, more comprehensive, education, training, and employment services to the eligible population, which also requires increased funding in order to maintain current service levels.

(b) **STATEMENT OF PURPOSE.**-Section 2 of the Job Training Partnership Act ([29 U.S.C. 1501](#)) (hereafter in this Act referred to as "the Act") is amended to read as follows:

"STATEMENT OF PURPOSE

"SEC. 2. It is the purpose of this Act to establish programs to prepare youth and adults facing serious barriers to employment for participation in the labor force by providing job training and other services that will result in increased employment and earnings, increased educational and occupational skills, and decreased welfare dependency, thereby improving the quality of the work force and enhancing the productivity and competitiveness of the Nation."

SEC. 102. AUTHORIZATION OF APPROPRIATIONS.

(a) **IN GENERAL.**-Section 3 of the Act ([29 U.S.C. 1502](#)) is amended-

(1) by striking subsections (a) and (b) and inserting the following:

"(a)(1) There are authorized to be appropriated to carry out parts A and C of title II such sums as may be necessary for fiscal year 1993 and for each succeeding fiscal year. Of the sums appropriated to carry out parts A and C of title II for each such fiscal year, an amount not less than 40 percent of such sums shall be made available to carry out part A of such title and an amount not less than 40 percent of such sums shall be made available to carry out part C of such title.

"(2) There are authorized to be appropriated to carry out part B of title II such sums as may be necessary for fiscal year 1993 and for each succeeding fiscal year.";

(2) by redesignating subsection (c) as subsection (b);

(3) by inserting after such subsection (b) the following:

"(c)(1) There are authorized to be appropriated to carry out parts A, C, D, E, F, and G of title IV for fiscal year 1993 and each succeeding fiscal year an amount equal to not more than 7 percent of the total amount appropriated to carry out this Act for each such fiscal year.

"(2) From the amount appropriated under paragraph (1) for any fiscal year, the Secretary-

"(A) shall first reserve-

"(i) an amount of not less than 3.3 percent of the amount available for parts A and C of title II for such fiscal year to carry out section 401; and

"(ii) an amount of not less than 3.2 percent of the amount available for parts A and C of title II for such fiscal year to carry out section 402; and

"(B) after making such reservations, shall reserve-

"(i) an amount equal to 7 percent of the amount appropriated under paragraph (1) to carry out part C of title IV;

"(ii) \$15,000,000 to carry out section 453, of which-

"(I) not less than 20 percent shall be used to carry out section 453(b);

"(II) not less than 20 percent shall be used to carry out section 453(c); and

"(III) \$1,000,000 shall be used to carry out section 453(d);

"(iii) \$6,000,000 to carry out subsections (e) and (f) of section 462; and

"(iv) \$2,000,000 to carry out part F of title IV.

"(3) There are authorized to be appropriated to carry out part H of title IV \$100,000,000 for fiscal year 1993 and such sums as may be necessary for each of the fiscal years 1994 through 1997.

"(4) There are authorized to be appropriated to carry out part I of title IV \$5,000,000 for each of the fiscal years 1993 through 1997.

"(5) There are authorized to be appropriated to carry out part J of title IV, \$15,000,000 for fiscal year 1993 and such sums as may be necessary for each succeeding fiscal year."; and

(4) in subsection (e)-

(A) by striking "(e)(1) Subject to paragraph (2), there" and inserting "(e) There";

(B) by striking "1994" and inserting "1996"; and

(C) by striking paragraphs (2) and (3).

(b) CONFORMING AMENDMENTS.-Subsections (a) and (e) of section 302 of the Act ([29 U.S.C. 1652](#) (a) and (e)) and section 326(h) of the Act (1662e(h)) are amended by striking "3(c)" and inserting "3(b)".

SEC. 103. DEFINITIONS.

(a) IN GENERAL.-Section 4 of the Act ([29 U.S.C. 1503](#)) is amended-

(1) in paragraph (3), by striking "a program under part A" and inserting "programs under parts A and C"; and

(2) in paragraph (5)-

(A) by inserting "the Association of Farmworker Opportunity Programs, the Center for Employment Training, literacy organizations, agencies or organizations serving older individuals, organizations that provide service opportunities, youth corps programs," after "Jobs for Youth,"; and

(B) by striking "(including the National Urban Indian Council)";

(3) in paragraph (8)-

(A) in subparagraph (B)(i), by striking "the poverty level determined in accordance with criteria established by the Director of the Office of Management and Budget" and inserting "the official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981 ([42 U.S.C. 9902\(2\)](#))";

(B) in subparagraph (C), by inserting "(or has been determined within the 6-month period prior to the application for the program involved to be eligible to receive)" after "is receiving";

(C) in subparagraph (D), by inserting "subsections (a) and (c) of" after "under"; and

(D) in subparagraph (F), by striking "adult handicapped individual" and inserting "individual with a disability";

(4) in paragraph (10)-

(A) by striking "(10)" and inserting "(10)(A)";

(B) by striking "handicapped individual" and inserting "individual with a disability"; and

(C) by adding at the end the following:

"(B) The term 'individuals with disabilities' means more than one individual with a disability.";

(5) in paragraph (22), by striking "and the Trust Territory of the Pacific Islands" and inserting "the Federated States of Micronesia, the Republic of the Marshall Islands, and Palau";

(6) in paragraph (24)-

(A) by inserting "financial assistance (except as a post-termination service), drug and alcohol abuse counseling and referral, individual and family counseling," after "health care,";

(B) by striking "materials for the handicapped," and inserting "materials for individuals with disabilities, job coaches,"; and

(C) by inserting "and dependent care" after "child care";

(7) by amending paragraph (29) to read as follows:

"(29) The term 'displaced homemaker' means an individual who has been providing unpaid services to family members in the home and who-

"(A) has been dependent either-

"(i) on public assistance and whose youngest child is within 2 years of losing eligibility under part A of title IV of the Social Security Act ([42 U.S.C. 601](#) et seq.); or

"(ii) on the income of another family member but is no longer supported by that income; and

"(B) is unemployed or underemployed and is experiencing difficulty in obtaining or upgrading employment."; and

(8) by adding after paragraph (30) the following new paragraphs:

"(31) The term 'basic skills deficient' means, with respect to an individual, that the individual has English reading or computing skills at or below the 8th grade level on a generally accepted standardized test or a comparable score on a criterion-referenced test.

"(32) The term 'case management' means the provision of a client-centered approach in the delivery of services, designed to-

"(A) prepare and coordinate comprehensive employment plans, such as service strategies, for participants to ensure access to the necessary training and supportive services, using, where feasible, computer-based technologies; and

"(B) provide job and career counseling during program participation and after job placement.

"(33) The term 'citizenship skills' means skills and qualities, such as teamwork, problem-solving ability, self-esteem, initiative, leadership, commitment to life-long learning, and an ethic of civic responsibility, that are characteristic of productive workers and good citizens.

"(34) The term 'family' means two or more persons related by blood, marriage, or decree of court, who are living in a single residence, and are included in one or more of the following categories:

"(A) A husband, wife, and dependent children.

"(B) A parent or guardian and dependent children.

"(C) A husband and wife.

"(35) The term 'hard-to-serve individual' means an individual who is included in one or more of the categories described in section 203(b) or subsection (b) or (d) of section 263.

"(36) The term 'JOBS' means the Job Opportunities and Basic Skills

Training Program authorized under part F of title IV of the Social Security Act ([42 U.S.C. 681](#) et seq.).

"(37) The term 'participant' means an individual who has been determined to be eligible to participate in and who is receiving services (except post-termination services authorized under sections 204(c)(4) and 264(d)(5) and followup services authorized under section 253(d)) under a program authorized by this Act. Participation shall be deemed to commence on the first day, following determination of eligibility, on which the participant began receiving subsidized employment, training, or other services provided under this Act.

"(38) The term 'school dropout' means an individual who is no longer attending any school and who has not received a secondary school diploma or a certificate from a program of equivalency for such a diploma.

"(39) The term 'termination' means the separation of a participant who is no longer receiving services (except post-termination services authorized under sections 204(c)(4) and 264(d)(5) and followup services authorized under section 253(d)) under a program authorized by this Act.

"(40) The term 'youth corps program' means a program, such as a conservation corps or youth service program, that offers productive work with visible community benefits in a natural resource or human service setting and that gives participants a mix of work experience, basic and life skills, education, training, and supportive services."

(b) CONFORMING AMENDMENTS.-The Act ([29 U.S.C. 1501](#) et seq.) is amended-

(1) in section 4 ([29 U.S.C. 1503](#))-

(A) in paragraph (5), by striking "the handicapped" and inserting "individuals with disabilities";

(B) in paragraph (8)(F), by striking "adult handicapped individual" and inserting "individual with a disability"; and

(C) in paragraph (28), by striking "section 521(31)" and inserting "section 521(41)";

(2) in section 167(a)(2) ([29 U.S.C. 1577](#)(a)(2)), by striking "handicap" and inserting "disability";

(3) in the second section 172(b) (as added by Public Law 100-628) ([29 U.S.C. 1583](#)(b)), by striking "handicapped individuals" and inserting "individuals with disabilities"; and

(4) in section 423(1) ([29 U.S.C. 1693](#)(1)), by striking "handicapped individual" and inserting "individual with a disability".

Subtitle B-Service Delivery System

SEC. 111. ESTABLISHMENT OF SERVICE DELIVERY AREAS.

Section 101(c)(1) of the Act ([29 U.S.C. 1511](#)(c)(1)) is amended by inserting before the period at the end of the first sentence the following: ", except as provided for in sections 106(j)(4)(B) and 164(b)(1)(B)".

SEC. 112. ESTABLISHMENT OF PRIVATE INDUSTRY COUNCIL.

(a) COMPOSITION.-

(1) MEMBERSHIP.-Section 102(a) of the Act ([29 U.S.C. 1512](#)(a)(2)) is amended-

(A) by striking "and" at the end of paragraph (1); and

(B) by striking paragraph (2) and inserting the following:

"(2) representatives of organized labor and community-based organizations, who shall constitute not less than 15 percent of the

membership of the council; and

"(3) representatives of each of the following:

"(A) Educational agencies (which agencies shall be representative of all educational agencies in the service delivery area).

"(B) Vocational rehabilitation agencies.

"(C) Public assistance agencies.

"(D) Economic development agencies.

"(E) The public employment service."

(2) NOMINATION.-Section 102(c)(2) of the Act ([29 U.S.C. 1512](#)(c)(2)) is amended to read as follows:

"(2) The education representatives on the council shall be selected from among individuals nominated by regional or local educational agencies, vocational education institutions, institutions of higher education (including entities offering adult education) or general organizations of such institutions, within the service delivery area."

(3) RECOMMENDATIONS.-Section 102(c)(3) of the Act (29 U.S.C. 1512(c)(3)) is amended to read as follows:

"(3) The labor representatives on the council shall be selected from individuals recommended by recognized State and local labor federations. If the State or local labor federation fails to nominate a sufficient number of individuals to meet the labor representation requirements of subsection (a)(2), individual workers may be included on the council to complete the labor representation."

(4) ADDITIONAL REPRESENTATIVES.-Section 102(c) of the Act (20 U.S.C. 1512(c)) is amended by adding at the end the following new paragraph:

"(4) The remaining members of the council shall be selected from individuals recommended by interested organizations."

SEC. 113. JOB TRAINING PLAN.

(a) RESTRICTION OF PLANS TO TITLE II PROGRAMS.-Section 104(a) of the Act ([29 U.S.C. 1514](#)(a)) is amended by inserting "under title II" after "appropriated".

(b) CONTENTS OF JOB TRAINING PLANS.-Section 104(b) of the Act (29 U.S.C. 1514(b)) is amended to read as follows:

"(b) Each job training plan for the programs conducted under title II shall contain-

"(1) an identification of the entity that will administer the program and be the grant recipient of funds from the State;

"(2) if there is more than one service delivery area in a single labor market area, provisions for coordinating particular aspects of the service delivery area program with other programs and service providers in the labor market area, including provisions for-

"(A) assessing needs and problems in the labor market that form the basis for program planning;

"(B) ensuring access by program participants in each service delivery area to skills training and employment opportunities throughout the entire labor market;

"(C) coordinating or jointly implementing job development, placement, and other employer outreach activities; and

"(D) entering into agreements and contracts, established pursuant to section 141(e)(2), between service delivery areas to pay or share the cost of services;

"(3) a description of methods of complying with the coordination criteria contained in the Governor's coordination and special

services plan;

"(4) a description of linkages established with appropriate agencies, pursuant to sections 205 and 265, designed to enhance the provision of services and avoid duplication, including-

"(A) agreements with appropriate educational agencies;

"(B) arrangements with other education, training, and employment programs authorized by Federal law;

"(C) if appropriate, joint programs in which activities supported with assistance under this Act are coordinated with activities (such as service opportunities and youth corps programs) supported with assistance made available under the National and Community Service Act of 1990 ([42 U.S.C. 12501](#) et seq.); and

"(D) efforts to ensure the effective delivery of services to participants in coordination with local welfare agencies and other local agencies, community-based organizations, volunteer groups, business and labor organizations, and other training, education, employment, and social service programs;

"(5) goals and objectives for the programs, including-

"(A) a description of the manner in which the program will contribute to the economic self-sufficiency of participants, and the productivity of the local area and the Nation; and

"(B) performance standards established in accordance with standards prescribed under section 106;

"(6) procedures for identifying and selecting participants, including-

"(A) goals for the training and placement of hard-to-serve individuals, and a description of efforts to be undertaken to accomplish such goals;

"(B) outreach efforts to recruit and expand awareness of training and placement opportunities for such individuals; and

"(C) types of services to be provided to address the special needs of such individuals;

"(7)(A) goals for-

"(i) the training of women in nontraditional employment; and

"(ii) the training-related placement of women in nontraditional employment and apprenticeships; and

"(B) a description of efforts to be undertaken to accomplish the goals described in subparagraph (A), including efforts to increase awareness of such training and placement opportunities;

"(8) adult and youth program budgets for 2 program years and any proposed expenditures for the succeeding 2 program years;

"(9) a description of-

"(A) the assessment process that will identify participant skill levels;

"(B) the process for providing information and referrals for applicants and participants relating to appropriate programs and service providers;

"(C) the services to be provided, including the means for involving labor organizations and community-based organizations in the provision of services, the estimated duration of service, and the estimated training cost per participant;

"(D) the competency levels to be achieved by participants as a result of program participation; and

"(E) the procedures for evaluating the progress of participants in achieving competencies;

"(10) a description of the procedures and methods of carrying out title V, where applicable, relating to incentive bonus payments for the placement of individuals eligible under such title;

"(11) procedures, consistent with sections 107 and 164, for selecting service providers, which procedures shall take into account-

"(A) past performance of the providers regarding-

"(i) job training, basic skills training, or related activities;

"(ii) fiscal accountability; and

"(iii) ability to meet performance standards; and

"(B) the ability of the providers to provide services that can lead to achievement of competency standards for participants with identified deficiencies;

"(12) fiscal control (including procurement, monitoring, and management information system requirements), accounting, audit, and debt collection procedures, consistent with section 164, to assure the proper disbursement of, and accounting for, funds received under title II; and

"(13) procedures for the preparation and submission of an annual report to the Governor, which report shall include-

"(A) a description of activities conducted during the program year;

"(B) characteristics of participants;

"(C) information on the extent to which applicable performance standards were met;

"(D) information on the extent to which the service delivery area has met the goals of the area for the training and training-related placement of women in nontraditional employment and apprenticeships; and

"(E) a statistical breakdown of women trained and placed in nontraditional occupations, including information regarding-

"(i) the type of training received, by occupation;

"(ii) whether the participant was placed in a job or apprenticeship, and, if so, the occupation and wage at placement;

"(iii) the age of the participant;

"(iv) the race of the participant; and

"(v) retention of the participant in nontraditional employment.".

SEC. 114. REVIEW AND APPROVAL OF PLAN.

Section 105 of the Act ([29 U.S.C. 1515](#)) is amended-

(1) in subsection (a)(1)(B)(ii), by inserting "community-based organizations and" after "appropriate"; and

(2) in subsection (b)(1)(E), by striking "section 121(b)", and inserting "sections 121(b), 205, and 265".

SEC. 115. PERFORMANCE STANDARDS.

(a) IN GENERAL.-SECTION 106 OF THE ACT ([29 U.S.C. 1516](#)) IS AMENDED TO READ AS FOLLOWS:

"PERFORMANCE STANDARDS

"SEC. 106. (a) FINDINGS.-The Congress recognizes that job training is an investment in human capital and not an expense. In order to determine whether that investment has been productive, the Congress finds that-

"(1) it is essential that criteria for measuring the return on this investment be developed; and

"(2) the basic return on the investment is to be measured by long-term economic self-sufficiency, increased employment and earnings, reductions in welfare dependency, and increased educational attainment and occupational skills.

"(b) TITLE II PERFORMANCE STANDARDS.-

"(1) GENERAL OBJECTIVE.-In prescribing performance standards for programs under parts A and C of title II, the Secretary shall ensure that States and service delivery areas will make efforts to increase services and positive outcomes for hard-to-serve individuals.

"(2) ACHIEVEMENT OF BASIC MEASURES.-In order to determine whether the basic measures described in subsection (a) are achieved for programs under parts A and C of title II, the Secretary, in consultation with the Secretary of Education and the Secretary of Health and Human Services, shall prescribe performance standards.

"(3) FACTORS FOR ADULT STANDARDS.-The Secretary shall base the performance standards for adult programs under part A of title II on appropriate factors, which may include-

"(A) placement in unsubsidized employment;

"(B) retention for not less than 6 months in unsubsidized employment;

"(C) an increase in earnings, including hourly wages;

"(D) a reduction in welfare dependency; and

"(E) acquisition of skills, including basic skills, required to promote continued employability in the local labor market (including attainment of the competency levels described in paragraph (5)), or acquisition of a high school diploma or the equivalent of the diploma, if the acquisition of such skills or diploma is in addition to obtaining one or more of the outcomes described in subparagraphs (A) through (D).

"(4) FACTORS FOR YOUTH STANDARDS.-

"(A) IN GENERAL.-The Secretary shall base the performance standards for youth programs under part C of title II on appropriate factors described in paragraph (3), and on factors including-

"(i) attainment of employment competencies (including attainment of the competency levels described in paragraph (5));

"(ii) dropout prevention and recovery;

"(iii) secondary and postsecondary school completion or the equivalent of such completion; and

"(iv) enrollment in other training programs, apprenticeships, or postsecondary education, or enlistment in the Armed Forces.

"(B) VARIATIONS.-The Secretary may prescribe variations in the standards described in subparagraph (A) to reflect the differences between in-school and out-of-school programs.

"(5) COMPETENCY LEVELS.-The private industry councils, in consultation with appropriate educational agencies, and, where appropriate, the private sector, labor organizations, and community-based organizations, shall establish youth and adult competency levels, based on such factors as entry level skills and other hiring requirements.

"(6) REQUIREMENTS.-The performance standards described in paragraphs (3) and (4) shall include provisions governing-

"(A) the base period prior to program participation that will be used for measurement of the factors in such paragraphs, as

appropriate;

"(B) a representative period after termination from the program that is a reasonable indicator of postprogram employment, earnings, and cash welfare payment reductions; and

"(C) cost-effective methods for obtaining such data as are necessary to carry out this section and section 452(d) which, notwithstanding any other provision of law, may include access to earnings records, State employment security records, records collected under the Federal Insurance Contributions Act (chapter 21 of the Internal Revenue Code of 1986), State aid to families with dependent children records, statistical sampling techniques, and similar records or measures, with appropriate safeguards to protect the confidentiality of the information obtained.

"(7) INCENTIVE GRANTS.-From funds available under section 202(c)(1)(B), and under section 262(c)(1)(B), for providing incentive grants under this paragraph, each Governor shall award incentive grants for programs under parts A and C of title II, other than programs under section 204(d), to service delivery areas that-

"(A) exceed the performance standards established by the Secretary under this subsection (except for the standards established under paragraph (8)) with respect to services to all participants;

"(B) exceed the performance standards established by the Secretary under this subsection (except for the standards established under paragraph (8)) with respect to services to populations of hard-to-serve individuals;

"(C) serve more than the minimum percentage of out-of-school youth required by section 263(f);

"(D) place participants in employment that-

"(i) provides post-program earnings exceeding the applicable performance criteria; and

"(ii) includes employer-assisted employment benefits, including health benefits, consistent with the requirements of section 143(a)(4) relating to subsidized employment; and

"(E) exceed the performance standards established by the Governor under subsection (e) for programs under title II, except that not more than 25 percent of the incentive grants shall be awarded on performance standards established under subsection (e).

"(8) PROGRAM EXPENDITURES.-The Secretary shall prescribe performance standards relating gross program expenditures to various performance measures under this subsection, excluding any cost per participant measure. The Governors shall not take performance standards prescribed under this paragraph into consideration in awarding incentive grants under paragraph (7).

"(c) TITLE III PERFORMANCE STANDARDS.-

"(1) IN GENERAL.-THE SECRETARY SHALL PRESCRIBE PERFORMANCE STANDARDS FOR PROGRAMS UNDER TITLE III BASED ON PLACEMENT AND RETENTION IN UNSUBSIDIZED EMPLOYMENT.

"(2) NEEDS-RELATED PAYMENTS.-In prescribing performance standards under paragraph (1), the Secretary shall make appropriate allowance for the difference in cost resulting from serving workers receiving needs-related payments under section 314(e).

"(d) STATE VARIATION OF PERFORMANCE STANDARDS.-

"(1) AUTHORITY OF GOVERNOR.-EACH GOVERNOR SHALL PRESCRIBE, AND REPORT IN THE GOVERNOR'S COORDINATION AND SPECIAL SERVICES PLAN, WITHIN PARAMETERS ESTABLISHED BY THE SECRETARY, VARIATIONS IN THE STANDARDS ISSUED UNDER SUBSECTIONS (B) AND (C) BASED UPON-

"(A) SPECIFIC ECONOMIC, GEOGRAPHIC, AND DEMOGRAPHIC FACTORS IN THE STATE AND IN SERVICE DELIVERY AREAS AND SUBSTATE AREAS WITHIN THE STATE;

"(B) the characteristics of the population to be served;

"(C) the demonstrated difficulties in serving the population;

and

"(D) the type of services to be provided.

"(2) RESPONSIBILITIES OF SECRETARY.-THE SECRETARY SHALL-

"(A) PROVIDE INFORMATION AND TECHNICAL ASSISTANCE ON PERFORMANCE STANDARDS ADJUSTMENTS;

"(B) COLLECT DATA THAT IDENTIFIES HARD-TO-SERVE INDIVIDUALS;

"(C) PROVIDE GUIDANCE ON SETTING PERFORMANCE STANDARDS AT THE SERVICE PROVIDER LEVEL THAT ENCOURAGES INCREASED SERVICE TO SUCH INDIVIDUALS; AND

"(D) REVIEW PERFORMANCE STANDARDS TO ENSURE THAT SUCH STANDARDS PROVIDE MAXIMUM INCENTIVE IN SERVING SUCH INDIVIDUALS.

"(E) ADDITIONAL STATE STANDARDS PERMITTED.-The Governor may prescribe performance standards for programs under title II and title III in addition to those standards established by the Secretary under subsections (b) and (c). Such additional standards may include criteria relating to establishment of effective linkages with other programs to avoid duplication and enhance the delivery of services, the provision of high quality services, and successful service to hard-to-serve individuals. The additional performance standards established for title II shall be reported in the Governor's coordination and special services plan.

"(f) TITLE IV STANDARDS.-THE SECRETARY SHALL PRESCRIBE PERFORMANCE STANDARDS FOR PROGRAMS UNDER PARTS A AND B OF TITLE IV.

"(G) ADJUSTMENT FOR SPECIAL POPULATIONS.-The Secretary shall prescribe a system for variations in performance standards for special populations to be served, including Native Americans, migrant and seasonal farmworkers, disabled and Vietnam era veterans, including veterans who served in the Indochina Theater between August 5, 1964 and May 7, 1975, older individuals, including those served under section 204(d), and offenders, taking into account their special circumstances.

"(h) MODIFICATIONS.-

"(1) IN GENERAL.-The Secretary may modify the performance standards under this section not more often than once every 2 program years. Such modifications shall not be retroactive.

"(2) JOB CORPS.-NOTWITHSTANDING PARAGRAPH (1), THE SECRETARY MAY MODIFY STANDARDS RELATING TO PROGRAMS UNDER PART B OF TITLE IV EACH PROGRAM YEAR.

"(I) FUNCTIONS OF NCEP.-The National Commission for Employment Policy shall-

"(1) advise the Secretary in the development of performance standards under this section for measuring results of participation in job training and in the development of parameters for variations of such standards referred to in subsection (d);

"(2) evaluate the usefulness of such standards as measures of desired performance; and

"(3) evaluate the impact of such standards (intended or otherwise) on the choice of who is served, what services are provided, and the cost of such services in service delivery areas.

"(j) FAILURE TO MEET STANDARDS.-

"(1) UNIFORM CRITERIA.-The Secretary shall establish uniform criteria for determining whether-

"(A) a service delivery area fails to meet performance standards under this section; and

"(B) the circumstances under which remedial action authorized under this subsection shall be taken.

"(2) TECHNICAL ASSISTANCE.-Each Governor shall provide technical assistance to service delivery areas failing to meet performance standards under the uniform criteria established under paragraph

(1)(A).

"(3) PROCESS FOR CORRECTION.-Not later than 90 days after the end of each program year, each Governor shall report to the Secretary the final performance standards and performance for each service delivery area within the State, along with the plans of the Governor for providing the technical assistance required under paragraph (2).

"(4) REORGANIZATION PLAN.-

"(A) PLAN REQUIRED FOR CONTINUED FAILURE.-If a service delivery area continues to fail to meet such performance standards for 2 consecutive program years, the Governor shall notify the Secretary and the service delivery area of the continued failure, and shall develop and impose a reorganization plan.

"(B) ELEMENTS.-Such plan may restructure the private industry council, prohibit the use of designated service providers, merge the service delivery area into one or more other existing service delivery areas, or make other changes as the Governor determines to be necessary to improve performance, including the selection of an alternative administrative entity to administer the program for the service delivery area.

"(C) ALTERNATIVE ADMINISTRATIVE ENTITY SELECTION.-The alternative administrative entity described in subparagraph (B) may be a newly formed private industry council or any agency jointly selected by the Governor and the chief elected official of the largest unit of general local government in the service delivery area or substate area.

"(5) SECRETARIAL ACTION.-

"(A) PLAN.-If the Governor has not imposed a reorganization plan as required by paragraph (4) within 90 days of the end of the second program year in which a service delivery area has failed to meet its performance standards, the Secretary shall develop and impose such a plan.

"(B) RECAPTURE OR WITHHOLDING.-The Secretary shall recapture or withhold an amount not to exceed one-fifth of the State administration set-aside allocated under section 202(c)(1)(A) and under section 262(c)(1)(A), for the purposes of providing technical assistance under a reorganization plan imposed pursuant to subparagraph (A).

"(6) APPEAL BY SERVICE DELIVERY AREA.-

"(A) TIMING.-A service delivery area that is the subject of a reorganization plan under paragraph (4) may, within 30 days after receiving notice thereof, appeal to the Secretary to rescind or

revise such plan.

"(B) RECAPTURE OR WITHHOLDING.-

"(i) DETERMINATION.-If the Secretary determines, upon appeal under subparagraph (A), that the Governor has not provided appropriate technical assistance as required under paragraph (2), the Secretary shall recapture or withhold an amount not to exceed one-fifth of the State administration set-aside allotted under section 202(c)(1)(A) and under section 262(c)(1)(A). The Secretary shall use funds recaptured or withheld under this subparagraph to provide appropriate technical assistance.

"(ii) BASIS.-If the Secretary approved the technical assistance plan provided by the Governor under paragraph (2), a determination under this subparagraph shall only be based on failure to effectively implement such plan and shall not be based on the plan itself.

"(7) APPEAL BY GOVERNOR.-A Governor of a State that is subject to recapture or withholding under paragraph (5) or (6)(B) may, within 30 days of receiving notice thereof, appeal such withholding to the Secretary.

"(k) CLARIFICATION OR REFERENCE.-For the purposes of this section, the term 'employment' means employment for 20 or more hours per week."

(b) CONFORMING AMENDMENT.-Sections 311(a), 311(b)(8), and 322(a)(4) (29 U.S.C. 1661(a), 1661(b)(8), and 1662a(a)(4)) are each amended by striking "106(g)" and inserting "106(c)".

SEC. 116. SELECTION OF SERVICE PROVIDERS.

(a) SELECTION GUIDELINES.-Section 107(a) of the Act ([29 U.S.C. 1517](#)(a)) is amended-

(1) by inserting ", (in accordance with guidelines established by the Secretary)" in the first sentence after "demonstrated performance"; and

(2) by adding after the 1st sentence the following: "In addition, consideration shall be given to demonstrated performance in making available appropriate supportive services, including child care."

(b) ADDITIONAL REQUIREMENTS FOR SELECTION.-Section 107 of the Act (29 U.S.C. 1517) is amended by adding at the end the following new subsection:

"(e) The selection of service providers shall be made on a competitive basis to the extent practicable, and shall include-

"(1) a determination of the ability of the service provider to meet program design specifications established by the administrative entity that take into account the purposes of the Act and the goals established in the Governor's coordination and special services plan; and

"(2) documentation of compliance with procurement standards established by the Governor under section 164, including the reasons for selection."

SEC. 117. LIMITATION ON CERTAIN COSTS.

(a) APPLICATION OF COST LIMITATIONS.-SECTION 108(A) OF THE ACT (29 U.S.C. 1518(A)) IS AMENDED TO READ AS FOLLOWS:

"(A) EXCEPT AS PROVIDED IN SUBPARAGRAPH (A) OR (B) OF SECTION 141(D)(3), FUNDS EXPENDED UNDER THIS ACT SHALL BE CHARGED TO THE APPROPRIATE COST CATEGORIES."

(b) COST CATEGORIES AND LIMITATIONS.-Section 108(b) of the Act (29 U.S.C. 1518(b)) is amended to read as follows:

"(b)(1) The cost limitations contained in this subsection shall apply separately to the funds allocated for programs under part A of title II, and to the funds allocated for programs under part C of such title.

"(2) Funds expended under parts A and C of title II shall be charged to one of the following categories:

"(A) Administration.

"(B) Training-related and supportive services.

"(C) Direct training services.

"(3) The Secretary shall, consistent with sections 204(b) and 264(c), define by regulation the cost categories specified in paragraph (2).

"(4) Of the funds allocated to a service delivery area for any program year under parts A or C of title II-

"(A) not more than 20 percent shall be expended for administration; and

"(B) not less than 50 percent shall be expended for direct training services.

"(5) Each service delivery area shall ensure that for all services provided to participants through contracts, grants, or other agreements with a service provider, such contract, grant, or agreement shall include appropriate amounts necessary for administration and supportive services.

"(6) For purposes of paragraph (4), the term 'allocated' means allocated for a program year, as adjusted for reallocations and reallocations under section 109 and for transfers of funds under sections 206, 256, and 266."

(c) REFERENCE TO LIMITATIONS.-Section 108(c) of the Act (29 U.S.C. 1518(c)) is amended to read as follows:

"(c) Funds available under title III shall be expended in accordance with the limitations specified in section 315."

SEC. 118. RECAPTURE AND REALLOTMENT OF UNOBLIGATED FUNDS UNDER TITLE II.

Part A of title I of the Act ([29 U.S.C. 1511](#) et seq.) is amended by adding at the end the following new section:

"RECAPTURE AND REALLOTMENT OF UNOBLIGATED FUNDS

"SEC. 109. (a) WITHIN STATE REALLOCATIONS.-

"(1) IN GENERAL.-FOR PROGRAM YEARS BEGINNING ON OR AFTER JULY 1, 1993, THE GOVERNOR SHALL, IN ACCORDANCE WITH THE REQUIREMENTS OF THIS SUBSECTION, REALLOCATE TO ELIGIBLE SERVICE DELIVERY AREAS WITHIN THE STATE FUNDS APPROPRIATED FOR SUCH PROGRAM YEAR THAT ARE AVAILABLE FOR REALLOCATION.

"(2) AMOUNT.-THE AMOUNT AVAILABLE FOR REALLOCATION IS EQUAL TO THE AMOUNT BY WHICH THE UNOBLIGATED BALANCE OF THE SERVICE DELIVERY AREA ALLOCATION UNDER PART A OR C OF TITLE II FOR ALL SERVICE DELIVERY AREAS WITHIN THE STATE AT THE END OF THE PROGRAM YEAR PRIOR TO THE PROGRAM YEAR FOR WHICH THE DETERMINATION UNDER THIS SUBSECTION IS MADE EXCEEDS 15 PERCENT OF SUCH ALLOCATION FOR THE PRIOR PROGRAM YEAR.

"(3) REALLOCATION.-THE GOVERNOR SHALL REALLOCATE THE AMOUNTS AVAILABLE PURSUANT TO PARAGRAPH (2) TO ELIGIBLE SERVICE DELIVERY AREAS WITHIN THE STATE THAT HAVE THE HIGHEST RATES OF UNEMPLOYMENT FOR AN EXTENDED PERIOD OF TIME AND TO THOSE WITH THE HIGHEST POVERTY RATES.

"(4) ELIGIBILITY.-FOR PURPOSES OF THIS SUBSECTION, AN ELIGIBLE SERVICE DELIVERY AREA MEANS A SERVICE DELIVERY AREA THAT HAS OBLIGATED AT LEAST 85 PERCENT OF ITS ALLOCATION UNDER PART A OR C OF TITLE II, RESPECTIVELY, FOR THE PROGRAM YEAR PRIOR TO THE PROGRAM

YEAR FOR WHICH THE DETERMINATION UNDER THIS SUBSECTION IS MADE.

"(B) REALLOTMENT AMONG STATES.-

"(1) IN GENERAL.-FOR PROGRAM YEARS BEGINNING ON OR AFTER JULY 1, 1993, THE SECRETARY SHALL, IN ACCORDANCE WITH THE REQUIREMENTS OF THIS SUBSECTION, REALLOT TO ELIGIBLE STATES FUNDS APPROPRIATED FOR SUCH PROGRAM YEAR THAT ARE AVAILABLE FOR REALLOTMENT.

"(2) AMOUNT.-THE AMOUNT AVAILABLE FOR REALLOTMENT IS EQUAL TO THE AMOUNT BY WHICH THE UNOBLIGATED BALANCE OF THE STATE ALLOTMENT UNDER PART A OR C OF TITLE II, RESPECTIVELY, FOR ALL STATES AT THE END OF THE PROGRAM YEAR PRIOR TO THE PROGRAM YEAR FOR WHICH THE DETERMINATION UNDER THIS SUBSECTION IS MADE EXCEEDS 15 PERCENT OF SUCH ALLOTMENT FOR THAT PRIOR PROGRAM YEAR.

"(3) REALLOTMENT.-THE SECRETARY SHALL REALLOT THE AMOUNTS AVAILABLE PURSUANT TO PARAGRAPH (2) TO EACH ELIGIBLE STATE AN AMOUNT BASED ON THE RELATIVE AMOUNT ALLOTTED TO SUCH ELIGIBLE STATE UNDER PART A OR C OF TITLE II, RESPECTIVELY, FOR THE PROGRAM YEAR THE DETERMINATION UNDER THIS SUBSECTION IS MADE COMPARED TO THE TOTAL AMOUNT ALLOTTED TO ALL ELIGIBLE STATES UNDER PART A OR C OF TITLE II, RESPECTIVELY, FOR SUCH PROGRAM YEAR.

"(4) ELIGIBILITY.-FOR PURPOSES OF THIS SUBSECTION, AN ELIGIBLE STATE MEANS A STATE THAT HAS OBLIGATED AT LEAST 85 PERCENT OF ITS ALLOCATION UNDER PART A OR C OF TITLE II, RESPECTIVELY, FOR THE PROGRAM YEAR PRIOR TO THE PROGRAM YEAR FOR WHICH THE DETERMINATION UNDER THIS SUBSECTION IS MADE.

"(5) PROCEDURES.-THE GOVERNOR OF EACH STATE SHALL PRESCRIBE UNIFORM PROCEDURES FOR THE OBLIGATION OF FUNDS BY SERVICE DELIVERY AREAS WITHIN THE STATE IN ORDER TO AVOID THE REQUIREMENT THAT FUNDS BE MADE AVAILABLE FOR REALLOTMENT UNDER THIS SUBSECTION. THE GOVERNOR SHALL FURTHER PRESCRIBE EQUITABLE PROCEDURES FOR MAKING FUNDS AVAILABLE FROM THE STATE AND SERVICE DELIVERY AREAS IN THE EVENT THAT A STATE IS REQUIRED TO MAKE FUNDS AVAILABLE FOR REALLOTMENT UNDER THIS SUBSECTION.

"(D) CALCULATION.-FUNDS OBLIGATED TO CARRY OUT PROGRAMS UNDER SECTION 204(D) SHALL NOT BE COUNTED IN DETERMINING THE AMOUNT AVAILABLE FOR REALLOCATION UNDER SUBSECTION (A)(2) OR THE AMOUNT AVAILABLE FOR REALLOTMENT UNDER SUBSECTION (B)(2).".

Subtitle C-Additional State Responsibilities

SEC. 121. GOVERNOR'S COORDINATION AND SPECIAL SERVICES PLAN.

(a) REQUIREMENTS FOR PLAN.-Section 121(b) of the Act ([29 U.S.C. 1531\(b\)](#)) is amended-

(1) by striking paragraph (2) and inserting the following:

"(2) The plan shall describe the measures taken by the State to ensure coordination and avoid duplication between the State agencies administering the JOBS program and programs under title II in the planning and delivery of services. The plan shall describe the procedures developed by the State to ensure that the State JOBS plan is consistent with the coordination criteria specified in this plan and identify the procedures developed to provide for the review of the JOBS plan by the State Job Training Coordinating Council.";

(2) by redesignating paragraphs (3), (4), (5), and (6) as paragraphs (4), (5), (6), and (7), respectively; and

(3) by inserting the following new paragraph after paragraph (2):

"(3) The plan shall describe the projected use of resources, including oversight of program performance, program administration, and program

financial management, capacity building, priorities and criteria for State incentive grants, and performance goals for State-supported programs. The description of capacity building shall include the Governor's plans for technical assistance to service delivery areas and service providers, interstate technical assistance and training arrangements, other coordinated technical assistance arrangements undertaken pursuant to the direction of the Secretary, and, where applicable, research and demonstration projects.

(b) CONFORMING AMENDMENTS.-Section 121(c) of the Act ([29 U.S.C. 1531\(c\)](#)) is amended-

(1) in paragraph (7), by inserting after the paragraph designation the following: "coordination of activities relating to part A of title II with";

(2) by striking "and" at the end of paragraph (10);

(3) by striking the period at the end of paragraph (11) and inserting "; and"; and

(4) by adding at the end the following new paragraph:

"(12) making available to service delivery areas appropriate information and technical assistance to assist in developing and implementing joint programs, including youth corps programs, in which activities supported under this Act are coordinated with activities supported under the National and Community Service Act of 1990 (42 U.S.C. 12501 et seq.)."

SEC. 122. STATE EDUCATION COORDINATION AND GRANTS.

Section 123 of the Act ([29 U.S.C. 1533](#)) is amended to read as follows:

"STATE EDUCATION COORDINATION AND GRANTS

"SEC. 123. (a) ALLOTMENT.-

"(1) IN GENERAL.-The Secretary shall allot to the Governor for allocation to any State education agency the sums made available to carry out this section under sections 202(c)(1)(C) and 262(c)(1)(C) to pay for the Federal share of carrying out the projects described in paragraph (2). In allocating such funds to the State education agency, the Governor shall not establish requirements governing the geographic distribution of funds under this section.

"(2) PROJECTS.-Funds allocated under paragraph (1) may be used to pay for the Federal share of carrying out projects (in accordance with agreements under subsection (b)) that-

"(A) provide school-to-work transition services of demonstrated effectiveness that increase the rate of graduation from high school, or completion of the recognized equivalent thereof, including services that increase the rate at which school dropouts return to regular or alternative schooling and obtain a high school degree or its equivalent, and, which may include, services to support multiyear dropout prevention programs of demonstrated effectiveness;

"(B) provide literacy and lifelong learning opportunities and services of demonstrated effectiveness that-

"(i) enhance the knowledge and skills of educationally and economically disadvantaged individuals; and

"(ii) result in increasing the employment and earnings of such individuals;

"(C) provide statewide coordinated approaches, including model programs, to train, place, and retain women in nontraditional employment; and

"(D)(i) facilitate coordination of education and training services for eligible participants in projects described in subparagraphs (A), (B), and (C); or

"(ii)(I) support activities pertaining to a State human resources investment council that meets the requirements of title VII and includes each of the programs described in clauses (i) through (vii) of section 701(b)(2)(A); or

"(II) support activities pertaining to a State council, which carries out functions similar to the functions of the State human resource investment council described in title VII, if such State council was established prior to July 1, 1992.

"(3) FEDERAL SHARE.-The Federal share of the cost of carrying out the projects described in paragraph (2) shall be 50 percent.

"(b) AGREEMENTS REQUIRED.-

"(1) PARTIES TO AGREEMENTS.-The projects described in subsection (a)(2) shall be conducted within a State in accordance with agreements that-

"(A) reflect the goals and services described in paragraphs (1), (2), and (3) of subsection (c); and

"(B) are developed between the State education agency, administrative entities in service delivery areas in the State, and other entities, such as other State agencies, local educational agencies, and alternative service providers (such as community-based and other nonprofit or for-profit organizations).

"(2) CONTENTS OF AGREEMENTS.-

"(A) CONTRIBUTION.-The agreements described in paragraph (1) shall provide for the contribution by the State, from funds other than the funds made available under this Act, of a total amount equal to the funds allotted under this section.

"(B) DIRECT COST OF SERVICES.-Such amount may include the direct cost of employment or training services-

"(i) provided by State or local programs or agencies; or

"(ii) provided by other Federal programs or agencies in accordance with applicable Federal law.

"(c) GOVERNOR'S PLAN REQUIREMENTS.-The State education agency shall submit for inclusion in the Governor's coordination and special services plan a description developed jointly by the State education agency and the Governor of-

"(1) the goals to be achieved and services to be provided by the school-to-work transition programs specified in subsection (a)(2)(A) that will receive the assistance, which description shall, at a minimum, include information regarding-

"(A) the activities and services that will result in increasing the number of youth staying in or returning to school and graduating from high school or the equivalent;

"(B) the work-based curriculum that will link classroom learning to work site experience and address the practical and theoretical aspects of work; "(C) the opportunities that will be made available to participants to obtain career-path employment and postsecondary education;

"(D) the integration to be achieved, in appropriate circumstances, in the delivery of services between State and local educational agencies and alternative service providers, such as community-based and nonprofit organizations; and

"(E) the linkages that will be established, where feasible, to avoid duplication and enhance the delivery of services, with programs under-

"(i) title II and part B of title IV;

"(ii) the Elementary and Secondary Education Act ([20 U.S.C. 2701](#) et seq.);

"(iii) the Carl D. **Perkins** Vocational and Applied Technology Education Act ([20 U.S.C. 2301](#) et seq.);

"(iv) the Individuals with Disabilities Education Act ([20 U.S.C. 1400](#) et seq.);

"(v) the Adult Education Act ([20 U.S.C. 1201](#) et seq.);

"(vi) the JOBS program;

"(vii) the Stewart B. McKinney Homeless Assistance Act (Public Law 100-77; 101 Stat. 482); and

"(viii) the National and Community Service Act of 1990 ([42 U.S.C. 12501](#) et seq.);

"(2) the goals to be achieved and services to be provided by literacy and lifelong learning programs specified in subsection (a)(2)(B) that will receive the assistance, which description shall, at a minimum, include information regarding-

"(A) the activities and services that will increase the knowledge and skills of educationally and economically disadvantaged individuals, and result in increased employment and earnings for such individuals;

"(B) the integration to be achieved between projects assisted under this section and the 4-year State plan (and related needs assessment carried out for the plan) developed in accordance with section 342 of the Adult Education Act ([20 U.S.C. 1206a](#));

"(C) the variety of settings, including workplace settings, in which literacy training and learning opportunities will be provided; and

"(D) the linkages that will be established, where feasible, to avoid duplication and enhance the delivery of services, with programs under-

"(i) titles II and III;

"(ii) the Adult Education Act;

"(iii) the Carl D. **Perkins** Vocational and Applied Technology Education Act;

"(iv) the Stewart B. McKinney Homeless Assistance Act;

"(v) the JOBS program;

"(vi) the Rehabilitation Act of 1973 ([29 U.S.C. 701](#) et seq.);

"(vii) the National Literacy Act of 1991 (Public Law 102-73);

"(viii) the Emergency Immigrant Education Act of 1984 ([20 U.S.C. 3121](#) et seq.); and

"(ix) the National and Community Service Act of 1990;

"(3) the goals to be achieved and services to be provided by the nontraditional employment for women programs specified in subsection (a)(2)(C) that will receive the assistance; and

"(4) the proportion of funds received under this section that will be used to achieve the goals, and provide the services, described in paragraphs (1), (2), and (3).

"(d) SERVICE REQUIREMENTS.-

"(1) PERMITTED SERVICES.-Services funded under this section to carry

out the projects described in subsection (a)(2) may include education and training, vocational education services, and related services, provided to participants under title II. In addition, services funded under this section may include services for offenders, veterans, and other individuals who the Governor determines require special assistance.

"(2) LIMITATIONS ON EXPENDITURES.-

"(A) COORDINATION OF SERVICES.-Not more than 20 percent of the funds allocated under this section may be expended to pay for the Federal share of projects described in subsection (a)(2)(D) at the State and local levels.

"(B) SCHOOL-TO-WORK SERVICES; LITERACY AND LIFELONG LEARNING SERVICES.-Not less than 80 percent of the funds allocated under this section shall be expended to pay for the Federal share of projects conducted in accordance with subparagraphs (A), (B), and (C) of subsection (a)(2).

"(C) ECONOMICALLY DISADVANTAGED INDIVIDUALS.-Not less than 75 percent of the funds allocated for projects under subparagraphs (A), (B), and (C) of subsection (a)(2) shall be expended for projects for economically disadvantaged individuals who experience barriers to employment. Priority for funds not expended for the economically disadvantaged shall be given to title III participants and persons with barriers to employment.

"(e) DISTRIBUTION OF FUNDS IN ABSENCE OF AGREEMENT.-If no agreement is reached in accordance with subsection (b) on the use of funds under this section, the funds shall be available to the Governor to achieve the goals and provide the services described in paragraph (1), (2), or (3) of subsection (c).

"(f) REPORTS AND RECORDS.-

"(1) REPORTS BY GOVERNORS.-The Governor shall prepare reports on the projects funded under this section, including such information as the Secretary may require to determine the extent to which the projects supported under this section result in achieving the goals specified in paragraphs (1), (2), and (3) of subsection (c). The Governor shall submit the reports to the Secretary at such intervals as shall be determined by the Secretary.

"(2) RECORDS AND REPORTS OF RECIPIENTS.-Each direct or indirect recipient of funds under this section shall keep records that are sufficient to permit the preparation of reports. Each recipient shall submit such reports to the Secretary, at such intervals as shall be determined by the Secretary."

SEC. 123. IDENTIFICATION OF ADDITIONAL IMPOSED REQUIREMENTS.

Section 124 of the Act ([29 U.S.C. 1534](#)) is amended to read as follows:

"IDENTIFICATION OF ADDITIONAL IMPOSED REQUIREMENTS

"SEC. 124. If a State or service delivery area imposes a requirement, including a rule, regulation, policy, or performance standard, relating to the administration and operation of programs funded by this Act (including requirements based on State or service delivery area interpretation of any Federal law, regulation, or guideline) the State or area shall identify the requirement as a State- or service delivery area-imposed requirement."

SEC. 124. STATE LABOR MARKET INFORMATION PROGRAMS.

Section 125(a) of the Act is amended-

(1) by striking "and" at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting
"; and"; and

(3) by adding at the end the following new paragraph:

"(6) provide training and technical assistance to support
comprehensive career guidance and participant activities for local
programs assisted under this Act."

Subtitle D-Program Requirements for Service Delivery System

SEC. 131. GENERAL PROGRAM REQUIREMENTS.

(a) RELOCATION.-Section 141(c) of the Act ([29 U.S.C. 1551\(c\)](#)) is amended
to read as follows:

"(c)(1) No funds provided under this Act shall be used or proposed for
use to encourage or induce the relocation, of an establishment or part
thereof, that results in a loss of employment for any employee of such
establishment at the original location.

"(2) No funds provided under this Act shall be used for customized or
skill training, on-the-job training, or company specific assessments of
job applicants or employees, for any establishment or part thereof, that
has relocated, until 120 days after the date on which such establishment
commences operations at the new location, if the relocation of such
establishment or part thereof, results in a loss of employment for any
employee of such establishment at the original location.

"(3) If a violation of paragraph (1) or (2) is alleged, the Secretary
shall conduct an investigation to determine whether a violation has
occurred.

"(4) If the Secretary determines that a violation of paragraph (1) or
(2) has occurred, the Secretary shall require the State, service delivery
area, or substate grantee that has violated paragraph (1) or (2) to-

"(A) repay to the United States an amount equal to the amount
expended in violation of paragraph (1) or (2), in accordance with
subsection (d) or (e) of section 164; and

"(B) pay an additional amount equal to the amount required to be
repaid under subparagraph (A), unless the State, service delivery
area, or substate grantee demonstrates to the Secretary that it
neither knew nor reasonably could have known (after an inquiry
undertaken with due diligence) that it provided funds in violation of
paragraph (1) or (2).

"(5) Amounts received under paragraph (4)(B) shall be deposited in a
special account in the Treasury for use by the Secretary for carrying out
title III."

(b) CHARGING OF COSTS.-Section 141(d)(3) of the Act ([29 U.S.C. 1551\(d\)\(3\)](#)) is amended-

(1) by inserting "(A)" after the paragraph (3) designation; and

(2) by inserting the following new subparagraphs:

"(B) Tuition charges for training or education provided by an
institution of higher education (as defined in section 1201(a) of the
Higher Education Act of 1965 ([20 U.S.C. 1141\(a\)](#))) or a proprietary
institution of higher education (as defined in section 481(b) of such Act
([20 U.S.C. 1088\(b\)](#))), that are not more than the charges for such
training or education made available to the general public, do not
require a breakdown of cost components.

"(C) With respect to funds provided from the allocation to a service
delivery area for any program year that are expended by any
community-based organization or nonprofit organization for the cost of
administration under part A or C of title II, the service delivery area

shall not be subject to the limitation contained in section 108(b)(4)(A) if-

"(i) such funds are expended pursuant to an agreement under which not less than 90 percent of the funds provided to the community-based organization or nonprofit organization are to be expended for the costs of direct training and training-related and supportive services;

"(ii) the expenditures of such funds are charged by the service delivery area to the appropriate cost category;

"(iii) the expenditure of such funds does not result in the service delivery area exceeding the limitation contained in section 108(b)(4)(A) by more than 25 percent of such limitation; and

"(iv) the service delivery area is in compliance with the limitation contained in section 108(b)(4)(B) for such program year, except that such limitation shall be reduced by a percentage equal to one-half of the percentage by which the expenditures of the service delivery area under this subparagraph exceed the limitation under section 108(b)(4)(A).".

(c) PLACEMENT.-Section 141(d) of the Act ([29 U.S.C. 1551](#)(d)) is amended by adding at the end the following new paragraph:

"(4) Placements made in unsubsidized employment shall be, to the extent practicable, in occupational areas related to the training provided to the participant.".

(d) SERVICE DELIVERY AREA AGREEMENTS.-Section 141(e) of the Act ([29 U.S.C. 1551](#)(e)) is amended-

(1) by inserting "(1)" after "(e)"; and

(2) by adding at the end the following new paragraph:

"(2) Any service delivery area may enter into an agreement or contract with another service delivery area (including a service delivery area that is a city or county within the same labor market) to pay or share the cost of educating, training, or placing individuals participating in programs assisted under this Act, including the provision of supportive services. Such agreement or contract shall be approved by each private industry council providing guidance to the service delivery area and shall be described in the job training plan under section 104.".

(e) ON-THE-JOB TRAINING.-Section 141(g) of the Act ([29 U.S.C. 1551](#)(g)) is amended-

(1) by inserting "(1)" after "(g)"; and

(2) by adding at the end the following new paragraphs:

"(2) On-the-job training authorized under the Act for a participant shall be limited in duration to a period not in excess of that generally required for acquisition of skills needed for the position within a particular occupation, but in no event shall exceed 6 months, unless the total number of hours of such training is less than 500 hours. In determining the period generally required for acquisition of the skills, consideration shall be given to recognized reference material (such as the Dictionary of Occupational Titles), the content of the training of the participant, the prior work experience of the participant, and the service strategy of the participant.

"(3)(A) Each on-the-job training contract shall-

"(i) specify the types and duration of on-the-job training and the other services to be provided in sufficient detail to allow for a fair analysis of the reasonableness of proposed costs; and

"(ii) comply with the applicable requirements of section 164.

"(B) Each on-the-job training contract that is not directly contracted by a service delivery area with an employer (but instead is contracted through an intermediary brokering contractor) shall, in addition to meeting the requirements of subparagraph (A), specify the outreach, recruitment, participant training, counseling, placement, monitoring, followup, and other services to be provided directly by the brokering contractor within its own organization, the services to be provided by the employers conducting the on-the-job training, and the services to be provided, with or without cost, by other agencies and subcontractors.

"(C) If a brokering contractor enters into a contract with a subcontractor to provide training or other services, the brokering contractor shall ensure, through on-site monitoring, compliance with subcontract terms prior to making payment to the subcontractor.

"(4) In accordance with regulations issued by the Secretary, on-the-job training contracts under this Act shall not be entered into with employers who have received payments under previous contracts and have exhibited a pattern of failing to provide on-the-job training participants with continued long-term employment as regular employees with wages and employment benefits (including health benefits) and working conditions at the same level and to the same extent as other employees working a similar length of time and doing the same type of work."

(f) TRAINING SERVICES REQUIREMENT FOR SUBSIDIZED EMPLOYMENT.-Section 141(k) of the Act ([29 U.S.C. 1551\(k\)](#)) is amended by striking "section 205(d)(3)(B)" and inserting "subparagraphs (F) and (H) of section 264(c)(1)".

(g) PROGRAM INCOME.-Section 141(m) of the Act ([29 U.S.C. 1551\(m\)](#)) is amended to read as follows:

"(m)(1) Income under any program administered by a public or private nonprofit entity may be retained by such entity only if used to continue to carry out the program.

"(2) Income subject to the requirements of paragraph (1) shall include-

"(A) receipts from goods or services (including conferences) provided as a result of activities funded under the Act;

"(B) funds provided to a service provider under the Act that are in excess of the costs associated with the services provided; and

"(C) interest income earned on funds received under this Act.

"(3) For the purposes of this subsection, each entity receiving financial assistance under this Act shall maintain records sufficient to determine the amount of income received and the purposes for which such income is expended."

(h) CROSS REFERENCE.-Section 141(p) of the Act ([29 U.S.C. 1551\(p\)](#)) is amended by striking "part A of title II" and inserting "part A or C of title II".

(i) ADDITIONAL REQUIREMENTS.-Section 141 of the Act is further amended by adding at the end the following new subsections:

"(q) No funds available under this Act shall be used for employment generating activities, economic development activities, investment in revolving loan funds, capitalization of businesses, investment in contract bidding resource centers, and similar activities. No funds under title II or III of this Act shall be used for foreign travel.

"(r) The Federal requirements governing the title, use, and disposition of real property, equipment, and supplies purchased with funds provided under this Act shall be the Federal requirements generally applicable to

Federal grants to States and local governments."

SEC. 132. BENEFITS.

Section 142 of the Act ([29 U.S.C. 1552](#)) is amended-

(1) in subsection (a), by adding at the end the following new paragraph:

"(4) References in paragraphs (2) and (3) to section 6(a)(1) of the Fair Labor Standards Act of 1938 ([29 U.S.C. 206](#)(a)(1))-

"(A) shall be deemed to be references to section 6(c) of that Act for individuals in the Commonwealth of Puerto Rico;

"(B) shall be deemed to be references to section 6(a)(3) of that Act for individuals in American Samoa; and

"(C) shall not be applicable for individuals in other territorial jurisdictions in which section 6 of the Fair Labor Standards Act of 1938 does not apply."; and

(2) in subsection (b), by striking "other than programs" and inserting "other than as provided".

SEC. 133. LABOR STANDARDS.

Section 143(b)(2) of the Act ([29 U.S.C. 1553](#)(b)(2)) is amended to read as follows:

"(2) No program under this Act shall impair-

"(A) existing contracts for services; or

"(B) existing collective bargaining agreements, unless the employer and the labor organization concur in writing with respect to any elements of the proposed activities which affect such agreement, or either such party fails to respond to written notification requesting its concurrence within 30 days of receipt thereof."

SEC. 134. GRIEVANCE PROCEDURE.

(a) IN GENERAL.-SECTION 144 OF THE ACT ([29 U.S.C. 1554](#)) IS AMENDED BY ADDING AT THE END THE FOLLOWING NEW SUBSECTIONS:

"(d)(1) If a person alleges a violation of section 143 and such person exhausts the recipient's grievance procedure or the 60-day time period described in subsection (a) has elapsed without a decision, either party to such procedure may submit the grievance to the Secretary. The Secretary shall investigate the allegations contained in the grievance and make a determination as to whether a violation of section 143 has occurred.

"(2) If the results of the investigation conducted pursuant to paragraph (1) indicate that a modification or reversal of the decision issued pursuant to the recipient's grievance procedure is warranted, or the 60-day time period described in subsection (a) has elapsed without a decision, the Secretary may modify or reverse the decision, or issue a decision if no decision has been issued, as the case may be, after an opportunity for a hearing in accordance with the procedures under section 166.

"(3) If the Secretary determines that the decision issued pursuant to the recipient's grievance procedure is appropriate, the determination shall become the final decision of the Secretary.

"(e)(1) A person alleging a violation of section 143 may, as an alternative to the procedures described in this section, submit the grievance involving such violation to a binding grievance procedure if a collective bargaining agreement covering the parties to the grievance so provides.

"(2) The remedies available under paragraph (1) shall be limited to the remedies available under subsection (f)(1)(C) and subsection (f)(2).

"(f)(1) Except as provided in paragraph (2), remedies available to grievants under this section for violations of section 143 shall be limited to-

"(A) suspension or termination of payments under this Act;

"(B) prohibition of placement of a participant, for an appropriate period of time, in a program under this Act with an employer that has violated section 143, as determined under subsection (d) or (e); and

"(C) appropriate equitable relief (other than back pay).

"(2) In addition to the remedies available under paragraph (1), remedies available under this section for violations of subsection (a)(4), paragraphs (1) and (3) of subsection (b), and subsection (d) of section 143 may include-

"(A) reinstatement of the grievant to the position held by such grievant prior to displacement;

"(B) payment of lost wages and benefits; and

"(C) reestablishment of other relevant terms, conditions, and privileges of employment.

"(g) Nothing in subsection (f) shall be construed to prohibit a grievant from pursuing a remedy authorized under another Federal, State, or local law for a violation of section 143."

(b) CONFORMING AMENDMENT.-SECTION 166(A) OF THE ACT ([29 U.S.C. 1576\(A\)](#)) IS AMENDED IN THE 3RD SENTENCE BY INSERTING "SECTION 141(C), SUBSECTIONS (D) AND (E) OF SECTION 144, OR" AFTER "EXCEPT TO THE EXTENT PROVIDED FOR IN".

Subtitle E-Federal and Fiscal Administrative Provisions SEC. 141. PROMPT ALLOCATION OF FUNDS.

Section 162 of the Act ([29 U.S.C. 1572](#)) is amended by adding at the end the following new subsection:

"(f) When contracting with nonprofit organizations of demonstrated effectiveness, the Secretary, States, substate areas, and service delivery areas may make advance payments, provided that such payments are based on the financial need of such organization and are not in excess of 20 percent of the total contract amount."

SEC. 142. FISCAL CONTROLS; SANCTIONS.

(a) FISCAL CONTROLS.-Section 164(a) of the Act ([29 U.S.C. 1579\(a\)](#)) is amended to read as follows:

"(a)(1) Each State shall establish such fiscal control and fund accounting procedures as may be necessary to assure the proper disbursement of, and accounting for, Federal funds paid to the recipient under titles II and III. Such procedures shall ensure that all financial transactions are conducted and records maintained in accordance with generally accepted accounting principles applicable in each State.

"(2) The Secretary shall prescribe regulations establishing uniform cost principles substantially equivalent to such principles generally applicable to recipients of Federal grants funds. At a minimum, such standards shall provide that, to be allowable, costs must-

"(A) be necessary and reasonable for proper and efficient administration of the program under this Act;

"(B) be allocable to the program under this Act; and

"(C) not be a general expense required to carry out the overall responsibilities of State, local, or federally recognized Indian tribal governments except as specifically provided by this Act.

"(3) The Governor, in accordance with minimum requirements established by the Secretary in regulations, shall prescribe and implement

procurement standards to ensure fiscal accountability and prevent fraud and abuse in programs administered under this Act. The Secretary, in establishing such minimum requirements, shall consult with the Inspector General of the Department of Labor and take into consideration relevant aspects of the circulars issued by the Director of the Office of Management and Budget. Such minimum requirements shall include provisions to ensure that for States, substate areas, and service delivery areas-

"(A) procurements shall be conducted in a manner providing full and open competition;

"(B) the use of sole source procurements shall be minimized to the extent practicable, but in every case shall be justified;

"(C) procurements shall include an appropriate analysis of the reasonableness of costs and prices;

"(D) procurements shall not provide excess program income (for nonprofit and governmental entities) or excess profit (for private for-profit entities), and that appropriate factors shall be utilized in determining whether such income or profit is excessive, such as-

"(i) the complexity of the work to be performed;

"(ii) the risk borne by the contractor; and

"(iii) market conditions in the surrounding geographical area;

"(E) procurements shall clearly specify deliverables and the basis for payment;

"(F) written procedures shall be established for procurement transactions;

"(G) no grantee, contractor, subgrantee, or subcontractor shall engage in any conflict of interest, actual or apparent, in the selection, award, or administration of a contract or grant under this Act;

"(H) all grantees and subgrantees shall conduct oversight to ensure compliance with procurement standards; and

"(I) procurement transactions between units of State or local governments, and any other entities organized principally as the administrative entity for service delivery areas, shall be conducted on a cost reimbursable basis.

"(4) The Governor shall annually conduct on-site monitoring of each service delivery area and substate area within the State to ensure compliance with the procurement standards established pursuant to paragraph (3).

"(5) If the Governor determines that a service delivery area or substate area is not in compliance with the procurement standards established pursuant to paragraph (3), the Governor shall-

"(A) require corrective action to secure prompt compliance; and

"(B) impose the sanctions provided under subsection (b) in the event of failure to take the required corrective action.

"(6) The Governor shall biennially certify to the Secretary that-

"(A) the State has implemented the procurement standards established under paragraph (3);

"(B) the State has monitored substate areas and service delivery areas to ensure compliance with the procurement standards as required under paragraph (4); and

"(C) the State has taken appropriate action to secure compliance pursuant to paragraph (5).

"(7) If the Secretary determines that the Governor has not fulfilled the requirements of this subsection, the Secretary shall-

"(A) require corrective action to secure prompt compliance; and

"(B) impose the sanctions provided under subsection (f) in the event of failure of the Governor to take the required corrective action.

"(8) The Secretary, in consultation with the Inspector General, shall review the implementation of this subsection and submit a report to the appropriate committees of the Congress, not later than October 1, 1995, evaluating the effectiveness of this subsection in ensuring fiscal accountability and containing such recommendations as the Secretary determines to be appropriate."

(b) CONSEQUENCES OF FAILURES.-Section 164(b) of the Act (29 U.S.C. 1574(b)) is amended to read as follows:

"(b)(1) If, as a result of financial and compliance audits or otherwise, the Governor determines that there is a substantial violation of a specific provision of this Act or the regulations under this Act, and corrective action has not been taken, the Governor shall-

"(A) issue a notice of intent to revoke approval of all or part of the plan affected; or

"(B) impose a reorganization plan, which may include-

"(i) restructuring the private industry council involved;

"(ii) prohibiting the use of designated service providers;

"(iii) selecting an alternative entity to administer the program for the service delivery area involved;

"(iv) merging the service delivery area into 1 or more other existing service delivery areas; or

"(v) other such changes as the Secretary or Governor determines necessary to secure compliance.

"(2)(A) The actions taken by the Governor pursuant to paragraph (1)(A) may be appealed to the Secretary under the same terms and conditions as the disapproval of the plan and shall not become effective until-

"(i) the time for appeal has expired; or

"(ii) the Secretary has issued a decision.

"(B) The actions taken by the Governor pursuant to paragraph (1)(B) may be appealed to the Secretary, who shall make a final decision not later than 60 days of the receipt of the appeal.

"(3) If the Governor fails to promptly take the actions required under paragraph (1), the Secretary shall take such actions."

SEC. 143. REPORTS, RECORDKEEPING, AND INVESTIGATIONS.

(a) STANDARDIZED RECORDS.-Section 165(a) of the Act ([29 U.S.C. 1575\(a\)](#)) is amended by adding at the end the following new paragraphs:

"(3) In order to allow for the preparation of national estimates necessary to meet the requirements of subsection (c), recipients shall maintain standardized records for all individual participants and provide to the Secretary a sufficient number of such records to provide for an adequate analysis.

"(4)(A) Except as provided in subparagraph (B), records maintained by recipients pursuant to this subsection shall be made available to the public upon request.

"(B) Subparagraph (A) shall not apply to-

"(i) information, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy; and

"(ii) trade secrets, or commercial or financial information, obtained from a person and privileged or confidential.

"(C) Recipients may charge fees sufficient to recover costs applicable to the processing of requests for records under subparagraph (A)."

(b) **AUDIT NOTICE.**-Section 165(b) is amended by adding the following new paragraph:

"(3)(A) In carrying out any audit under this Act (other than any initial audit survey or any audit investigating possible criminal or fraudulent conduct), either directly or through grant or contract, the Secretary, the Inspector General, or the Comptroller General shall furnish to the State, administrative entity, recipient, or other entity to be audited, advance notification of the overall objectives and purposes of the audit, and any extensive recordkeeping or data requirements to be met, not fewer than 14 days (or as soon as practicable), prior to the commencement of the audit.

"(B) If the scope, objectives, or purposes of the audit change substantially during the course of the audit, the entity being audited shall be notified of the change as soon as practicable.

"(C) The reports on the results of such audits shall cite the law, regulation, policy, or other criteria applicable to any finding.

"(D) Nothing contained in this Act shall be construed so as to be inconsistent with the Inspector General Act of 1978 (5 U.S.C. App.) or government auditing standards issued by the Comptroller General."

(c) **MONITORING OF SERVICE PROVIDERS.**-Section 165(c) of the Act (29 U.S.C. 1575(c)) is amended to read as follows:

"(c) Each State, each administrative entity, and each recipient (other than a subrecipient, grantee or contractor of a recipient) receiving funds under this Act shall-

"(1) make readily accessible reports concerning its operations and expenditures as shall be prescribed by the Secretary;

"(2) prescribe and maintain comparable management information systems, in accordance with guidelines that shall be prescribed by the Secretary, designed to facilitate the uniform compilation, cross tabulation, and analysis of programmatic, participant, and financial data, on statewide and service delivery area bases, necessary for reporting, monitoring, and evaluating purposes, including data necessary to comply with section 167; and

"(3) monitor the performance of service providers in complying with the terms of grants, contracts, or other agreements made pursuant to this Act."

(d) **REPORT INFORMATION; RECORD RETENTION.**-Section 165 of the Act is further amended by adding the following new subsections:

"(d)(1) The reports required in subsection (c) shall include information pertaining to-

"(A) the relevant demographic characteristics (including race, ethnicity, sex, and age) and other related information regarding participants;

"(B) the activities in which participants are enrolled, and the length of time that participants are engaged in such activities;

"(C) program outcomes, including occupations, for participants;

"(D) specified program costs; and

"(E) information necessary to prepare reports to comply with section 167.

"(2) The Secretary shall ensure that all elements of the information required for the reports described in paragraph (1) are defined and reported uniformly.

"(e) The Governor shall ensure that requirements are established for retention of all records pertinent to all grants awarded, and contracts

and agreements entered into, under this Act, including financial, statistical, property and participant records and supporting documentation. For funds allotted to a State for any program year, records shall be retained for 2 years following the date on which the annual expenditure report containing the final expenditures charged to such program year's allotment is submitted to the Secretary. Records for nonexpendable property shall be retained for a period of 3 years after final disposition of the property.

"(f)(1) Each substate grantee and service delivery area shall submit quarterly financial reports to the Governor with respect to programs under this Act. Such reports shall include information identifying all program costs by cost category in accordance with generally accepted accounting principles and by year of the appropriation.

"(2) Each State shall submit a summary of the reports submitted pursuant to paragraph (1) to the Secretary on a quarterly basis.

"(g) Each State, substate grantee, and service delivery area shall maintain records with respect to programs under this Act that identify-

"(1) any program income or profits earned, including such income or profits earned by subrecipients; and

"(2) any costs incurred (such as stand-in costs) that are otherwise allowable except for funding limitations.

"(h)(1) The Secretary shall conduct a biennial study on the provision of supportive services under programs conducted pursuant to title II. Such study shall identify-

"(A) the amount and proportion of funds expended for supportive services under title II;

"(B) the types of supportive services provided;

"(C) the relative share of funds expended for each type of supportive service;

"(D) the characteristics of the participants receiving supportive services; and

"(E) such other factors as the Secretary determines to be appropriate.

"(2) The Secretary shall submit a report to the Congress containing the results of each study conducted pursuant to paragraph (1)."

SEC. 144. NONDISCRIMINATION.

Section 167 of the Act ([29 U.S.C. 1577](#)) is amended by adding at the end the following new subsections:

"(e)(1) The head of the office of the Department of Labor referred to as the 'Directorate for Civil Rights' shall annually prepare a report on the administration and enforcement of this section.

"(2) The report required by paragraph (1) shall include-

"(A) an identification of the service delivery areas and States that have been determined, during the preceding program year, not to be in compliance with this section;

"(B) for each such identification, the date on which the inquiry was begun and whether the inquiry was initiated on the basis of a complaint or at the initiative of the Department;

"(C) an identification of the service delivery areas and States awaiting findings by the Directorate;

"(D) the number of service delivery areas and States that, during the preceding year, were determined not to be in compliance with this section, and the number for which insufficient data prevented the

making of such a determination, identifying the type of data which is missing or inadequate;

"(E) a statistical summary, broken down by race, sex, national origin, disability, or age, of the number of inquiries undertaken and their outcomes;

"(F) an identification of any service delivery area or State that has been determined, during the preceding year, to have failed to conduct objective assessments as required by sections 204 and 264 on a nondiscriminatory basis;

"(G) the amount expended by the Directorate for the administration and enforcement of this section, and the number and percentage of full-time employees, and the full-time equivalent of the part-time employees, engaged in such administration and enforcement;

"(H) the number of onsite visits conducted each year, and whether the visits were initiated by the Department or by complaint;

"(I) the number of cases referred to the Attorney General, and for such cases-

"(i) the civil actions taken by the Attorney General thereon;
and

"(ii) the use, by the Secretary, of the authority of title VI of the Civil Rights Act of 1964 ([42 U.S.C. 2000d](#) et seq.), the Age Discrimination Act of 1975 ([29 U.S.C. 621](#) et seq.), or section 504 of the Rehabilitation Act of 1973 ([29 U.S.C. 794](#)); and

"(J) a description of any other actions taken by the Secretary under or related to the administration and enforcement of this section.

"(3) The report required by this subsection shall be submitted to the Congress as part of the Secretary's annual report under section 169(d).

"(f) In addition to any other sums authorized to be appropriated under Federal law, there are authorized to be appropriated for the operations and expenses of the Directorate such sums as may be necessary for the purpose of increasing the number of full-time equivalent personnel available to the Directorate in order to comply with the requirements of this section.

"(g) The Secretary shall issue final regulations implementing this section not later than 90 days after the date of the enactment of the Job Training Reform Amendments of 1992."

SEC. 145. UTILIZATION OF SERVICES AND FACILITIES.

Section 170 of the Act ([29 U.S.C. 1580](#)) is amended by striking "and to the extent" and inserting "under the same conditions applicable under section 169(c) or to the extent".

TITLE II-TRAINING SERVICES FOR THE DISADVANTAGED

SEC. 201. ADULT TRAINING PROGRAM.

The Act ([29 U.S.C. 1501](#) et seq.) is amended by striking title II and inserting the following:

"TITLE II-TRAINING SERVICES FOR THE DISADVANTAGED

"Part A-Adult Training Program

"SEC. 201. STATEMENT OF PURPOSE.

"It is the purpose of this part to establish programs to prepare adults for participation in the labor force by increasing their occupational and educational skills, resulting in improved long-term employability, increased employment and earnings, and reduced welfare dependency."

SEC. 202. ADULT TRAINING PROGRAM ALLOTMENT AND ALLOCATION.

Title II of the Act (as amended by section 201) is further amended by adding at the end the following:

"SEC. 202. ALLOTMENT AND ALLOCATION.

"(a) ALLOTMENT.-

"(1) TERRITORIES.-Of the amount appropriated under section 3(a)(1) for each fiscal year and available to carry out this part, not more than one-quarter of 1 percent shall be allotted among Guam, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, the Federated States of Micronesia, the Republic of the Marshall Islands, and Palau.

"(2) STATE RESERVATION.-After determining the amounts to be allotted under paragraph (1), the Secretary shall allot 77 percent of the remainder to the States for allocation to service delivery areas within each State. Each State shall allocate to each service delivery area within the State the amount determined by the Secretary for such service delivery area pursuant to the formula contained in subsection (b). The remaining 23 percent shall be allotted in accordance with subsection (c).

"(b) ALLOCATION TO SERVICE DELIVERY AREAS.-

"(1) FORMULA.-Subject to the provisions of paragraph (2), of the amounts allocated to service delivery areas for this part for each fiscal year-

"(A) 33 1/3 percent shall be allocated on the basis of the relative number of unemployed individuals residing in areas of substantial unemployment within each service delivery area as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in all service delivery areas in all States;

"(B) 33 1/3 percent shall be allocated on the basis of the relative excess number of unemployed individuals within each service delivery area as compared to the total excess number of unemployed individuals in all service delivery areas in all States; and

"(C) 33 1/3 percent shall be allocated on the basis of the relative number of economically disadvantaged adults within each service delivery area as compared to the total number of economically disadvantaged adults in all service delivery areas in all States, except that for any service delivery area described in section 101(a)(4)(A)(iii), the allocation shall be based on the higher of the number of adults in families with an income below the low-income level in such area or the number of economically disadvantaged adults in such area.

"(2) LIMITATIONS.-

"(A) MINIMUM PERCENTAGE.-No service delivery area shall be allocated less than 90 percent of its allocation percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(B) MAXIMUM PERCENTAGE.-No service delivery area shall be allocated more than 130 percent of its allocation percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(C) STATE MINIMUM.-Notwithstanding subparagraphs (A) and (B), the total allocation for all service delivery areas within any one State shall not be less than one-quarter of 1 percent of the total allocated to all service delivery areas in all States.

"(D) ALLOCATION PERCENTAGE.-

- "(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraphs (A) and (B), the allocation percentage of a service delivery area for a fiscal year shall be the percentage of funds allocated to the service delivery area under this subsection.
- "(ii) FISCAL YEAR 1992.-For purposes of subparagraphs (A) and (B), the allocation percentage of a service delivery area for fiscal year 1992 shall be the percentage of funds allocated to the service delivery area under part A of title II.

"(c) STATE ACTIVITIES.-

"(1) DIVISION.-Of the remaining 23 percent of funds available for allotment to States under this part for each fiscal year-

"(A) 5 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2), for overall administration, management, and auditing activities relating to programs under this title and for activities described in sections 121 and 122;

"(B) 5 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2), to provide incentive grants authorized under section 106(b)(7), in accordance with paragraph (3);

"(C) 8 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2) to carry out section 123; and

"(D) 5 percent of the funds available for such allotment under this part shall be allotted to carry out section 204(d).

"(2) FORMULA FOR ALLOTMENT.-THE ALLOTMENTS TO EACH STATE DESCRIBED IN PARAGRAPH (1) SHALL BE BASED ON THE RELATIVE AMOUNT OF FUNDS ALLOCATED TO ALL SERVICE DELIVERY AREAS WITHIN SUCH STATE UNDER SUBSECTION (B) AS COMPARED TO THE AMOUNT OF FUNDS ALLOCATED TO ALL SERVICE DELIVERY AREAS IN ALL STATES UNDER SUBSECTION (B).

"(3) OTHER USES.-

"(A) CAPACITY BUILDING AND TECHNICAL ASSISTANCE.-The Governor may use up to 33 percent of the amount allotted under paragraph (1)(B) for providing capacity building and technical assistance to service delivery areas and service providers. Such use of funds may include the development and training of service delivery area and service provider staff and the development of exemplary program activities.

"(B) NONDUPLICATION AND COORDINATION.-Funds used under subparagraph (A)-

- "(i) may not be used to duplicate the activities of the Capacity Building and Information and Dissemination Network established under section 453(b); and
- "(ii) shall, to the extent practicable, be used to coordinate the activities under subparagraph (A) with the activities of the Network under section 453(b).

"(d) DEFINITIONS AND RULE.-

"(1) DEFINITIONS.-AS USED IN THIS SECTION:

"(A) ECONOMICALLY DISADVANTAGED ADULT.-THE TERM 'ECONOMICALLY DISADVANTAGED ADULT' MEANS AN INDIVIDUAL WHO IS AGE 22 THROUGH 72 AND WHO HAS, OR IS A MEMBER OF A FAMILY THAT HAS, RECEIVED A TOTAL FAMILY INCOME THAT, IN RELATION TO FAMILY SIZE, WAS NOT IN

EXCESS OF THE HIGHER OF-

"(I) THE OFFICIAL POVERTY LINE (AS DEFINED BY THE OFFICE OF MANAGEMENT AND BUDGET, AND REVISED ANNUALLY IN ACCORDANCE WITH SECTION 673(2) OF THE OMNIBUS BUDGET RECONCILIATION ACT OF 1981 (42 U.S.C. 9902(2)); OR

"(II) 70 PERCENT OF THE LOWER LIVING STANDARD INCOME LEVEL.

"(B) EXCESS NUMBER.-THE TERM 'EXCESS NUMBER' MEANS, WITH RESPECT TO THE EXCESS NUMBER OF UNEMPLOYED INDIVIDUALS WITHIN A SERVICE DELIVERY AREA, THE NUMBER THAT REPRESENTS THE NUMBER OF UNEMPLOYED INDIVIDUALS IN EXCESS OF 4.5 PERCENT OF THE CIVILIAN LABOR FORCE IN THE SERVICE DELIVERY AREA, OR THE NUMBER THAT REPRESENTS THE NUMBER OF UNEMPLOYED INDIVIDUALS IN EXCESS OF 4.5 PERCENT OF THE CIVILIAN LABOR FORCE IN AREAS OF SUBSTANTIAL UNEMPLOYMENT IN SUCH SERVICE DELIVERY AREA.

"(C) STATE.-THE TERM 'STATE' MEANS ANY OF THE SEVERAL STATES, THE DISTRICT OF COLUMBIA, AND THE COMMONWEALTH OF PUERTO RICO.

"(2) SPECIAL RULE.-FOR THE PURPOSES OF THIS SECTION, THE SECRETARY SHALL, AS APPROPRIATE AND TO THE EXTENT PRACTICABLE, EXCLUDE COLLEGE STUDENTS AND MEMBERS OF THE ARMED FORCES FROM THE DETERMINATION OF THE NUMBER OF ECONOMICALLY DISADVANTAGED ADULTS."

SEC. 203. ADULT TRAINING PROGRAM ELIGIBILITY AND SERVICES.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"SEC. 203. ELIGIBILITY FOR SERVICES.

"(a) IN GENERAL.-Except as provided in subsection (c), an individual shall be eligible to participate in the program under this part only if such individual is-

"(1) 22 years of age or older; and

"(2) economically disadvantaged.

"(b) HARD-TO-SERVE INDIVIDUALS.-Not less than 65 percent of the participants in the program under this part, other than participants served under section 204(d), in each service delivery area shall be individuals who are included in 1 or more of the following categories:

"(1) Individuals who are basic skills deficient.

"(2) Individuals who are school dropouts.

"(3) Individuals who are recipients of cash welfare payments, including recipients under the JOBS program.

"(4) Individuals who are offenders.

"(5) Individuals with disabilities.

"(6) Individuals who are homeless.

"(7) Individuals who are in a category established under subsection (d).

"(c) SPECIAL RULE.-Not more than 10 percent of participants in a program assisted under this part, other than participants served under section 204(d), in each service delivery area may be individuals who are not economically disadvantaged if such individuals are age 22 or older and within 1 or more categories of individuals who face serious barriers to employment. Such categories may include the categories described in subsection (b), or categories such as displaced homemakers, veterans, alcoholics, or addicts.

"(d) ADDITIONAL CATEGORY.-A service delivery area conducting a program assisted under this part may add one category of individuals who face serious barriers to employment to the categories of eligible individuals

described in subsection (b) if-

"(1) the service delivery area submits a request to the Governor identifying the additional category of individuals and justifying the inclusion of such category;

"(2) the additional category of individuals is not solely comprised of-

"(A) individuals with a poor work history; or

"(B) individuals who are unemployed; and

"(3) the Governor approves the request submitted under paragraph (1) and transmits a description of the approved request to the Secretary, as part of the Governor's coordination and special services plan under section 121.

"SEC. 204. PROGRAM DESIGN.

"(a) ESSENTIAL ELEMENTS.-

"(1) IN GENERAL.-The programs under this part shall include-

"(A) an objective assessment of the skill levels and service needs of each participant, which shall include a review of basic skills, occupational skills, prior work experience, employability, interests, aptitudes (including interests and aptitudes for nontraditional jobs), and supportive service needs, except that a new assessment of a participant is not required if the program determines it is appropriate to use a recent assessment of the participant conducted pursuant to another education or training program (such as the JOBS program);

"(B) development of service strategies that shall identify the employment goal (including, in appropriate circumstances, nontraditional employment), appropriate achievement objectives, and appropriate services for participants taking into account the assessments conducted pursuant to subparagraph (A), except that a new service strategy for a participant is not required if the program determines it is appropriate to use a recent service strategy developed for the participant under another education or training program (such as the JOBS program);

"(C) a review of the progress of each participant in meeting the objectives of the service strategy; and

"(D) each of the following services, which shall be provided either directly or through arrangement with other programs to a participant where the assessment and the service strategy indicate such services are appropriate:

"(i) Basic skills training.

"(ii) Occupational skills training.

"(iii) Supportive services.

"(2) ADDITIONAL REQUIREMENTS.-

"(A) INFORMATION AND REFERRALS.-Each service delivery area shall ensure that each participant or applicant who meets the minimum income eligibility criteria shall be provided-

"(i) information on the full array of applicable or appropriate services that are available through the service delivery area or other service providers, including those receiving funds under this Act; and

"(ii) referral to appropriate training and educational programs that have the capacity to serve the participant or applicant either on a sequential or concurrent basis.

"(B) APPLICANTS NOT MEETING ENROLLMENT REQUIREMENTS.-

- "(i) SERVICE PROVIDERS.-Each service provider shall ensure that an eligible applicant who does not meet the enrollment requirements of its particular program or who cannot be served shall be referred to the service delivery area for further assessment, as necessary, and referral to appropriate programs in accordance with subparagraph (A) to meet the basic skills and training needs of the applicant.
- "(ii) SERVICE DELIVERY AREA.-The service delivery area shall ensure that appropriate referrals are made pursuant to clause (i), and shall maintain appropriate records of such referrals and the basis for such referrals.
- "(b) AUTHORIZED SERVICES.-Subject to the limitations contained in subsection (c), services that may be made available to each participant under this part may include-

"(1) direct training services, including-

- "(A) basic skills training, including remedial education, literacy training, and English-as-a-second-language instruction;
- "(B) institutional skills training;
- "(C) on-the-job training;
- "(D) assessment of the skill levels and service needs of participants;
- "(E) counseling, such as job counseling and career counseling;
- "(F) case management services;
- "(G) education-to-work transition activities;
- "(H) programs that combine workplace training with related instruction;
- "(I) work experience;
- "(J) programs of advanced career training that provide a formal combination of on-the-job and institutional training and internship assignments that prepare individuals for career employment;
- "(K) training programs operated by the private sector, including programs operated by labor organizations or by consortia of private sector employers utilizing private sector facilities, equipment, and personnel to train workers in occupations for which demand exceeds supply;
- "(L) skill upgrading and retraining;
- "(M) bilingual training;
- "(N) entrepreneurial training;
- "(O) vocational exploration;
- "(P) training programs to develop work habits to help individuals obtain and retain employment;
- "(Q) attainment of certificates of high school equivalency;
- "(R) preapprenticeship programs;
- "(S) on-site, industry-specific training programs supportive of industrial and economic development;
- "(T) customized training conducted with a commitment by an employer or group of employers to employ an individual upon successful completion of the training; and
- "(U) use of advanced learning technology for education, job preparation, and skills training; and
- "(2) training-related and supportive services, including-
- "(A) job search assistance;

"(B) outreach to make individuals aware of, and encourage the use of, employment and training services, including efforts to expand awareness of training and placement opportunities for limited-English proficient individuals and individuals with disabilities;

"(C) outreach, to develop awareness of, and encourage participation in, education, training services, and work experience programs to assist women in obtaining nontraditional employment, and to facilitate the retention of women in nontraditional employment, including services at the site of training or employment;

"(D) specialized surveys not available through other labor market information sources;

"(E) dissemination of information on program activities to employers;

"(F) development of job openings;

"(G) programs coordinated with other Federal employment-related activities;

"(H) supportive services, as defined in section 4(24), necessary to enable individuals to participate in the program;

"(I) needs-based payments and financial assistance;

"(J) followup services with participants placed in unsubsidized employment; and

"(K) services to obtain job placements for individual participants.

"(c) DESIGN OF SERVICES.-

"(1) WORKPLACE CONTEXT AND INTEGRATION.-Basic skills training provided under this part shall, in appropriate circumstances, have a workplace context and be integrated with occupational skills training.

"(2) BASIC EDUCATION OR OCCUPATIONAL SKILLS.-

"(A) ADDITIONAL SERVICES.-Except as provided in subparagraph (B), work experience, job search assistance, job search skills training, and job club activities provided under this part shall be accompanied by additional services designed to increase the basic education or occupational skills of a participant.

"(B) LACK OF APPROPRIATENESS AND AVAILABILITY.-Each program assisted under this part may only provide job search assistance, job search skills training, and job club activities to a participant without the additional services described in subparagraph (A) if-

"(i) the assessment and service strategy of a participant indicate that the additional services are not appropriate; and

"(ii) the activities are not available to the participant through the employment service or other public agencies.

"(3) NEEDS-BASED PAYMENTS.-Needs-based payments and financial assistance provided under this part shall be limited to payments necessary for participation in the program assisted under this part in accordance with a locally developed formula or procedure.

"(4) COUNSELING AND SUPPORTIVE SERVICES.-Counseling and supportive services provided under this part may be provided to a participant for a period up to 1 year after the date on which the participant completes the program.

"(5) PROHIBITION ON PRIVATE ACTIONS.-Nothing in this section shall be construed to establish a right for a participant to bring an action to obtain services described in the assessment or service strategy developed under subsection (a)(1).

"(6) VOLUNTEERS.-The service delivery area shall make opportunities available for individuals who have successfully participated in programs under this part to volunteer assistance to participants in the form of mentoring, tutoring, and other activities.

"(d) SERVICES FOR OLDER INDIVIDUALS.-

"(1) IN GENERAL.-THE GOVERNOR IS AUTHORIZED TO PROVIDE FOR JOB TRAINING PROGRAMS THAT ARE DEVELOPED IN CONJUNCTION WITH SERVICE DELIVERY AREAS WITHIN THE STATE AND THAT ARE CONSISTENT WITH THE PLAN FOR THE SERVICE DELIVERY AREA PREPARED AND SUBMITTED IN ACCORDANCE WITH SECTION 104, AND DESIGNED TO ENSURE THE TRAINING AND PLACEMENT OF OLDER INDIVIDUALS IN EMPLOYMENT OPPORTUNITIES WITH PRIVATE BUSINESS CONCERNS. THE GOVERNOR SHALL ENSURE THAT THE PROGRAM UNDER THIS SUBSECTION PROVIDES SERVICES THROUGHOUT THE STATE TO OLDER INDIVIDUALS ON AN EQUITABLE BASIS, TAKING INTO ACCOUNT THE RELATIVE SHARE OF THE POPULATION OF OLDER INDIVIDUALS DESCRIBED IN PARAGRAPH (6)(A) WITHIN THE STATE, RESIDING IN EACH SERVICE DELIVERY AREA.

"(2) AGREEMENTS.-

"(A) IN GENERAL.-In carrying out this subsection, the Governor shall, after consultation with appropriate private industry councils and chief elected officials, enter into agreements with public agencies, nonprofit private organizations (including veterans organizations), private industry councils, service delivery areas, and private business concerns.

"(B) PRIORITY.-IN ENTERING INTO THE AGREEMENTS DESCRIBED IN SUBPARAGRAPH (A), THE GOVERNOR SHALL GIVE PRIORITY TO NATIONAL, STATE, AND LOCAL AGENCIES AND ORGANIZATIONS THAT HAVE A RECORD OF DEMONSTRATED EFFECTIVENESS IN PROVIDING TRAINING AND EMPLOYMENT SERVICES TO SUCH OLDER INDIVIDUALS.

"(3) CONSIDERATIONS.-THE GOVERNOR SHALL GIVE CONSIDERATION TO ASSISTING PROGRAMS INVOLVING TRAINING FOR JOBS IN GROWTH INDUSTRIES AND JOBS REFLECTING THE USE OF NEW TECHNOLOGICAL SKILLS.

"(4) COORDINATION.-IN PROVIDING THE SERVICES REQUIRED BY THIS SUBSECTION, THE GOVERNOR SHALL MAKE EFFORTS TO COORDINATE THE DELIVERY OF SUCH SERVICES WITH THE DELIVERY OF SERVICES UNDER TITLE V OF THE OLDER AMERICANS ACT OF 1965 ([42 U.S.C. 3056](#) ET SEQ.).

"(5) ELIGIBILITY.-

"(A) ECONOMICALLY DISADVANTAGED.-EXCEPT AS PROVIDED IN SUBPARAGRAPH (B), AN INDIVIDUAL SHALL BE ELIGIBLE TO PARTICIPATE IN A JOB TRAINING PROGRAM UNDER THIS SUBSECTION ONLY IF THE INDIVIDUAL IS ECONOMICALLY DISADVANTAGED AND IS AN OLDER INDIVIDUAL.

"(B) SPECIAL RULE.-

"(I) INDIVIDUALS FACING SERIOUS BARRIERS TO EMPLOYMENT.-AN INDIVIDUAL WHO IS NOT ECONOMICALLY DISADVANTAGED AS DESCRIBED IN SUBPARAGRAPH (A) SHALL BE ELIGIBLE TO PARTICIPATE IN A JOB TRAINING PROGRAM UNDER THIS SUBSECTION IF THE INDIVIDUAL FACES SERIOUS BARRIERS TO EMPLOYMENT, IS AN OLDER INDIVIDUAL, AND MEETS INCOME ELIGIBILITY REQUIREMENTS UNDER TITLE V OF THE OLDER AMERICANS ACT OF 1965 ([42 U.S.C. 3056](#) ET SEQ.) SUBJECT TO CLAUSE (II).

"(II) LIMITATION.-NOT MORE THAN 10 PERCENT OF ALL PARTICIPANTS IN A PROGRAM ASSISTED UNDER THIS SUBSECTION SHALL BE INDIVIDUALS WHO ARE NOT ECONOMICALLY DISADVANTAGED.

"(6) APPLICABLE REQUIREMENTS.-

"(A) IN GENERAL.-EXCEPT AS PROVIDED IN SUBPARAGRAPH (B), THE REQUIREMENTS OF THIS ACT APPLICABLE TO PROGRAMS CONDUCTED UNDER THIS SUBSECTION SHALL BE THE SAME REQUIREMENTS APPLICABLE TO THE OTHER PROGRAMS CONDUCTED UNDER THIS PART.

"(B) EXCEPTIONS.-

"(i) PROVISIONS NOT APPLICABLE.-The provisions of section 104, subsections (b)(7) and (j) of section 106, section 109, section 203, and section 204(a)(2) shall not be applicable to programs conducted under this subsection.

"(ii) GOVERNOR.-With respect to the application of sections 106(b), 108(b), 141(d)(3)(C), and 205 to programs conducted under this subsection, the term 'service delivery area', as used in such provisions, means the Governor.

"(7) DEFINITION.-As used in this subsection, the term 'older individual' means an individual age 55 or older.

"SEC. 205. LINKAGES.

"(a) IN GENERAL.-In conducting the program assisted under this part, service delivery areas shall establish appropriate linkages with other Federal programs. Such programs shall include, where feasible, programs assisted under-

"(1) the Adult Education Act ([20 U.S.C. 1201](#) et seq.);

"(2) the Carl D. **Perkins** Vocational and Applied Technology Education Act ([20 U.S.C. 2301](#) et seq.);

"(3) the Wagner-Peyser Act ([29 U.S.C. 49](#) et seq.);

"(4) part F of title IV of the Social Security Act ([42 U.S.C. 681](#) et seq.);

"(5) the employment program established under section 6(d)(4) of the Food Stamp Act of 1977 ([7 U.S.C. 2015](#)(d)(4));

"(6) the National Apprenticeship Act ([29 U.S.C. 50](#) et seq.);

"(7) the Rehabilitation Act of 1973 ([29 U.S.C. 701](#) et seq.);

"(8) title V of the Older Americans Act of 1965 ([42 U.S.C. 3056](#) et seq.);

"(9) chapter 2 of title II of the Trade Act of 1974 ([19 U.S.C. 2271](#) et seq.);

"(10) the Stewart B. McKinney Homeless Assistance Act (Public Law 100-77; 101 Stat. 482);

"(11) the United States Housing Act of 1937 ([42 U.S.C. 1437](#) et seq.);

"(12) the National Literacy Act of 1991 (Public Law 102-73);

"(13) the Head Start Act ([42 U.S.C. 9831](#) et seq.) (for purposes of child care services); and

"(14) any other provisions of this Act.

"(b) OTHER APPROPRIATE LINKAGES.-In addition to the linkages required under subsection (a), each service delivery area receiving financial assistance under this part shall establish other appropriate linkages to enhance the provision of services under this part. Such linkages may be established with local educational agencies, local service agencies, public housing agencies, community-based organizations, business and labor organizations, volunteer groups working with disadvantaged adults,

and other training, education, employment, economic development, and social service programs.

"SEC. 206. TRANSFER OF FUNDS.

"A service delivery area may transfer up to 10 percent of the amounts allocated to the service delivery area under section 202(b) to the program under part C if such transfer is-

"(1) described in the job training plan; and

"(2) approved by the Governor."

SEC. 204. SUMMER YOUTH EMPLOYMENT AND TRAINING PROGRAM.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"Part B-Summer Youth Employment and Training Program

"SEC. 251. PURPOSE.

"It is the purpose of programs assisted under this part-

"(1) to enhance the basic educational skills of youth;

"(2) to encourage school completion or enrollment in supplementary or alternative school programs;

"(3) to provide eligible youth with exposure to the world of work; and

"(4) to enhance the citizenship skills of youth.

"SEC. 252. AUTHORIZATION OF APPROPRIATIONS; ALLOTMENT AND ALLOCATION.

"(a) TERRITORIAL AND NATIVE AMERICAN ALLOCATION.-From the funds

appropriated under section 3(a)(2), the Secretary shall first allocate to Guam, the Virgin Islands, American Samoa, the Federated States of Micronesia, the Republic of the Marshall Islands, Palau, the Commonwealth of the Northern Mariana Islands, and entities eligible under section 401 the same percentage of funds as were available to such areas and entities for the summer youth program in the fiscal year preceding the fiscal year for which the determination is made.

"(b) USE OF PART C FORMULA FOR ALLOTMENT AND ALLOCATION.-The remainder of funds appropriated under section 3(a)(2) shall, for each fiscal year, be allotted among States and allocated among service delivery areas in accordance with section 262, except that no portion of such funds shall be reserved to carry out subsection (a)(1) or (c) of such section.

"SEC. 253. USE OF FUNDS.

"(a) IN GENERAL.-Funds available under this part may be used for-

"(1) basic and remedial education, institutional and on-the-job training, work experience programs, youth corps programs, employment counseling, occupational training, preparation for work, outreach and enrollment activities, employability assessment, job referral and placement, job search assistance and job club activities, activities under programs described in section 265(b), and any other employment or job training activity designed to give employment to eligible individuals or prepare the individuals for, and place the individuals in, employment;

"(2) supportive services necessary to enable such individuals to participate in the program; and

"(3) administrative costs, not to exceed 15 percent of the funds available under this part.

"(b) BASIC AND REMEDIAL EDUCATION.-

"(1) IN GENERAL.-A service delivery area shall expend funds (available under this Act or otherwise available to the service delivery area) for basic and remedial education and training as

described in the job training plan under section 104.

"(2) EDUCATION OR TRAINING.-The education and training authorized by paragraph (1) may be provided by-

"(A) the year-round program under part C;

"(B) the Job Corps;

"(C) the JOBS program;

"(D) youth corps programs;

"(E) alternative or secondary schools; or

"(F) other education and training programs.

"(c) ASSESSMENT AND SERVICE STRATEGY.-

"(1) ASSESSMENT.-

"(A) IN GENERAL.-Except as provided in subparagraph (B), the programs under this part shall include an objective assessment of the basic skills and supportive services needs of each participant, which may include a review of occupational skills, prior work experience, employability, interests, and aptitudes.

"(B) RECENT ASSESSMENT.-A NEW ASSESSMENT, OR A FACTOR OF SUCH ASSESSMENT, OF A PARTICIPANT IS NOT REQUIRED IF THE PROGRAM DETERMINES IT IS APPROPRIATE TO USE A RECENT ASSESSMENT OF THE PARTICIPANT CONDUCTED PURSUANT TO ANOTHER EDUCATION OR TRAINING PROGRAM (SUCH AS THE JOBS PROGRAM OR A REGULAR HIGH SCHOOL ACADEMIC PROGRAM).

"(2) SERVICE STRATEGY.-

"(A) IN GENERAL.-Except as provided in subparagraph (B), the programs under this part shall include a service strategy for participants, which may identify achievement objectives, appropriate employment goals, and appropriate services for participants, taking into account the assessments conducted under paragraph (1).

"(B) RECENT SERVICE STRATEGY.-A NEW SERVICE STRATEGY FOR A PARTICIPANT IS NOT REQUIRED IF THE PROGRAM DETERMINES IT IS APPROPRIATE TO USE A RECENT SERVICE STRATEGY DEVELOPED FOR THE PARTICIPANT UNDER ANOTHER EDUCATION OR TRAINING PROGRAM (SUCH AS THE JOBS PROGRAM OR A REGULAR HIGH SCHOOL ACADEMIC PROGRAM).

"(D) FOLLOWUP SERVICES.-Service delivery areas shall make followup services available for participants if the service strategy indicates such services are appropriate.

"SEC. 254. LIMITATIONS.

"(a) USE DURING SUMMER MONTHS OR EQUIVALENT VACATION PERIOD.-

"(1) SUMMER MONTHS.-Except as provided in paragraph (2), programs under this part shall be conducted during the summer months.

"(2) VACATION PERIOD.-A service delivery area may, within the jurisdiction of any local educational agency that operates schools on a year-round, full-time basis, offer the programs under this part to participants during a vacation period treated as the equivalent of a summer vacation.

"(b) ELIGIBILITY.-An individual shall be eligible to participate in the program assisted under this part if such individual-

"(1) is age 14 through 21; and

"(2)(A) is economically disadvantaged; or

"(B) has been determined to meet the eligibility requirements for free meals under the National School Lunch Act ([42 U.S.C. 1751](#) et seq.) during the most recent school year.

"(c) CONCURRENT ENROLLMENT.-

"(1) IN GENERAL.-An eligible individual participating in a program assisted under this part may concurrently be enrolled in programs under part C. Appropriate adjustment to the youth performance standards (regarding attainment of competencies) under paragraphs (4)(A)(i) and (5) of section 106(b) shall be made to reflect the limited period of participation.

"(2) CONCURRENT ENROLLMENT AND TRANSFERS.-Youth being served under this part or part C youth programs are not required to be terminated from participation in one program in order to enroll in the other. The Secretary shall provide guidance to service delivery areas on simplified procedures for concurrent enrollment and transfers for youth from one program to the other.

"SEC. 255. APPLICABLE PROVISIONS.

"(a) COMPARABLE FUNCTIONS OF AGENCIES AND OFFICIALS.-Private industry councils established under title I, chief elected officials, State job training coordinating councils, and Governors shall have the same authority, duties, and responsibilities with respect to planning and administration of funds available under this part as the private industry councils, chief elected officials, State job training coordinating councils, and Governors have with respect to funds available under parts A and C.

"(b) PROGRAM GOALS AND OBJECTIVES.-Each service delivery area shall establish written program goals and objectives that shall be used for evaluating the effectiveness of programs conducted under this part. Such goals and objectives may include-

"(1) improvement in school retention and completion;

"(2) improvement in academic performance, including mathematics and reading comprehension;

"(3) improvement in employability skills; and

"(4) demonstrated coordination with other community service organizations such as local educational agencies, law enforcement agencies, and drug and alcohol abuse prevention and treatment programs.".

SEC. 205. SUMMER YOUTH PROGRAM TRANSFER OF FUNDS.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"SEC. 256. TRANSFER OF FUNDS.

"A service delivery area may transfer up to 10 percent of the funds provided under this part to the program under part C if such transfer is approved by the Governor.".

SEC. 206. YOUTH TRAINING PROGRAM.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"Part C-Youth Training Program

"SEC. 261. STATEMENT OF PURPOSE.

"It is the purpose of the programs assisted under this part to improve the long-term employability of youth, enhance the educational, occupational, and citizenship skills of youth, encourage school completion or enrollment in alternative school programs, increase the employment and earnings of youth, reduce welfare dependency, and assist youth in addressing problems that impair the ability of youth to make successful transitions from school to work, apprenticeship, the military,

or postsecondary education and training."

SEC. 207. YOUTH TRAINING PROGRAM ALLOTMENT AND ALLOCATION.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"SEC. 262. ALLOTMENT AND ALLOCATION.

"(a) ALLOTMENT.-

"(1) TERRITORIES.-Of the amount appropriated under section 3(a)(1) for each fiscal year and available to carry out this part, not more than one-quarter of 1 percent shall be allotted among Guam, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, the Federated States of Micronesia, the Republic of the Marshall Islands, and Palau.

"(2) STATE RESERVATION.-After determining the amounts to be allotted under paragraph (1), the Secretary shall allot 82 percent of the remainder to the States for allocation to service delivery areas within each State. Each State shall allocate to each service delivery area within the State the amount determined by the Secretary for such service delivery area pursuant to the formula contained in subsection (b). The remaining 18 percent shall be allotted in accordance with subsection (c).

"(b) ALLOCATION TO SERVICE DELIVERY AREAS.-

"(1) FORMULA.-Subject to the provisions of paragraph (2), of the amounts allocated to service delivery areas for this part for each fiscal year-

"(A) 33 1/3 percent shall be allocated on the basis of the relative number of unemployed individuals residing in areas of substantial unemployment within each service delivery area as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in all service delivery areas in all States;

"(B) 33 1/3 percent shall be allocated on the basis of the relative excess number of unemployed individuals within each service delivery area as compared to the total excess number of unemployed individuals in all service delivery areas in all States; and

"(C) 33 1/3 percent shall be allocated on the basis of the relative number of economically disadvantaged youth within each service delivery area as compared to the total number of economically disadvantaged youth in all service delivery areas in all States except that, for any service delivery area described in section 101(a)(4)(A)(iii), the allocation shall be based on the higher of the number of youth in families with an income below the low-income level in such area or the number of economically disadvantaged youth in such area.

"(2) LIMITATIONS.-

"(A) MINIMUM PERCENTAGE.-No service delivery area shall be allocated less than 90 percent of its allocation percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(B) MAXIMUM PERCENTAGE.-No service delivery area shall be allocated more than 130 percent of its allocation percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(C) STATE MINIMUM.-Notwithstanding subparagraphs (A) and (B),

the total allocation for all service delivery areas within any one State shall not be less than one-quarter of 1 percent of the total allocated to all service delivery areas in all States.

"(D) ALLOCATION PERCENTAGE.-

"(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraphs (A) and (B), the allocation percentage of a service delivery area for a fiscal year shall be the percentage of funds allocated to the service delivery area under this subsection.

"(ii) FISCAL YEAR 1992.-For purposes of subparagraphs (A) and (B), the allocation percentage of a service delivery area for fiscal year 1992 shall be the percentage of funds allocated to the service delivery area under part A of title II.

"(c) STATE ACTIVITIES.-

"(1) DIVISION.-Of the remaining 18 percent of funds available for allotment to States under this part for each fiscal year-

"(A) 5 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2), for overall administration, management, and auditing activities relating to programs under this title and for activities described in sections 121 and 122;

"(B) 5 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2), to provide incentive grants authorized under section 106(b)(7), in accordance with paragraph (3); and

"(C) 8 percent of the funds available for such allotment under this part shall be allotted to the States in accordance with paragraph (2) to carry out section 123.

"(2) FORMULA FOR ALLOCATION.-The allotments to each State described in paragraph (1) shall be based on the relative amount of funds allocated to all service delivery areas within such State under subsection (b) as compared to the amount of funds allocated to all service delivery areas in all States under subsection (b).

"(3) OTHER USES.-

"(A) CAPACITY BUILDING AND TECHNICAL ASSISTANCE.-The Governor may use up to 33 percent of the amount allotted under paragraph (1)(B) for providing capacity building and technical assistance to service delivery areas and service providers. Such use of funds may include the development and training of service delivery area and service provider staff and the development of exemplary program activities.

"(B) NONDUPLICATION AND COORDINATION.-Funds used under subparagraph (A)-

"(i) may not be used to duplicate the activities of the Capacity Building and Information and Dissemination Network established under section 453(b); and

"(ii) shall, to the extent practicable, be used to coordinate the activities under subparagraph (A) with the activities of the Network under section 453(b).

"(d) DEFINITIONS AND RULE.-

"(1) DEFINITIONS.-AS USED IN THIS SECTION:

"(A) ECONOMICALLY DISADVANTAGED YOUTH.-The term 'economically disadvantaged youth' means an individual who is age 16 through 21 and who has, or is a member of a family that has, received a

total family income that, in relation to family size, was not in excess of the higher of-

- "(i) the official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981 (42 U.S.C. 9902(2)); or
- "(ii) 70 percent of the lower living standard income level.

"(B) EXCESS NUMBER.-The terms 'excess number' and 'State' shall have the meanings given the terms in subparagraphs (B) and (C), respectively, of section 202(d)(1).

"(2) SPECIAL RULE.-FOR THE PURPOSES OF THIS SECTION, THE SECRETARY SHALL, AS APPROPRIATE AND TO THE EXTENT PRACTICABLE, EXCLUDE COLLEGE STUDENTS AND MEMBERS OF THE ARMED FORCES FROM THE DETERMINATION OF THE NUMBER OF ECONOMICALLY DISADVANTAGED YOUTH."

SEC. 208. YOUTH TRAINING PROGRAM ELIGIBILITY AND SERVICES.

Title II of the Act (as amended by the preceding sections) is further amended by adding at the end the following:

"SEC. 263. ELIGIBILITY FOR SERVICES.

"(a) IN-SCHOOL YOUTH.-Except as provided in subsections (e) and (g), an individual who is in school shall be eligible to participate in the program under this part if such individual-

"(1)(A) is age 16 through 21; or

"(B) if provided in the job training plan, is age 14 through 21; and

"(2)(A) is economically disadvantaged;

"(B) is participating in a compensatory education program under chapter 1 of title I of the Elementary and Secondary Education Act of 1965 ([20 U.S.C. 2711](#) et seq.); or

"(C) has been determined to meet the eligibility requirements for free meals under the National School Lunch Act ([42 U.S.C. 1751](#) et seq.) during the most recent school year.

"(b) HARD-TO-SERVE INDIVIDUALS WHO ARE IN-SCHOOL YOUTH.-Not less than 65 percent of the in-school individuals who participate in a program under this part shall be individuals who are included in one or more of the following categories:

"(1) Individuals who are basic skills deficient.

"(2) Individuals with educational attainment that is 1 or more grade levels below the grade level appropriate to the age of the individuals.

"(3) Individuals who are pregnant or parenting.

"(4) Individuals with disabilities, including a learning disability.

"(5) Individuals who are homeless or run-away youth.

"(6) Individuals who are offenders.

"(7) Individuals within a category established under subsection (h).

"(c) OUT-OF-SCHOOL YOUTH.-Except as provided in subsection (e), an individual who is out of school shall be eligible to participate in the program under this part if such individual is-

"(1) age 16 through 21; and

"(2) economically disadvantaged.

"(d) HARD-TO-SERVE INDIVIDUALS WHO ARE OUT-OF-SCHOOL YOUTH.-Not less than 65 percent of the out-of-school individuals who participate in a program under this part shall be individuals who are included in 1 or more of the following categories:

"(1) Individuals who are basic skills deficient.

"(2) Individuals who are school dropouts (subject to the conditions described in section 264(d)(2)).

"(3) Individuals who are pregnant or parenting.

"(4) Individuals with disabilities, including a learning disability.

"(5) Individuals who are homeless or run-away youth.

"(6) Individuals who are offenders.

"(7) Individuals in a category established under subsection (h).

"(e) EXCEPTIONS.-Not more than 10 percent of participants in a program assisted under this part in each service delivery area may be individuals who do not meet the requirements of subsection (a)(2) or (c)(2), if such individuals are within one or more categories of individuals who face serious barriers to employment. Such categories may include the categories described in subsections (b) and (d), or categories such as individuals with limited-English language proficiency, alcoholics, or drug addicts.

"(f) RATIO OF OUT-OF-SCHOOL TO IN-SCHOOL YOUTH.-

"(1) IN GENERAL.-Except as provided in paragraph (2), not less than 50 percent of the participants in the program under this part in each service delivery area shall be out-of-school individuals who meet the requirements of subsection (c), (d), or (e).

"(2) COUNTING OF IN-SCHOOL INDIVIDUALS.-In-school individuals served as a part of a schoolwide project under subsection (g) shall not be counted as a part of the ratio of in-school individuals to out-of-school individuals.

"(g) SCHOOLWIDE PROJECTS FOR LOW-INCOME SCHOOLS.-

"(1) IN GENERAL.-In addition to the individuals described in subsection (e), an individual who does not meet the requirements of subsection (a)(2) may participate in the programs assisted under this part if such individual is enrolled in a public school-

"(A) that is located in a poverty area;

"(B) that is served by a local educational agency that is eligible for assistance under chapter 1 of title I of the Elementary and Secondary Education Act of 1965 ([20 U.S.C. 2711](#) et seq.);

"(C) in which not less than 70 percent of the students enrolled are included in the categories described in subsection (b); and

"(D) that conducts a program under a cooperative arrangement that meets the requirements of section 265(d).

"(2) DEFINITION.-For the purposes of paragraph (1), the term 'poverty area' means an urban census tract or a nonmetropolitan county with a poverty rate of 30 percent or more, as determined by the Bureau of the Census.

"(h) ADDITIONAL CATEGORY.-A SERVICE DELIVERY AREA CONDUCTING A PROGRAM ASSISTED UNDER THIS PART MAY ADD ONE CATEGORY OF YOUTH WHO FACE SERIOUS BARRIERS TO EMPLOYMENT TO THE CATEGORIES OF ELIGIBLE INDIVIDUALS SPECIFIED IN SUBSECTION (B) AND ONE CATEGORY TO THE CATEGORIES OF ELIGIBLE INDIVIDUALS DESCRIBED IN SUBSECTION (D) IF-

"(1) THE SERVICE DELIVERY AREA SUBMITS A REQUEST TO THE GOVERNOR IDENTIFYING THE ADDITIONAL CATEGORY OF INDIVIDUALS AND JUSTIFYING THE INCLUSION OF SUCH CATEGORY;

"(2) THE ADDITIONAL CATEGORY OF INDIVIDUALS IS NOT SOLELY COMPRISED OF-

"(A) INDIVIDUALS WITH A POOR WORK HISTORY; OR

"(B) INDIVIDUALS WHO ARE UNEMPLOYED; AND

"(3) THE GOVERNOR APPROVES THE REQUEST SUBMITTED UNDER PARAGRAPH (1) AND TRANSMITS A DESCRIPTION OF THE APPROVED REQUEST TO THE SECRETARY, AS PART OF THE GOVERNOR'S COORDINATION AND SPECIAL SERVICES PLAN UNDER SECTION 121.

"SEC. 264. PROGRAM DESIGN.

"(a) YEAR-ROUND OPERATION.-The programs under this part shall be conducted on a year-round basis. Services shall be made available on a multiyear basis as appropriate.

"(b) ESSENTIAL ELEMENTS.-

"(1) IN GENERAL.-The programs under this part shall include-

"(A) an objective assessment of the skill levels and service needs of each participant, which assessment shall include a review of basic skills, occupational skills, prior work experience, employability, interests, aptitudes (including interests and aptitudes for nontraditional jobs), and supportive service needs, except that a new assessment of a participant is not required if the program determines it is appropriate to use a recent assessment of the participant conducted under another education or training program (such as the JOBS program);

"(B) development of service strategies that shall identify the employment goal (including, in appropriate circumstances, nontraditional employment), appropriate achievement objectives, and appropriate services for participants taking into account the assessments conducted pursuant to subparagraph (A), except that a new service strategy for a participant is not required if the program determines it is appropriate to use a recent service strategy developed for the participant under another education or training program (such as the JOBS program);

"(C) a review of the progress of each participant in meeting the objectives of the service strategy; and

"(D) each of the following services, which shall be provided either directly or through arrangement with other programs to a participant where the assessment and the service strategy indicate such services are appropriate:

"(i) Basic skills training.

"(ii) Occupational skills training.

"(iii) Preemployment and work maturity skills training.

"(iv) Work experience combined with skills training.

"(v) Supportive services.

"(2) ADDITIONAL REQUIREMENTS.-

"(A) INFORMATION AND REFERRALS.-Each service delivery area shall ensure that each participant or applicant who meets the minimum income eligibility criteria shall be provided-

"(i) information on the full array of applicable or appropriate services that are available through the service delivery area or other service providers, including those receiving funds under this Act; and

"(ii) referral to appropriate training and educational programs that have the capacity to serve the participant or applicant either on a sequential or concurrent basis.

"(B) APPLICANTS NOT MEETING ENROLLMENT REQUIREMENTS.-

"(i) SERVICE PROVIDERS.-Each service provider shall ensure that an

eligible applicant who does not meet the enrollment requirements of its particular program or who cannot be served shall be referred to the service delivery area for further assessment, as necessary, and referral to appropriate programs in accordance with subparagraph (A) to meet the basic skills and training needs of the applicant.

"(ii) **SERVICE DELIVERY AREA.**-The service delivery area shall ensure that appropriate referrals are made pursuant to clause (i), and shall maintain appropriate records of such referrals and the basis for such referrals.

"(c) **AUTHORIZED SERVICES.**-Subject to the limitations contained in subsection (d), services which may be made available to youth with funds provided under this part may include-

"(1) direct training services, including-

"(A) the services described in section 204(b)(1);

"(B) tutoring and study skills training;

"(C) alternative high school services within programs that meet the requirements of section 141(o)(1);

"(D) instruction leading to high school completion or the equivalent;

"(E) mentoring;

"(F) limited internships in the private sector;

"(G) training or education that is combined with community and youth service opportunities in public agencies, nonprofit agencies, and other appropriate agencies, institutions, and organizations, including youth corps programs;

"(H) entry employment experience programs;

"(I) school-to-work transition services;

"(J) school-to-postsecondary education transition services;

"(K) school-to-apprenticeship transition services; and

"(L) preemployment and work maturity skills training; and

"(2) training-related and supportive services, including-

"(A) the services described in section 204(b)(2);

"(B) drug and alcohol abuse counseling and referral;

"(C) services encouraging parental, spousal, and other significant adult involvement in the program of the participant; and

"(D) cash incentives and bonuses based on attendance and performance in a program.

"(d) **ADDITIONAL REQUIREMENTS.**-

"(1) **STRATEGIES AND SERVICES.**-In developing service strategies and designing services for the program under this part, the service delivery area and private industry council shall take into consideration exemplary program strategies and practices, including the strategies and practices of model programs selected for replication under section 453(c).

"(2) **SCHOOL DROPOUTS.**-

"(A) **PARTICIPATION REQUIREMENTS.**-In order to participate in a program assisted under this part, except for interim periods, an individual who is under the age of 18 and a school dropout shall enroll in and attend a school, course, or program described in clause (ii) or (iii) of subparagraph (B).

"(B) **SERVICE DELIVERY REQUIREMENTS.**-

- "(i) IN GENERAL.-Each service delivery area shall make available, in accordance with this subparagraph, to each participant in the program who is under the age of 18 and is a school dropout, at least 2 options for school attendance. Such options shall be provided concurrently or sequentially with other services provided under this part to each such participant as a part of the training of such participant.
- "(ii) SCHOOL ATTENDANCE.-Each service delivery area shall provide, as one of the options for school attendance, an option for each such participant to enroll in and attend a high school equivalency program.
- "(iii) ADDITIONAL OPTION.-Each service delivery area shall provide, as a second option for school attendance for each such participant-
- "(I) an option to reenroll in and attend school;
 - "(II) an option to enroll in and attend an alternative high school; or
 - "(III) an option to enroll in and attend an alternative course of study approved by the local educational agency.
- "(3) SKILLS TRAINING.-
- "(A) PREEMPLOYMENT AND WORK MATURITY SKILLS TRAINING.-Preemployment and work maturity skills training authorized by this part shall be accompanied by either work experience or other additional services designed to increase the basic education or occupational skills of a participant. The additional services may be provided, concurrently or sequentially, under other education and training programs, including the Job Corps and the JOBS program.
- "(B) ADDITIONAL SERVICES.-Work experience, job search assistance, job search skills training, and job club activities provided under this part shall be accompanied by additional services designed to increase the basic education or occupational skills of a participant. The additional services may be provided, concurrently or sequentially, under other education and training programs, including the Job Corps and the JOBS program.
- "(C) ON-THE-JOB TRAINING.-
- "(i) POSITIONS.-ON-THE-JOB TRAINING AUTHORIZED UNDER THIS PART SHALL ONLY BE AVAILABLE IN POSITIONS THAT-
- "(I) PAY THE PARTICIPANT A WAGE THAT EQUALS OR EXCEEDS THE AVERAGE WAGE AT PLACEMENT IN THE SERVICE DELIVERY AREA FOR PARTICIPANTS UNDER PART A; AND
 - "(II) HAVE CAREER ADVANCEMENT POTENTIAL.
- "(II) FORMAL PROGRAM OR STRUCTURED JOB TRAINING.-ON-THE-JOB TRAINING AUTHORIZED UNDER THIS PART SHALL INCLUDE A FORMAL PROGRAM OF STRUCTURED JOB TRAINING THAT WILL PROVIDE PARTICIPANTS WITH AN ORDERLY SEQUENCE OF INSTRUCTION IN WORK MATURITY SKILLS, GENERAL EMPLOYMENT COMPETENCIES, AND OCCUPATIONALLY SPECIFIC SKILLS.
- "(III) PARTICIPATION REQUIREMENT.-IN ORDER TO PARTICIPATE IN ON-THE-JOB TRAINING AUTHORIZED UNDER THIS PART, EXCEPT FOR INTERIM PERIODS, AN INDIVIDUAL WHO HAS NOT ATTAINED A HIGH SCHOOL DIPLOMA OR ITS EQUIVALENT SHALL CONCURRENTLY ENROLL IN AND ATTEND A SCHOOL, COURSE, OR PROGRAM DESCRIBED IN CLAUSE (II) OR (III) OF PARAGRAPH (2)(B).

"(4) **NEEDS-BASED PAYMENTS.**-Needs-based payments and financial assistance provided under this part shall be limited to payments necessary for participation in the program assisted under this part in accordance with a locally developed formula or procedure.

"(5) **COUNSELING AND SUPPORTIVE SERVICES.**-Counseling and supportive services provided under this part may be provided to a participant for a period of up to 1 year after the date on which the participant completes the program.

"(6) **PROHIBITION ON PRIVATE ACTIONS.**-Nothing in this section shall be construed to establish a right for a participant to bring an action to obtain services described in the assessment or service strategy developed under subsection (b)(1).

"(7) **VOLUNTEERS.**-The service delivery area shall make opportunities available for successful individuals who have previously participated in programs under this part to volunteer assistance to participants in the form of mentoring, tutoring, and other activities.

"SEC. 265. LINKAGES.

"(a) **EDUCATIONAL LINKAGES.**-In conducting the program assisted under this part, service delivery areas shall establish linkages with the appropriate educational agencies responsible for service to participants.

Such linkages shall include-

"(1) formal agreements with local educational agencies that will identify-

"(A) the procedures for referring and serving in-school youth;

"(B) the methods of assessment of in-school youth; and

"(C) procedures for notifying the program when a youth drops out of the school system;

"(2) arrangements to ensure that the program under this part supplements existing programs provided by local educational agencies to in-school youth;

"(3) arrangements to ensure that the program under this part utilizes, to the extent possible, existing services provided by local educational agencies to out-of-school youth; and

"(4) arrangements to ensure that for in-school participants there is a regular exchange of information between the program and the educational agency relating to participant progress, problems, and needs, including, in appropriate circumstances, interim assessment results.

"(b) **EDUCATION AND TRAINING PROGRAM LINKAGES.**-In conducting the program assisted under this part, service delivery areas shall establish appropriate linkages with other education and training programs authorized under Federal law. Such programs shall include, where feasible, programs assisted under-

"(1) part B of title IV (the Job Corps);

"(2) parts A through D of chapter 1 of title I of the Elementary and Secondary Education Act of 1965 ([20 U.S.C. 2711](#) et seq.);

"(3) the Carl D. **Perkins** Vocational and Applied Technology Education Act ([20 U.S.C. 2301](#) et seq.);

"(4) the Individuals with Disabilities Education Act ([20 U.S.C. 1400](#) et seq.);

"(5) the Wagner-Peyser Act ([29 U.S.C. 49](#) et seq.);

"(6) part F of title IV of the Social Security Act (JOBS) (42 U.S.C. 681 et seq.);

"(7) the Food Stamp Act ([7 U.S.C. 2011](#) et seq.);

"(8) the National Apprenticeship Act ([29 U.S.C. 50](#) et seq.);

"(9) the Stewart B. McKinney Homeless Assistance Act (Public Law 100-77; 101 Stat. 482); and

"(10) any other provisions of this Act.

"(c) OTHER PROGRAMS.-In addition to the linkages required under subsections (a) and (b), service delivery areas receiving financial assistance under this part shall establish other appropriate linkages to enhance the provision of services under this part. Such linkages may be established with State and local service agencies, public housing agencies, community-based organizations, business and labor organizations, volunteer groups working with at-risk youth, parents and family members, juvenile justice systems, and other training, education, employment and social service programs, including programs conducted under part A.

"(d) SCHOOLWIDE PROJECTS FOR LOW-INCOME SCHOOLS.-In conducting a program serving individuals specified in section 263(g), the service delivery area shall establish a cooperative arrangement with the appropriate local educational agency that shall, in addition to the other requirements of this section, include-

"(1) a description of the ways in which the program will supplement the educational program of the school;

"(2) identification of measurable goals to be achieved by the program and provision for assessing the extent to which such goals are met;

"(3) a description of the ways in which the program will use resources provided under this part and resources provided under other education programs to achieve the goals identified in paragraph (2);

"(4) a description of the number of individuals to be served; and

"(5) assurances that the resources provided under this part shall be used to supplement and not supplant existing sources of funds.

"SEC. 266. TRANSFER OF FUNDS.

"A service delivery area may transfer up to 10 percent of the amounts allocated to the service delivery area under section 262(b) to the program under part A if such transfer is-

"(1) described in the job training plan; and

"(2) approved by the Governor."

TITLE III-EMPLOYMENT AND TRAINING ASSISTANCE FOR DISLOCATED WORKERS SEC. 301. STATE AGENCY APPROVAL.

Section 314(f) of the Act ([29 U.S.C. 1661c](#)(f)) is amended-

(1) by inserting "(1)" before "Funds"; and

(2) by adding at the end the following new paragraph:

"(2) An eligible dislocated worker participating in training (except for on-the-job training) under this title shall be deemed to be in training with the approval of the State agency for purposes of section 3304(a)(8) of the Internal Revenue Code of 1986."

SEC. 302. LIMITATIONS ON USES OF FUNDS.

(a) RETRAINING SERVICES.-Section 315(a)(1) of the Act (29 U.S.C. 1661d(a)(1)) is amended to read as follows:

"(a) RETRAINING SERVICES.- (1) Of the funds allocated to a substate grantee under part A of this title for any program year, not less than 50 percent shall be expended for retraining services specified under section 314(d)."

(b) NEEDS-RELATED PAYMENTS AND SUPPORTIVE SERVICES.-Section 315(b) of

the Act is amended to read as follows:

"(b) Of the funds allocated to a substate grantee or to the Governor under part A of this title for any program year, not more than 25 percent may be expended to provide needs-related payments and other supportive services."

(c) ADMINISTRATIVE COST.-The first sentence of section 315(c) of the Act is amended to read as follows: "Of the funds allocated to a substate grantee or to the Governor under part A of this title for any program year, not more than 15 percent may be expended to cover the administrative cost of programs."

(d) COMBINATION OF FUNDS.-Section 315 of the Act is further amended by adding at the end the following new subsection:

"(d) COMBINATION OF FUNDS.-Substate grantees within a State may combine funds under this title for the provision of services to eligible dislocated workers from 2 or more substate areas."

(e) REALLOTMENT.-Section 315 of the Act is further amended by adding at the end the following new subsection:

"(e) DEFINITION.-As used in this section, the term 'allocated', means allocated for a program year, as adjusted for reallocations between substate areas, and for reallocations in accordance with section 303."

SEC. 303. DEMONSTRATION PROGRAMS.

Section 324(a) of the Act ([29 U.S.C. 1662c](#)(a)) is amended by striking "1989, 1990, and 1991," and inserting "1992 through 1996,".

TITLE IV-FEDERALLY ADMINISTERED PROGRAMS

SEC. 401. NATIVE AMERICAN AND MIGRANT PROGRAMS.

(a) PERFORMANCE STANDARDS.-SECTION 401(H)(1) OF THE ACT (29 U.S.C. 1671(H)(1)) IS AMENDED BY INSERTING "PURSUANT TO SECTION 106" AFTER "PERFORMANCE STANDARDS".

(B) NATIVE AMERICAN PROGRAMS.-Section 401(j) of the Act (29 U.S.C. 1671(j)) is amended to read as follows:

"(j)(1) The Secretary shall designate a single organizational unit that shall have as its primary responsibility the administration of all Native American programs authorized under this Act.

"(2) Such organizational unit shall-

"(A) be responsible for administering the provisions of the Native American programs authorized under this Act, including monitoring such programs and making recommendations regarding the selection of the recipients of financial assistance;

"(B) be responsible for the development of the policies and procedures related to the implementation of such programs; and

"(C) coordinate the development of policy and procedures for the employment and training programs within the Department relating to services for Native American workers.

"(3) In the hiring and promotion of the professional staff for the organizational unit designated under paragraph (1), special consideration shall be given to individuals who have field experience in the daily operation of service and training programs for Native Americans, and individuals who are Indians or Alaskan Natives. The Secretary shall take such additional actions as may be necessary to promote the recruitment and promotion of Indians, Alaskan Natives, and Hawaiian Natives to positions in such unit."

(c) PERMANENT ADVISORY COUNCIL.-Section 401 of the Act ([29 U.S.C. 1671](#)) is amended by adding at the end the following new subsection:

"(k)(1) There is hereby established a Native American Employment and

Training Council (referred to in this subsection as the 'Council'), which shall consist of not fewer than 17 Indians, Alaskan Natives, and Hawaiian Natives appointed by the Secretary from among individuals nominated by Indian tribes or Indian, Alaskan Native, or Hawaiian Native organizations. The membership of the Council shall represent all geographic areas of the United States with a substantial Indian, Alaskan Native, or Hawaiian Native population and shall include representatives of tribal governments and of nonreservation Native American organizations who are service providers under this Act. A majority of the members of the Council shall have field experience in the daily operation of the program authorized under this section.

"(2) The Council shall select a chairperson from among its members by a majority vote. The Council shall meet not less often than twice each program year.

"(3) Members of the Native American Programs Advisory Committee that existed before the date of enactment of this subsection-

"(A) shall serve as members of the Council until their successors are appointed; and

"(B) may be appointed as members of the Council, if such appointment is consistent with the provisions of this subsection.

"(4) Each member of the Council shall serve for a term of 2 years, except that-

"(A) one-half of the members initially appointed (as designated by the Secretary) shall serve for terms of 1 year;

"(B) any vacancy occurring in the membership of the Council shall be filled in the same manner as the original appointment, and shall not affect the power of the remaining members to execute the duties of the Council;

"(C) any member appointed to such a vacancy shall serve for the remainder of the term for which the predecessor of the member was appointed; and

"(D) members may be reappointed.

"(5) The initial membership of the Council shall be appointed not later than the beginning of program year 1993.

"(6) The Council shall-

"(A) solicit the views of a wide variety of Indian tribes and Native American groups, including groups operating employment and training programs funded under this section, on issues affecting the operation and administration of such programs;

"(B) advise the Secretary with respect to the implementation of programs under this section and other programs providing services to Native American youth and adults under this Act;

"(C) advise and make recommendations to the Secretary with respect to the design and implementation of performance standards developed under section 106(f);

"(D) advise and make recommendations to the Secretary with respect to the services obtained or to be obtained by the Department of Labor through contracts or arrangements with non-Federal agencies or entities that involve the program authorized by this section;

"(E) evaluate the effectiveness of Native American job training programs and make recommendations with respect to the improvement of such programs;

"(F) advise the Secretary with respect to individuals to be considered to fill the position of the official in charge of the

organizational unit designated under subsection (j)(1) whenever a vacancy in such position occurs; and

"(G) prepare and submit directly to the Secretary and to the Congress, not later than January 1 of each even numbered year, a report containing information on the progress of Native American job training programs and recommendations for improving their administration and effectiveness.

"(7) Members of the Council shall serve without compensation. Each member of the Council shall receive travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, for each day the member is engaged in the performance of duties away from the home or regular place of business of the member.

"(8) The Secretary shall provide the Council with such administrative support as may be necessary to perform its functions."

(d) COMPETITION.-SECTION 401 OF THE ACT ([29 U.S.C. 1671](#)), AS AMENDED BY SUBSECTION (C), IS FURTHER AMENDED BY ADDING AT THE END THE FOLLOWING NEW SUBSECTION:

"(L) THE COMPETITION FOR GRANTS UNDER THIS SECTION SHALL BE CONDUCTED EVERY 2 YEARS, EXCEPT THAT IF A RECIPIENT OF SUCH A GRANT HAS PERFORMED SATISFACTORILY UNDER THE TERMS OF THE EXISTING GRANT AGREEMENT, THE SECRETARY MAY WAIVE THE REQUIREMENT FOR SUCH COMPETITION ON RECEIPT FROM THE RECIPIENT OF A SATISFACTORY 2-YEAR PROGRAM PLAN FOR THE SUCCEEDING 2-YEAR GRANT PERIOD."

(E) MIGRANT AND SEASONAL FARMWORKER PROGRAMS.-SECTION 402(C)(2) OF THE ACT ([29 U.S.C. 1672](#)(C)(2)) IS AMENDED TO READ AS FOLLOWS:

"(C)(2) THE COMPETITION FOR GRANTS UNDER THIS SECTION SHALL BE CONDUCTED EVERY 2 YEARS, EXCEPT THAT IF A RECIPIENT OF SUCH A GRANT HAS PERFORMED SATISFACTORILY UNDER THE TERMS OF THE EXISTING GRANT AGREEMENT, THE SECRETARY MAY WAIVE THE REQUIREMENT FOR SUCH COMPETITION UPON RECEIPT FROM THE RECIPIENT OF A SATISFACTORY 2-YEAR PROGRAM PLAN FOR THE SUCCEEDING 2-YEAR GRANT PERIOD."

(F) RESERVATION.-Section 402 of the Act ([29 U.S.C. 1672](#)) is amended by striking subsection (f).

(g) GRANT PROCEDURES.-Part A of title IV of the Act ([29 U.S.C. 1671](#) et seq.) is amended by adding at the end the following new section:

"GRANT PROCEDURES

"SEC. 403. Grants under sections 401 and 402 shall be subject to the Single Audit Act of 1984 ([31 U.S.C. 7501](#) et seq.) and charging of costs under such sections shall be subject to appropriate circulars issued by the Office of Management and Budget."

SEC. 402. JOB CORPS.

(a) ELIGIBILITY.-Section 423(1) of the Act ([29 U.S.C. 1693](#)(1)) is amended by inserting after "except that", the following: "not more than 20 percent of the individuals enrolled may be age 22 through 24, and that either".

(b) CLARIFICATION OF AUTHORITY TO TRANSFER PARTICIPANTS TO AND FROM PROGRAMS UNDER TITLE II.-Section 426 of the Act ([29 U.S.C. 1696](#)) is amended by adding at the end the following new subsection:

"(d) Nothing in this Act shall be construed to prohibit an individual who has been a participant in the Job Corps from concurrently or subsequently participating in programs under title II, or to prohibit an individual who has been a participant in programs under title II from concurrently or subsequently participating in the Job Corps."

(c) **NONRESIDENTIAL PARTICIPANTS.**-Section 427(a)(2) of the Act (29 U.S.C. 1697(a)(2)) is amended by-

(1) striking "10 percent" and inserting "20 percent"; and

(2) adding at the end the following new sentences: "In enrolling individuals who are to be nonresidential participants, priority shall be given to those eligible individuals who are single parents with dependent children. The Secretary shall not reduce the number of residential participants in Job Corps programs under this part during any program year below the number of residential participants during program year 1991 in order to increase the number of individuals who are nonresidential participants in the Job Corps.".

(d) **CONSERVATION CENTERS.**-Section 427 of the Act ([29 U.S.C. 1697](#)) is amended by adding at the end the following new subsection:

"(c) No funds appropriated to the Department of Labor for any fiscal year may be used to carry out any contract with a nongovernmental entity to administer or manage a Civilian Conservation Center of the Job Corps.".

(e) **ADDITIONAL SUPPORT SERVICES REQUIRED.**-Section 428 of the Act (29 U.S.C. 1698) is amended by adding at the end the following new subsections:

"(e) The Secretary shall, to the extent practicable, provide child care at or near Job Corps centers, for individuals who require child care for their children in order to participate in the Job Corps.

"(f) Each Job Corps center shall provide to enrollees who are dependent on, or who have a history of abuse of, alcohol or drugs, with counseling and referral to related services necessary to prevent the continuance or recurrence of such dependency or abuse.".

(f) **MANAGEMENT FEES.**-Section 437 of the Act ([29 U.S.C. 1707](#)) is amended by adding at the end the following new subsection:

"(d) The Secretary shall provide all Job Corps contractors with an equitable and negotiated management fee of not less than 1 percent of the contract amount.".

SEC. 403. NATIONAL ACTIVITIES.

(a) **IN GENERAL.**-Part D of title IV ([29 U.S.C. 1731](#) et seq.) is amended-

(1) in section 451, to read as follows:

"NATIONAL PARTNERSHIP AND SPECIAL TRAINING PROGRAMS

"SEC. 451. (A) **STATEMENT OF PURPOSE.**-It is the purpose of this section to-

"(1) improve access to employment and training opportunities for individuals with special needs;

"(2) help alleviate skill shortages and enhance the competitiveness of the labor force;

"(3) meet special training needs that are best addressed on a multistate or industry-wide basis; and

"(4) encourage the participation and support of all segments of society to further the purposes of this Act.

"(b) **PROGRAM AUTHORIZED.**-The Secretary may establish a system of, and award, special grants to eligible entities to carry out programs that are most appropriately administered at the national level.

"(c) **PROGRAMS.**-Programs that are most appropriately administered at the national level include-

"(1) partnership programs with national organizations with special expertise in developing, organizing, and administering employment and training programs at the national, State, and local levels, such as

industry and labor associations, public interest groups, community-based organizations representative of groups that encounter special difficulties in the labor market, and other organizations with special knowledge or capabilities in education and training;

"(2) programs that-

"(A) address industry-wide skill shortages;

"(B) meet training needs that are best addressed on a multistate basis; and

"(C) further the goals of increasing the competitiveness of the United States labor force; and

"(3) programs that require technical expertise available at the national level to serve specialized needs of particular client groups, including at-risk youth, offenders, individuals of limited-English language proficiency, individuals with disabilities, women, immigrants, single parents, substance abusers, displaced homemakers, youth, older individuals, veterans, school dropouts, public assistance recipients, and other individuals who the Secretary determines require special assistance.";

(2) in section 452, to read as follows:

"RESEARCH, DEMONSTRATION, AND EVALUATION

"SEC. 452. (A) STATEMENT OF PURPOSE.-It is the purpose of this section to assist the United States in expanding employment opportunities and ensuring access to such opportunities for all who desire such opportunities.

"(b) PROGRAM ESTABLISHED.-

"(1) IN GENERAL.-The Secretary shall establish a comprehensive program of training and employment research, utilizing the methods, techniques, and knowledge of the behavioral and social sciences and such other methods, techniques, and knowledge as will aid in the solution of the employment and training problems of the United States.

"(2) STUDIES.-The program established under this section may include studies concerning-

"(A) the development or improvement of Federal, State, local, and privately supported employment and training programs;

"(B) labor market processes and outcomes, including improving workplace literacy;

"(C) policies and programs to reduce unemployment and the relationships of the policies and programs with price stability and other national goals;

"(D) productivity of labor;

"(E) improved means of using projections of labor supply and demand, including occupational and skill requirements and areas of labor shortages at the national and subnational levels;

"(F) methods of improving the wages and employment opportunities of low-skilled, disadvantaged, and dislocated workers, and workers with obsolete skills;

"(G) methods of addressing the needs of at-risk populations, such as youth, homeless individuals and other dependent populations, older individuals, and other groups with multiple barriers to employment;

"(H) methods of developing information on immigration, international trade and competition, technological change, and labor shortages; and

"(I) methods of easing the transition from school to work, from transfer payment receipt to self-sufficiency, from one job to another, and from work to retirement.

"(c) PILOT AND DEMONSTRATION PROGRAMS.-

"(1) PROGRAM ESTABLISHED.-

"(A) IN GENERAL.-The Secretary shall establish a program of pilot and demonstration programs for the purpose of developing and improving techniques and demonstrating the effectiveness of specialized methods in addressing employment and training needs. The Secretary may award grants and enter into contracts with entities to carry out the programs.

"(B) PROJECTS.-Such programs may include projects in such areas as-

"(i) school-to-work transition;

"(ii) new methods of imparting literacy skills and basic education;

"(iii) new training techniques (including projects undertaken with the private sector);

"(iv) methods to eliminate artificial barriers to employment;

"(v) approaches that foster participation of groups that encounter special problems in the labor market (such as displaced homemakers, teen parents, welfare recipients, and older individuals);

"(vi) processes that demonstrate effective methods for alleviating the adverse effects of dislocations and plant closings on workers and their communities; and

"(vii) cooperative ventures among business, industry, labor, trade associations, community-based organizations or nonprofit organizations to develop new and cost-effective approaches to improving work force literacy.

"(2) EVALUATION COMPONENT.-Demonstration programs assisted under this subsection shall include a formal, rigorous evaluation component. Pilot programs assisted under this subsection shall include an appropriate evaluation component.

"(3) SPECIAL RULE.-No demonstration program under this subsection shall be assisted under this section for a period of more than 7 years. No pilot program under this subsection shall be assisted under this section for a period of more than 3 years.

"(d) EVALUATION.-

"(1) PROGRAMS.-

"(A) JOB TRAINING PROGRAMS.-The Secretary shall provide for the continuing evaluation of programs conducted under this Act, including the cost effectiveness of the program in achieving the purposes of this Act.

"(B) OTHER PROGRAMS.-The Secretary may conduct evaluations of other federally funded employment-related activities including programs administered under-

"(i) the Wagner-Peyser Act ([29 U.S.C. 49](#) et seq.);

"(ii) the National Apprenticeship Act ([29 U.S.C. 50](#) et seq.);

"(iii) the Older Americans Act of 1965 ([42 U.S.C. 3001](#) et seq.);

"(iv) chapter 2 of title II of the Trade Act of 1974 ([19 U.S.C. 2271](#) et seq.); and

"(v) the Federal unemployment insurance program under titles III, IX, and XII of the Social Security Act ([42 U.S.C. 501](#) et seq., 1101 et seq., and 1321 et seq.).

"(2) TECHNIQUES.-

"(A) METHODS.-Evaluations conducted under paragraph (1) shall utilize sound statistical methods and techniques of the behavioral and social sciences, including random assignment methodologies if feasible.

"(B) ANALYSIS.-Such evaluations may include cost-benefit analysis of programs, the impact of the programs on community and participants, the extent to which programs meet the needs of various demographic groups, and the effectiveness of the delivery systems used by various programs.

"(C) EFFECTIVENESS.-The Secretary shall evaluate the effectiveness of programs authorized under this Act with respect to-

"(i) the statutory goals;

"(ii) the performance standards established by the Secretary; and

"(iii) the extent to which such programs enhance the employment and earnings of participants, reduce income support costs, improve the employment competencies of participants in comparison to comparable persons who did not participate in such programs, and, to the extent feasible, increase the level of total employment over the level that would have existed in the absence of such programs.";

(3) in section 453, to read as follows:

"CAPACITY BUILDING, INFORMATION, DISSEMINATION, AND REPLICATION
ACTIVITIES

"SEC. 453. (A) NATIONAL STRATEGY.-The Secretary shall develop a national strategy for carrying out the activities described in subsection (b)(2) and the replication of programs described in subsection (c), and shall ensure the implementation of the national strategy.

"(b) NETWORK.-

"(1) ESTABLISHMENT.-

"(A) IN GENERAL.-The Secretary shall establish a Capacity Building and Information and Dissemination Network (referred to in this section as the 'Network') to enhance the effectiveness of and to strengthen the caliber of services provided through programs authorized under this Act and other Federal, State, and local employment and training programs.

"(B) ADMINISTRATION.-The Secretary shall establish and maintain such Network-

"(i) directly;

"(ii) under an interagency agreement; or

"(iii) through a grant or contract awarded on a competitive basis to a single entity, or to a system of entities coordinated by the Secretary, with appropriate expertise.

"(2) ACTIVITIES.-The Network shall-

"(A) provide, coordinate, and support the development of, appropriate training, technical assistance, staff development, and other activities that will-

"(i) enhance the skills, knowledge, and expertise of the personnel who staff employment and training and other closely related human service systems, including service providers;

"(ii) improve the quality of services provided to individuals served under this Act and other Federal employment and training programs and encourage integrated service delivery under such programs

using-

"(I) where cost effective, interactive communication systems and satellite technology; and

"(II) where possible, staff trained in a variety of Federal human resource programs;

"(iii) improve the planning, procurement, and contracting practices pursuant to this Act; and

"(iv) provide broad human services policy and planning training to-

"(I) private industry council volunteers; and

"(II) where appropriate, members of State human resource investment councils and other State councils;

"(B) prepare and disseminate staff training curricula and materials, primarily using computer-based technologies, for employment and training professionals and support staff, that focus on enhancing staff competencies and professionalism, including instruction on the administrative requirements of this Act, such as procurement and contracting standards and regulations; and

"(C)(i) identify, develop, disseminate, and provide training in the techniques learned from, innovative and successful program models, materials, methods, and information, by using computer-based technologies for organizing a data base and dissemination and communication system for the Network, and establishing a computer-based communications and dissemination methodology to share information among employment and training personnel and institutions; and

"(ii) in identifying such program models, ensure that consideration shall be given to-

"(I) the size and scope of the program;

"(II) the length of time that the program has been operating;

"(III) the nature and reliability of measurable outcomes for the program;

"(IV) the capacity of the sponsoring organization to provide the technical assistance necessary for States and service delivery areas to replicate the program; and

"(V) the likelihood that the program will be successful in diverse economic, geographic, and cultural environments.

"(3) CHARGES.-The Network may require cost-sharing to offset the actual costs of institute training, materials acquisition, or information dissemination. Any resulting income shall be used in accordance with section 141(m).

"(4) COORDINATION.-

"(A) IN GENERAL.-The Secretary shall consult with the Secretaries of Education and Health and Human Services, as appropriate, to coordinate the activities of the Network with other relevant institutes, centers, laboratories, clearinghouses, or dissemination networks, such as the National Diffusion Network.

"(B) COORDINATION WITH REPLICATION GRANT PROGRAM.-To the extent possible, the Network shall coordinate the activities of the Network with activities assisted under the replication grant program conducted under subsection (c).

"(c) REPLICATION.-

"(1) REPLICATION PROGRAM AUTHORIZED.-The Secretary shall make

competitive grants to public or private nonprofit organizations for technical assistance, and to States and service delivery areas for planning and program development, to promote the replication of employment and training programs that are successful in improving the employment prospects of populations served under this Act and that are replicable on a large scale. In making such grants, the Secretary shall consider the recommendations described in paragraph (2)(B) of the review panel established under paragraph (2)(A) regarding such programs.

"(2) REVIEW PANEL.-

"(A) ESTABLISHMENT.-The Secretary shall establish a review panel comprised of not more than 6 individuals appointed by the Secretary who are recognized experts in the operation and evaluation of employment and training programs for economically disadvantaged youth and adults, and dislocated workers.

"(B) RECOMMENDATIONS.-The review panel shall make recommendations to the Secretary regarding model programs that the panel considers likely to be successful in improving such employment prospects of populations served under this Act and to be replicable on a large scale.

"(C) CONSIDERATIONS.-In recommending such programs the review panel shall use the considerations described in subsection (b)(2)(C)(ii).

"(D) MEETINGS.-The review panel shall meet not more than once each year to carry out the responsibilities described in this paragraph.

"(E) CONFLICT OF INTEREST.-No member of such panel shall have a direct financial interest in or affiliation with a potential recipient of funds under the program authorized by this section.

"(3) APPLICATIONS.-

"(A) NONPROFIT ORGANIZATION.-Any public or private nonprofit organization desiring to receive such a grant to provide the technical assistance necessary for program replication may submit an application to the Secretary at such time, in such manner, and containing or accompanied by such information as the Secretary may reasonably require.

"(B) STATE; SERVICE DELIVERY AREA.-Any State or service delivery area desiring to receive such a grant for planning and program development associated with a replication effort shall submit an application to the Secretary at such time, in such manner, and containing or accompanied by such information as the Secretary may reasonably require.

"(C) CONTENTS.-Each application described in subparagraph (A) or (B) shall contain-

"(i) a description of the program proposed for replication and available evidence of the success of the program in improving the employment prospects of economically disadvantaged youth and adults, and dislocated workers, within each such service delivery area; and

"(ii) in the case of applications described in subparagraph (A), an assurance that the organization will enter into an agreement with the service delivery areas in which the program is to be replicated, to participate in the replication program.

"(4) GRANT LIMITATIONS.-

"(A) **LIMITATION.**-In any 3-year period the Secretary shall not approve grants for the same replication activities in more than 10 States or communities. During such 3-year period, the results of such limited replication efforts shall be carefully evaluated and examined by the Secretary regarding the advisability of replicating the model program in more than 10 States or communities or for longer than 3 years.

"(B) **WAIVER.**-The Secretary may waive the limitation set forth in subparagraph (A) for a program if immediate replication efforts on a larger scale are warranted by extensive evaluation of the program prior to designation as a model program under this subsection.

"(5) **COORDINATION.**-To the extent possible, the Secretary shall coordinate the activities assisted under the replication grant program conducted under this subsection with the activities of the Network under subsection (b). The Secretary shall ensure that information on the programs replicated under this subsection shall be available through the Network.

"(d) **MANAGEMENT CAPABILITY.**-

"(1) **GRANTS.**-From the amounts reserved under section 3(c)(2)(B)(ii)(III) for each fiscal year to carry out this subsection, the Secretary may award grants to States for the purpose of assisting the States in carrying out the activities described in section 202(c)(1)(A).

"(2) **ELIGIBILITY.**-A State that receives an amount under section 202(c)(1)(A) for a fiscal year that is less than \$500,000 shall be eligible to receive a grant under this subsection for the fiscal year.

"(3) **AMOUNT OF GRANT.**-The amount of a grant awarded to a State for a fiscal year under paragraph (1) shall not exceed the lesser of-

"(A) \$100,000; or

"(B) the difference obtained by subtracting from \$500,000 the amount received by the State for the fiscal year under section 202(c)(1)(A).

"(4) **AWARD OF GRANTS.**-In determining whether to award a grant to a State under paragraph (1), and in determining the amount of such a grant, the Secretary shall take into account the demonstrated need of the State to receive such a grant, as indicated by-

"(A) the number of service delivery areas in the State; and

"(B) the demonstrated insufficiency of resources of the State to administer State responsibilities under sections 121 and 122.

"(5) **APPLICATION.**-To be eligible to receive a grant under this subsection for a fiscal year, a State shall submit an application at such time, in such manner, and containing such information as the Secretary may require, including sufficient information to enable the Secretary to make the determinations described in paragraph (4).

"(6) **USE OF FUNDS.**-The Secretary shall make available to carry out subsections (b) and (c) any amounts reserved under section 3(c)(2)(B)(ii)(III) for a fiscal year and not expended to make grants under paragraph (1) for such year.";

(4) striking sections 454 through 456; and

(5)(A) redesignating section 457 as section 456; and

(B) striking the heading for section 456 (as redesignated by subparagraph (A)) and inserting "NONTRADITIONAL EMPLOYMENT

DEMONSTRATION PROGRAM".

(b) **TRAINING AND TECHNICAL ASSISTANCE.**-Part D of title IV of the Act (29 U.S.C. 1671 et seq.) is amended by inserting after section 453 the following:

"GUIDANCE ON ELIGIBILITY VERIFICATION

"SEC. 454. (A) ESTABLISHMENT.-The Secretary shall provide guidance and technical assistance, to States and service delivery areas, relating to the documentation required to verify the eligibility of participants under parts A, B, and C of title II of this Act, particularly the hard-to-serve individuals specified in section 203(b) and subsections (b) and (d) of section 263. Such documentation shall, to the extent practicable, be uniform and standard.

"(b) GUIDANCE.-The guidance provided pursuant to subsection (a), while maintaining program integrity, shall-

"(1) limit the documentation burden to the minimum necessary to adequately verify such eligibility; and

"(2) ensure, to the extent practicable, that the documentation requirements shall not discourage the participation of eligible individuals.

"(c) CONTENTS.-The guidance provided pursuant to subsection (a) shall specifically address income eligibility, assessment, the determination regarding whether an individual is a hard-to-serve individual, and specific uniform or standardized documentation forms or procedures (including simplified standardized forms, automated intake procedures, and self-certification documents) and other documentation proxies (such as JOBS and Job Corps eligibility forms).

"(d) DATE.-The Secretary shall provide the guidance described in subsection (a) not later than December 18, 1992."

SEC. 404. UNIFORM REQUIREMENTS.

(a) **REPORTING; TRAINING NETWORK.**-Part D of title IV of the Act (29 U.S.C. 1731 et seq.), is amended by inserting after section 454 (as added by section 403) the following new section:

"UNIFORM REPORTING REQUIREMENTS

"SEC. 455. (A) FINDING.-Congress finds that closer coordination and more effective use of resources among a variety of employment and training programs can be facilitated if the programs have common data elements and definitions.

"(b) DATA ELEMENTS.-The Secretaries of Labor, Education, and Health and Human Services, in consultation with other appropriate departments and with the National Occupational Information Coordinating Committee, shall identify a core set of consistently defined data elements for employment and training programs, including those funded under titles II, III, and IV of this Act, the Wagner-Peyser Act ([29 U.S.C. 49](#) et seq.), the Carl D. Perkins Vocational and Applied Technology Education Act ([20 U.S.C. 2301](#) et seq.), the JOBS program, and title V of the Older Americans Act of 1965 ([42 U.S.C. 3056](#) et seq.).

"(c) REPORT.-The Secretary shall prepare and submit to Congress not later than January 1, 1994, a report listing recommended data elements and their definitions, and containing an analysis of the benefits of the adoption of the data elements and definitions.

"(d) CONSULTATION.-The Secretary shall consult with experts and practitioners, at the Federal, State, and local levels and in the various program areas, in fulfilling the requirements of this section. The Secretary shall also consult with the General Accounting Office in

fulfilling the requirements of this section."

SEC. 405. LABOR MARKET INFORMATION.

(a) COOPERATIVE LABOR MARKET INFORMATION.-Section 462 of the Act (29 U.S.C. 1752) is amended by adding at the end the following new subsection:

"(g)(1) Taking into consideration research previously conducted by the National Commission for Employment Policy and other entities, the Commissioner of Labor Statistics, in cooperation with the States, shall determine appropriate procedures for establishing a nationwide database containing information on the quarterly earnings, establishment and industry affiliation, and geographic location of employment, for all individuals for whom such information is collected by the States.

"(2) The Commissioner of Labor Statistics shall determine appropriate procedures for maintaining such information in a longitudinal manner and for making such information available for policy research or program evaluation purposes or both, while ensuring the confidentiality of information and the privacy of individuals.

"(3) The Secretary shall prepare and submit to the Congress, not later than 12 months after the date of enactment of the Job Training Reform Amendments of 1992, a report that shall describe the costs and benefits, including savings on program followup surveys, of a nationwide database containing the information described in paragraph (1) and a schedule that would allow for the establishment of such a database.

(b) SPECIAL FEDERAL RESPONSIBILITIES.-Section 463(a) of the Act (29 U.S.C. 1753(a)) is amended by inserting "the Secretary of Health and Human Services," after "the Secretary of Education,".

(c) NATIONAL OCCUPATIONAL INFORMATION COORDINATING COMMITTEE.-Section 464 of the Act ([29 U.S.C. 1754](#)) is amended-

(1) in subsection (a)-

(A) in paragraph (1) by striking "not more than \$5,000,000" and inserting "\$6,000,000"; and

(B) in paragraph (2) by striking "for Manpower, Reserve Affairs, and Logistics" and inserting "Force Management and Personnel"; and

(2) in subsection (b)-

(A) in paragraph (2) by inserting after "give special attention to the" the following: "career development and"; and

(B) in paragraph (5) by inserting after "any aspect of occupational and career information systems" the following: "and coordination and compatibility of human resources data systems operated by Federal agencies or the States, including systems to assist economic development activities and, where appropriate, provide support to States in the implementation of such system improvements.".

SEC. 406. ESTABLISHMENT OF THE YOUTH FAIR CHANCE PROGRAM.

Title IV of the Act ([29 U.S.C. 1671](#) et seq.) is amended by adding at the end the following new part:

"Part H-Youth Fair Chance Program

"SEC. 491. STATEMENT OF PURPOSE.

"It is the purpose of the Youth Fair Chance program under this part to-

"(1) ensure access to education and job training assistance for youth residing in high poverty areas of urban and rural communities;

"(2) provide a comprehensive range of education, training, and

employment services to disadvantaged youth who are not currently served or are underserved by Federal education and job training programs;

"(3) enable communities with high concentrations of poverty to establish and meet goals for improving the opportunities available to youth within the community; and

"(4) facilitate the coordination of comprehensive services to serve youth in such communities.

"SEC. 492. PROGRAM AUTHORIZED.

"(a) **ESTABLISHMENT OF PROGRAM.**-The Secretary is authorized to establish a national program of Youth Fair Chance grants to pay the Federal share attributable to this part of providing comprehensive services to youth living in high poverty areas in the cities and rural areas of the Nation.

"(b) ELIGIBILITY FOR GRANTS.-

"(1) **RECIPIENTS.**-The Secretary may only award grants under this part to-

"(A) the service delivery area (on behalf of the participating community) in which a target area is located;

"(B) in the case of a grant involving a target area located in an Indian reservation or Alaska Native village, the grantee designated under subsection (c) or (d) of section 401, or a consortium of such grantees and the State; or

"(C) in the case of a grant involving a target area located in a migrant or seasonal farmworker community, the grantee designated under section 402(c), or a consortium of such grantees and the State.

"(2) NUMBER OF GRANTS.-

"(A) **IN GENERAL.**-The Secretary may award not more than 25 grants during the first fiscal year that the program is authorized.

"(B) **INDIAN RESERVATIONS AND ALASKA NATIVE VILLAGES.**-In awarding grants under this part during the first 5 fiscal years that the program is assisted, the Secretary shall award-

"(i) at least 1 grant to a grantee or consortium described in paragraph (1)(B); and

"(ii) at least 1 grant to a grantee or consortium described in paragraph (1)(C).

"(c) RENEWABILITY OF GRANTS.-

"(1) **IN GENERAL.**-Grants awarded under this part shall be for a 1-year period. Such a grant shall be renewable for each of the 2 succeeding fiscal years if the Secretary determines the grant recipient complied with conditions of the grant during the previous fiscal year.

"(2) **EXTENSION.**-The Secretary may extend the renewal period set forth in paragraph (1) for an additional 2 fiscal years on reapplication.

"(d) **FACTORS FOR AWARDS.**-In awarding grants under this part, the Secretary shall consider the quality of the proposed project, the goals to be achieved, the likelihood of successful implementation, the extent of community support, other Federal and non-Federal funds available for similar purposes, and additional State, local, or private resources that will be provided. The Secretary shall give priority to participating communities with the highest poverty rates.

"SEC. 493. APPLICATION.

"(a) **ELIGIBILITY TO APPLY.**-Participating communities that have the

highest concentrations of poverty, as determined by the Secretary based on the latest Bureau of the Census estimates, shall be eligible to apply for a Youth Fair Chance grant.

"(b) CONTENTS OF APPLICATION.-

"(1) IN GENERAL.-Each participating community desiring a grant under this part shall, through the individuals set forth in subsection (c), submit an application to the Secretary at such time, in such manner, and accompanied by such information as the Secretary may reasonably require.

"(2) CONTENTS.-Each such application shall-

"(A) include a comprehensive plan for the Youth Fair Chance initiative designed to achieve identifiable goals for youth in the target area;

"(B) set forth measurable program goals and outcomes, which may include increasing the proportion of-

"(i) youth completing high school or its equivalent;

"(ii) youth entering into postsecondary institutions, apprenticeships, or other advanced training programs;

"(iii) youth placed in jobs; or

"(iv) youth participating in education, training, and employment services;

"(C) include supporting goals for the target area such as increasing security and safety, or reducing the number of drug-related arrests;

"(D) provide assurances that the applicant will comply with the terms of the agreement described in section 494;

"(E) demonstrate how the participating community will make use of the resources, expertise, and commitment of institutions of higher education, educational agencies, and vocational and technical schools and institutes;

"(F) provide an assurance that all youth in the target areas will have access to a coordinated and comprehensive range of education and training opportunities that serve the broadest range of youth interests and needs and simultaneously mobilizes the diverse range of education and training providers in the participating community;

"(G) provide assurances that the youth in the target area will have access to supportive services necessary for successful participation, including such services as child care, transportation, and assistance in resolving personal or family crises, such as crises related to substance abuse, homelessness, migration, and family violence;

"(H) include a description of a system of common intake procedures or sites, individualized assessment, and case management to be used by the program;

"(I) demonstrate how the participating community will make use of the resources, expertise, and commitment of such programs and service providers as-

"(i) community-based organizations providing vocational skills, literacy skills, remedial education, and general equivalency preparation, including community-based organizations serving youth with limited-English proficiency;

"(ii) youth corps programs, including youth conservation and human service corps;

"(iii) Job Corps centers;

"(iv) apprenticeship programs; and

"(v) other projects and programs funded under this Act;

"(J) include an estimate of the expected number of youth in the target area to be served;

"(K) include a description of the resources available in the participating community from private, local government, State, and Federal sources that will be used to achieve the goals of the program;

"(L) include an estimate of funds required to ensure access to appropriate education, training, and support services for all youth in the target area who seek such opportunities; and

"(M) provide evidence of support for accomplishing the stated goals of the participating community from-

"(i) local elected officials;

"(ii) the local school system;

"(iii) appropriate postsecondary education and training institutions;

"(iv) the applicable private industry council;

"(v) local community leaders;

"(vi) business;

"(vii) labor organizations; and

"(viii) other appropriate organizations.

"(c) SUBMISSION OF APPLICATION.-The application for funds described in subsection (b) may only be submitted to the Secretary on behalf of a participating community by-

"(1) the mayor of a city or the chief elected official in a metropolitan statistical area, after the Governor of the State has had an opportunity to comment on the application;

"(2) the chief elected official of a nonmetropolitan county or the designated chief elected official of contiguous nonmetropolitan counties, after the Governor of the State has had an opportunity to comment on the application; or

"(3) a grantee or consortium described in subparagraph (B) or (C) of section 492(b)(1) in applications for Native American or migrant or seasonal farmworker communities, respectively.

"SEC. 494. GRANT AGREEMENT.

"(a) IN GENERAL.-Each grant recipient receiving a grant under this part on behalf of a participating community shall enter into an agreement with the Secretary.

"(b) CONTENTS.-Each such agreement shall-

"(1) designate a target area that-

"(A) will be the focus of the demonstration project; and

"(B) shall have a population of-

"(i) not more than 25,000; or

"(ii) in an appropriate case, not more than 50,000, except that in the event that the population of an area from which a high school draws a substantial portion of its enrollment exceeds either limit, the target area may encompass such boundary;

"(2) contain assurances that funds provided under this part will be used to support education, training, and supportive activities selected from a set of youth program models designated by the Secretary or from alternative models described in the application and approved by the Secretary, such as-

"(A) nonresidential learning centers;

"(B) alternative schools;

"(C) combined activities including summer remediation, work experience and work readiness training, and school-to-work, apprenticeship, or postsecondary education programs;

"(D) teen parent programs;

"(E) special programs administered by community colleges;

"(F) youth centers;

"(G) initiatives aimed at increased rural student enrollment in postsecondary institutions;

"(H) public-private collaborations to assure private sector employment and continued learning opportunities for youth; and

"(I) initiatives, such as youth corps programs, that combine community and youth service opportunities with education and training activities;

"(3) provide that funds received under this part will be used for services to youth ages 14 through 21 at the time of enrollment;

"(4) contain assurances that the local educational agency and any other educational agency that operates secondary schools in the target area shall provide such activities and resources as are necessary to achieve the educational goals specified in the application;

"(5) contain assurances that the participating community will provide such activities and local resources as are necessary to achieve the goals specified in the application;

"(6) contain assurances that the participating community will undertake outreach and recruitment efforts in the target area to encourage, to the maximum extent possible, participation by the disadvantaged youth who are currently unserved, or underserved, by education and training programs, including targeted measures specifically designed to enlist the participation of youth, particularly males, under the jurisdiction of the child welfare, juvenile justice, and criminal justice systems;

"(7) provide that the participating community will carry out special efforts to establish coordination with Federal, State, or local programs that serve the target population;

"(8) provide assurances that funds provided under this part for a fiscal year will be used only to pay the Federal share attributable to this part of the cost of programs and services not otherwise available in the target area and will supplement, and not supplant, funding from other local, State, and Federal sources available to youth in the target area during the previous year; and

"(9) permit funds provided under this part to be used to support paid work experience programs if such programs are combined with other education and training activities.

"SEC. 495. JOB GUARANTEES.

"(a) PROGRAM AUTHORITY.-The Secretary shall permit a reasonable number of the grant recipients under this part to enter into an agreement to provide, in accordance with this section, a job guarantee program to youths meeting prior school attendance and performance standards.

"(b) GUARANTEE AGREEMENTS.-A grant recipient providing such a job guarantee program shall enter into an agreement with the Secretary, which agreement shall-

"(1) provide that the program be available to youth age 16 to 19 who

undertake a commitment to continue and complete their high school education;

"(2) require the grant recipient to guarantee employment to each youth undertaking the commitment if such youth meets school attendance and performance standards for the previous school semester, as established by the Secretary in consultation with the Secretary of Education;

"(3) provide that the grant recipient will make additional services available to support the undertaking of any such youth, which shall include counseling, job development and placement, and supportive services (including child care and transportation);

"(4) specify the conditions under which funds provided under this part may be used to provide wage subsidies of up to 50 percent through employers, which conditions shall-

"(A) encourage subsidies to employers who provide advanced or specialized training, or who provide a structured and integrated learning experience involving the school and employer; and

"(B) limit the duration of such subsidies to not more than 1 year;

"(5) require that the employment provided to any such youth shall not exceed 15 hours per week during the school year;

"(6) permit employment to continue through the summer following high school graduation, or until the youth reaches age 19, whichever is later; and

"(7) contain such other terms and conditions as the Secretary requires by regulation.

"(c) **SELECTION OF GRANT RECIPIENTS.**-In determining which grant recipients to permit to enter an agreement under this section, the Secretary shall seek to target funds to areas with the highest poverty rates.

"(d) **YOUTH ELIGIBILITY.**-All youth, regardless of income, residing in an eligible high poverty area shall be eligible to participate in the job guarantee program.

"(e) **PRIVATE FUNDS.**-Nothing in this section shall be construed to prohibit the grant recipient from raising funds to augment such grant if such funds are utilized under the conditions of the grant, except that such funds shall not be used for administration.

"**SEC. 496. PAYMENTS; FEDERAL SHARE.**

"(a) **PAYMENTS REQUIRED.**-In any fiscal year, the amount of a grant awarded under this part shall be based on the size of the target area and the extent of the poverty in such area, and shall be of sufficient size and scope to carry out an effective program under this part.

"(b) **FEDERAL SHARE.**-The Federal share attributable to this part of the cost of providing comprehensive services as provided in section 492(a) shall be not less than 70 percent for each fiscal year a grant recipient receives assistance under this Act.

"(c) **OTHER FEDERAL SOURCES.**-In providing for the remaining share of such cost, each grant recipient may provide not more than 20 percent of such cost from Federal sources other than funds received pursuant to this part.

"(d) **NON-FEDERAL SHARE.**-A grant recipient shall provide non-Federal funds in an amount not less than 10 percent of such cost, an in-kind contribution equivalent to such percent (as determined by the Secretary), or a combination thereof.

"SEC. 497. REPORTING.

"The Secretary is authorized to establish such reporting procedures as are necessary to carry out the purposes of this part.

"SEC. 498. FEDERAL RESPONSIBILITIES.

"(a) IN GENERAL.-The Secretary shall provide assistance to participating communities in implementing the projects assisted under this part.

"(b) INDEPENDENT EVALUATION.-

"(1) IN GENERAL.-The Secretary shall provide for a thorough, independent evaluation of the Youth Fair Chance program to assess the outcomes of youth participating in programs assisted under this part.

"(2) EVALUATION MEASURES.-In conducting the evaluation described in paragraph (1) the Secretary shall include an assessment of-

"(A) the impact on youth residing in target areas, including the rates of school completion, enrollment in advanced education or training, and employment of the youth;

"(B) the extent to which participating communities fulfilled the goal of guaranteed access to appropriate education, training, and supportive services to all eligible youth residing in target areas who seek to participate;

"(C) the effectiveness of guaranteed access to comprehensive services combined with outreach and recruitment efforts in enlisting the participation of previously unserved or underserved youth residing in target areas;

"(D) the effectiveness of efforts to integrate service delivery in target areas, including systems of common intake, assessment, and case management; and

"(E) the feasibility of extending guaranteed access to comprehensive education, training and support services for youth in all areas of the United States, including possible approaches to incremental extension of such access over time.

"(c) REPORT.-The Secretary shall prepare a report detailing the results of the independent evaluation described in subsection (b) and shall submit such report to the Congress not later than December 31, 1996, along with an analysis of expenditures made, results achieved, and problems in the operations and coordination of programs assisted under this part.

"(d) RESERVATION OF FUNDS.-The Secretary may reserve not more than 5 percent of the amount appropriated under this part in each fiscal year to carry out the provisions of this section.

"SEC. 498A. DEFINITIONS.

"For the purposes of this part-

"(1) PARTICIPATING COMMUNITY.-The term 'participating community'-

"(A) in the case of a community conducting a project in an urban area, means a city in a metropolitan statistical area;

"(B) in the case of a community conducting a project in a rural area, means a nonmetropolitan county or contiguous nonmetropolitan counties;

"(C) in the case of a community conducting a project in an Indian reservation or Alaska Native village, the grantee designated under subsection (c) or (d) of section 401, or a consortium of such grantees and the State; or

"(D) in the case of a community conducting a project in a migrant or seasonal farmworker community, the grantee designated under section 402(c), or a consortium of such grantees and the

State.

"(2) HIGH POVERTY AREA.-THE TERM 'HIGH POVERTY AREA' MEANS AN URBAN CENSUS TRACT, A NONMETROPOLITAN COUNTY, A NATIVE AMERICAN INDIAN RESERVATION, OR AN ALASKA NATIVE VILLAGE, WITH A POVERTY RATE OF 30 PERCENT OR MORE, AS DETERMINED BY THE BUREAU OF THE CENSUS, OR A MIGRANT OR SEASONAL FARMWORKER COMMUNITY.

"(3) TARGET AREA.-The term 'target area' means a high poverty area or set of contiguous high poverty areas that will be the focus of the program in each participating community."

SEC. 407. ESTABLISHMENT OF THE MICROENTERPRISE GRANTS PROGRAM.

Title IV of the Act ([29 U.S.C. 1671](#) et seq.), as amended by section 406, is further amended by adding at the end the following new part:

"Part I-Microenterprise Grants Program

"SEC. 499. MICROENTERPRISE GRANTS.

"(a) PROGRAM AUTHORITY.-From the amount appropriated to carry out this section for fiscal years 1993 through 1997, the Secretary of Labor shall make grants of not more than \$500,000 per year to not more than 10 States per year to implement and enhance community-based microenterprise activities. Such grants shall be an amount adequate to ensure that the activities will be of sufficient size and scope to produce substantial benefits. Such activities shall be for the benefit of economically disadvantaged persons.

"(b) USE OF FUNDS.-Such funds shall be used, notwithstanding section 141(q)-

"(1) to train program staff in such entrepreneurial activities as business plan development, business management, resource inventory design, and marketing approaches, and other activities necessary to provide effective entry level training to persons developing a microenterprise;

"(2) to provide to owners or potential owners of a microenterprise such technical assistance (including technical assistance with respect to business planning, securing funding, marketing, and production of marketing materials) and other assistance as may be necessary to develop microenterprise activities; and

"(3) to provide microenterprise support (such as peer support programs and counseling).

"(c) APPLICATION AND SELECTION.-The Secretary shall award grants competitively under this section on the basis of-

"(1) the State commitment, as evidenced by existing or proposed related programs and support;

"(2) evidence of ability to conduct and monitor the microenterprise activities;

"(3) evidence of linkage to private, community-based credit and technical assistance providers; and

"(4) size of the non-Federal match.

"(d) TIMING.-Not later than April 1 of any fiscal year, a State may submit to the Secretary an application. Not later than the following June 1, the Secretary shall approve not more than 10 of the applications. Not later than the following July 1, the Secretary shall authorize the applicant to begin the programs. The Secretary may consider making multiyear grants.

"(e) MATCHING REQUIREMENT.-

"(1) IN GENERAL.-No State shall receive a grant under this section unless the State agrees to provide, to carry out the microenterprise

programs, non-Federal contributions in an amount equal to 100 percent of Federal funds provided under such grant.

"(2) DETERMINATION.-The non-Federal contribution may be in cash or in-kind, fairly evaluated, including plant, equipment, or services.

"(f) REPORTS.-Each State receiving a grant under this section shall, for each fiscal year for which funds are received, submit to the Secretary a report that describes-

"(1) the programs that have been established and developed with such funds, including a description of the persons participating and the microenterprises developed;

"(2) the quantitative and qualitative benefits of such programs; and

"(3) the contributions of such programs to economic self-sufficiency and economic development.

"(g) DEFINITIONS.-As used in this section:

"(1) MICROENTERPRISE.-The term 'microenterprise' means a commercial enterprise if-

"(A) the enterprise has 5 or fewer employees, 1 or more of whom owns the enterprise; and

"(B) each of the owners of the enterprise is economically disadvantaged.

"(2) STATE.-The term 'State' includes-

"(A) in the case of a community conducting a project in an Indian reservation or Alaska Native village, the grantee designated under subsection (c) or (d) of section 401, or a consortium of such grantees and the State; and

"(B) in the case of a community conducting a project in a migrant or seasonal farmworker community, the grantee designated under section 402(c), or a consortium of such grantees and the State."

SEC. 408. ESTABLISHMENT OF THE DISASTER RELIEF PROGRAM.

Title IV of the Act ([29 U.S.C. 1671](#) et seq.), as amended by sections 406 and 407, is further amended by adding at the end the following new part:

"Part J-Disaster Relief Employment Assistance

"SEC. 499A. GENERAL AUTHORITY.

"(a) QUALIFICATION FOR FUNDS.-Funds appropriated to carry out this part shall be made available in a timely manner by the Secretary to the Governor of any State within which is located an area that has suffered an emergency or a major disaster as defined in paragraphs (1) and (2), respectively, of section 102 of the Disaster Relief Act of 1974 (42 U.S.C. 5122 (1) and (2)) (referred to in this part as the 'disaster area').

"(b) SUBSTATE ALLOCATION.-Not less than 80 percent of the funds made available to any Governor under subsection (a) shall be allocated by the Governor to units of general local government located, in whole or in part, within such disaster areas. The remainder of such funds may be reserved by the Governor for use, in concert with State agencies, in cleanup, rescue, repair, renovation, and rebuilding activities associated with such major disaster.

"(c) COORDINATION.-Funds made available under this part to Governors and units of general local government shall be expended in consultation with-

"(1) agencies administering programs for disaster relief provided under the Disaster Relief Act of 1974; and

"(2) the administrative entity and the private industry council in each service delivery area within which disaster employment programs

will be conducted under this part.

"SEC. 499B. USE OF FUNDS.

"(a) PROJECTS RESTRICTED TO DISASTER AREAS.-Funds made available under this part to any unit of general local government in a disaster area-

"(1) shall be used exclusively to provide employment on projects to provide food, clothing, shelter, and other humanitarian assistance for disaster victims and on projects regarding demolition, cleanup, repair, renovation, and reconstruction of damaged and destroyed structures, facilities, and lands located within the disaster area; and

"(2) may be expended through public and private agencies and organizations engaged in such projects.

"(b) ELIGIBLE PARTICIPANTS.-An individual shall be eligible to be offered disaster employment under this part if such individual is-

"(1)(A) eligible to participate or enroll, or is a participant or enrolled, under title III of this Act, other than an individual who is actively engaged in a training program; or

"(B) eligible to participate in programs or activities assisted under section 401 or 402; and

"(2) unemployed as a consequence of the disaster.

"(c) LIMITATIONS ON DISASTER RELIEF EMPLOYMENT.-No individual shall be employed under this part for more than 6 months for work related to recovery from a single natural disaster.

"(d) REGULATIONS.-The Secretary shall prescribe such regulations as may be necessary to promote the fiscal integrity of programs conducted with funds made available under this part.

"SEC. 499C. DEFINITIONS.

"As used in this part, the term 'unit of general local government' includes-

"(1) in the case of a community conducting a project in an Indian reservation or Alaska Native village, the grantee designated under subsection (c) or (d) of section 401, or a consortium of such grantees and the State; and

"(2) in the case of a community conducting a project in a migrant or seasonal farmworker community, the grantee designated under section 402(c), or a consortium of such grantees and the State."

TITLE V-JOBS FOR EMPLOYABLE DEPENDENT INDIVIDUALS INCENTIVE BONUS PROGRAM

SEC. 501. JOBS FOR EMPLOYABLE DEPENDENT INDIVIDUALS.

Title V of the Act ([29 U.S.C. 1791](#) et seq.) is amended to read as follows:

"TITLE V-JOBS FOR EMPLOYABLE DEPENDENT INDIVIDUALS INCENTIVE BONUS PROGRAM

"SEC. 501. STATEMENT OF PURPOSE.

"It is the purpose of this title to provide incentives to reduce welfare dependency, promote self-sufficiency, increase child support payments, and increase employment and earnings of individuals by providing to each participating State a bonus for providing job training to-

"(1) absent parents of children receiving aid to families with dependent children under part A of title IV of the Social Security Act ([42 U.S.C. 601](#) et seq.), who subsequent to such training pay child support for their children; and

"(2) blind or disabled individuals receiving supplemental security income under title XVI of the Social Security Act ([42 U.S.C. 1381](#) et seq.), who subsequent to such training are successfully placed in and

retain employment.

"SEC. 502. PAYMENTS.

"(a) IN GENERAL.-For each program year for which funds are appropriated to carry out this title, the Secretary shall pay to each participating State the amount that State is eligible to receive under this title.

"(b) RATABLE REDUCTIONS.-If the amount so appropriated is not sufficient to pay each State the amount each State is eligible to receive, the Secretary shall ratably reduce the amount paid to each State.

"(c) RATABLE INCREASES.-If any additional amount is made available for carrying out this title for any program year after the application of subsection (b), such additional amount shall be allocated among the States by increasing such payments in the same manner as they were reduced, except that no such State shall be paid an amount that exceeds the amount that the State is eligible to receive under this title.

"(d) REPROGRAMMING.-IF THE AMOUNT APPROPRIATED FOR A PROGRAM YEAR IS IN EXCESS OF THE AMOUNT NECESSARY TO PAY EACH STATE THE AMOUNT EACH STATE IS ELIGIBLE TO RECEIVE, THE SECRETARY SHALL ALLOT THE EXCESS AMOUNT TO THE STATES FOR ALLOCATION TO THE SERVICE DELIVERY AREAS IN ACCORDANCE WITH SECTION 202 TO CARRY OUT PART A OF TITLE II.

"SEC. 503. AMOUNT OF INCENTIVE BONUS.

"The amount of the incentive bonus paid to each State shall be the sum of-

"(1) an amount equal to the total of the amounts of child support paid by each individual eligible under section 506(1) within the State, for up to 2 years after the termination of the individual from activities provided under this Act; and

"(2) an amount equal to the total reduction in the Federal contribution to the amounts received under title XVI of the Social Security Act ([42 U.S.C. 1381](#) et seq.) by each individual eligible under section 506(2) within the State, for up to 2 years after the termination of the individual from activities provided under this Act.

"SEC. 504. USE OF INCENTIVE BONUS FUNDS.

"(a) IN GENERAL.-

"(1) ALLOCATION.-

"(A) ADMINISTRATIVE COSTS.-During any program year, the Governor may use an amount not to exceed 5 percent of the total bonus payments of a State for administrative costs incurred under this title, including data and information collection and compilation, recordkeeping, or the preparation of applications for incentive bonuses.

"(B) DISTRIBUTION OF PAYMENTS.-THE AMOUNT OF INCENTIVE BONUS PAYMENTS THAT REMAINS AFTER THE DEDUCTION OF ADMINISTRATIVE COSTS UNDER SUBPARAGRAPH (A) SHALL BE DISTRIBUTED TO SERVICE DELIVERY AREAS AND JOB CORPS CENTERS WITHIN THE STATE IN ACCORDANCE WITH AN AGREEMENT BETWEEN THE GOVERNOR AND REPRESENTATIVES OF SUCH AREAS AND CENTERS. SUCH AGREEMENT SHALL REFLECT AN EQUITABLE METHOD OF DISTRIBUTION THAT IS BASED ON THE DEGREE TO WHICH THE EFFORTS OF SUCH AREA OR CENTER CONTRIBUTED TO THE QUALIFICATION OF THE STATE FOR AN INCENTIVE BONUS PAYMENT UNDER THIS TITLE.

"(2) SPECIAL RULE.-Not more than 10 percent of the amounts received under this title in any program year by each service delivery area and Job Corps center may be used for the administrative costs of establishing and maintaining systems necessary for operation of

programs under this title, including the costs of providing incentive payments described in subsection (b), technical assistance, data and information collection and compilation, management information systems, post-program followup activities, and research and evaluation activities. The balance of funds not so expended shall be used by each service delivery area for activities described in sections 204 and 264, and by each Job Corps center for activities authorized under part B of title IV.

"(b) INCENTIVE PAYMENTS TO SERVICE PROVIDERS.-Each service delivery area or Job Corps center may make incentive payments to service providers, including participating State and local agencies, and community-based organizations, that demonstrate effectiveness in delivering employment and training services to individuals such as those described in section 506.

"(c) APPLICATION OF SECTION RELATING TO ADMINISTRATIVE ADJUDICATIONS.-Section 166 (relating to administrative adjudication) shall apply to the distribution of incentive bonus payments under this section.

"SEC. 505. NOTICE AND APPLICATION.

"(a) NOTICE OF INTENT TO PARTICIPATE.-Any State seeking to participate in the incentive bonus program established under this title shall notify the Secretary of the intent of the State to participate not later than 30 days before the beginning of the first program year of participation.

"(b) APPLICATION.-

"(1) IN GENERAL.-ANY STATE SEEKING TO RECEIVE AN INCENTIVE BONUS UNDER THIS TITLE SHALL SUBMIT AN APPLICATION TO THE SECRETARY AT SUCH TIME, IN SUCH MANNER, AND CONTAINING OR ACCOMPANIED BY SUCH INFORMATION AS THE SECRETARY MAY REASONABLY REQUIRE IN ORDER TO ENSURE COMPLIANCE WITH THIS TITLE.

"(2) CONTENTS.-EACH SUCH APPLICATION SHALL CONTAIN, AT A MINIMUM-

"(A) A LIST OF THE ELIGIBLE INDIVIDUALS IN THE STATE WHO SATISFIED THE REQUIREMENTS OF SECTION 506 DURING THE PROGRAM YEAR;

"(B) the amount of the incentive bonus attributable to each eligible individual and due the State under section 503; and

"(C) certification that documentation is available to verify the eligibility of participants and the amount of the incentive bonus claimed by the State.

"(c) NOTICE OF APPROVAL OR DENIAL.-The Secretary shall promptly inform a State after receipt of the application as to whether or not the application of the State has been approved.

"SEC. 506. ELIGIBILITY FOR INCENTIVE BONUSES.

"An individual shall be eligible to participate in a program established under this title if-

"(1) the individual-

"(A) was an absent parent of any child receiving aid to families with dependent children under part A of title IV of the Social Security Act at the time such individual was determined to be eligible to participate in activities provided under this Act;

"(B) has participated in education, training or other activities (including the Job Corps) provided under this Act; and

"(C) pays child support for a child specified in subparagraph (A) following termination from activities provided under this Act; or

"(2) the individual-

"(A) is blind or disabled;

"(B) was receiving benefits under title XVI of the Social Security Act (relating to supplemental security income) at the time such individual was determined to be eligible to participate in activities under this Act;

"(C) has participated in education, training, or other activities (including the Job Corps) provided under this Act; and

"(D) earns from employment a wage or income.

"SEC. 507. INFORMATION AND DATA COLLECTION.

"(a) TECHNICAL ASSISTANCE.-In order to facilitate the collection, exchange, and compilation of data and information required by this title, the Secretary is authorized to provide technical assistance to the States. Such assistance may include cost-effective methods for using State and Federal records to which the Secretary has lawful access.

"(b) JOINT REGULATIONS.-

"(1) IN GENERAL.-THE SECRETARY AND THE SECRETARY OF HEALTH AND HUMAN SERVICES SHALL JOINTLY ISSUE REGULATIONS REGARDING THE SHARING, AMONG PUBLIC AGENCIES PARTICIPATING IN THE PROGRAMS ASSISTED UNDER THIS TITLE, OF THE DATA AND INFORMATION NECESSARY TO FULFILL THE REQUIREMENTS OF THIS TITLE.

"(2) SUBJECTS.-SUCH REGULATIONS SHALL ENSURE-

"(A) THE AVAILABILITY OF INFORMATION NECESSARY TO VERIFY THE ELIGIBILITY OF PARTICIPANTS AND THE AMOUNT OF THE INCENTIVE BONUS PAYABLE; AND

"(B) THE MAINTENANCE OF CONFIDENTIALITY OF THE INFORMATION SO SHARED IN ACCORDANCE WITH FEDERAL AND STATE PRIVACY LAWS.

"SEC. 508. EVALUATION AND REPORT.

"(a) EVALUATION.-

"(1) IN GENERAL.-THE SECRETARY SHALL CONDUCT OR PROVIDE FOR AN EVALUATION OF THE INCENTIVE BONUS PROGRAM ASSISTED UNDER THIS TITLE.

"(2) CONSIDERATIONS.-THE SECRETARY SHALL CONSIDER-

"(A) WHETHER THE PROGRAM RESULTS IN INCREASED SERVICE UNDER THIS ACT TO ABSENT PARENTS OF CHILDREN RECEIVING AID TO FAMILIES WITH DEPENDENT CHILDREN UNDER PART A OF TITLE IV OF THE SOCIAL SECURITY ACT AND TO RECIPIENTS OF SUPPLEMENTAL SECURITY INCOME UNDER TITLE XVI OF THE SOCIAL SECURITY ACT;

"(B) WHETHER THE PROGRAM RESULTS IN INCREASED CHILD SUPPORT PAYMENTS;

"(C) WHETHER THE PROGRAM IS ADMINISTRATIVELY FEASIBLE AND COST EFFECTIVE;

"(D) WHETHER THE SERVICES PROVIDED TO OTHER ELIGIBLE PARTICIPANTS UNDER PART A OF TITLE II ARE AFFECTED BY THE IMPLEMENTATION AND OPERATION OF THE INCENTIVE BONUS PROGRAM; AND

"(E) SUCH OTHER FACTORS AS THE SECRETARY DETERMINES TO BE APPROPRIATE.

"(B) REPORT TO CONGRESS.-Not later than January 1, 1997, the Secretary shall submit a report to the appropriate committees of the Congress on the effectiveness of the incentive bonus program assisted under this title. Such report shall include an analysis of the costs of such program and the results of program activities.

"SEC. 509. IMPLEMENTING REGULATIONS.

"The Secretary shall promulgate regulations implementing this title not later than January 31, 1993."

TITLE VI-STATE HUMAN RESOURCE INVESTMENT COUNCIL
SEC. 601. STATE HUMAN RESOURCE INVESTMENT COUNCIL.

(a) IN GENERAL.-The Act ([29 U.S.C. 1501](#) et seq.) is amended by adding at the end the following new title:

"TITLE VII-STATE HUMAN RESOURCE INVESTMENT COUNCIL
"SEC. 701. ESTABLISHMENT AND FUNCTIONS.

"(a) IN GENERAL.-EACH STATE MAY, IN ACCORDANCE WITH THE REQUIREMENTS OF THIS TITLE, ESTABLISH A SINGLE STATE HUMAN RESOURCE INVESTMENT COUNCIL (IN THIS TITLE REFERRED TO AS THE 'STATE COUNCIL') THAT-

"(1) SHALL REVIEW THE PROVISION OF SERVICES AND THE USE OF FUNDS AND RESOURCES UNDER APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS AND ADVISE THE GOVERNOR ON METHODS OF COORDINATING SUCH PROVISION OF SERVICES AND USE OF FUNDS AND RESOURCES CONSISTENT WITH THE LAWS AND REGULATIONS GOVERNING SUCH PROGRAMS;

"(2) SHALL ADVISE THE GOVERNOR ON THE DEVELOPMENT AND IMPLEMENTATION OF STATE AND LOCAL STANDARDS AND MEASURES RELATING TO APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS AND COORDINATION OF SUCH STANDARDS AND MEASURES;

"(3) SHALL CARRY OUT THE DUTIES AND FUNCTIONS PRESCRIBED FOR EXISTING STATE COUNCILS DESCRIBED UNDER THE LAWS RELATING TO THE APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS;

"(4) MAY IDENTIFY THE HUMAN INVESTMENT NEEDS IN THE STATE AND RECOMMEND TO THE GOVERNOR GOALS FOR MEETING SUCH NEEDS;

"(5) MAY RECOMMEND TO THE GOVERNOR GOALS FOR THE DEVELOPMENT AND COORDINATION OF THE HUMAN RESOURCE SYSTEM IN THE STATE;

"(6) MAY PREPARE AND RECOMMEND TO THE GOVERNOR A STRATEGIC PLAN TO ACCOMPLISH THE GOALS DEVELOPED PURSUANT TO PARAGRAPHS (4) AND (5);
AND

"(7) MAY MONITOR THE IMPLEMENTATION OF AND EVALUATE THE EFFECTIVENESS OF THE STRATEGIC PLAN PREPARED PURSUANT TO PARAGRAPH (6).

"(B) APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM DEFINED.-

"(1) IN GENERAL.- (A) EXCEPT AS PROVIDED IN SUBPARAGRAPH (B), FOR PURPOSES OF THIS TITLE, THE TERM 'APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM' INCLUDES ANY PROGRAM AUTHORIZED UNDER THE PROVISIONS OF LAW DESCRIBED UNDER PARAGRAPH (2)(A) THAT THE GOVERNOR AND THE HEAD OF THE STATE AGENCY RESPONSIBLE FOR THE ADMINISTRATION OF SUCH PROGRAM JOINTLY AGREE TO INCLUDE WITHIN THE JURISDICTION OF THE STATE COUNCIL.

"(B) WITH RESPECT TO A PROGRAM AUTHORIZED UNDER THE CARL D. **PERKINS** VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT ([20 U.S.C. 2301](#) ET SEQ.) UNDER PARAGRAPH (2)(A)(II), THE TERM 'APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM' SHALL ONLY APPLY TO SUCH PROGRAM IF, IN ADDITION TO MEETING THE REQUIREMENTS OF SUBPARAGRAPH (A), THE STATE COUNCIL ON VOCATIONAL EDUCATION AGREES TO INCLUDE SUCH PROGRAM UNDER THE JURISDICTION OF THE STATE COUNCIL.

"(2) PROGRAMS.-IN ACCORDANCE WITH THE REQUIREMENTS OF PARAGRAPH (1), APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS-

"(A) MAY INCLUDE THE PROGRAMS AUTHORIZED UNDER-

"(I) THIS ACT;

"(II) THE CARL D. **PERKINS** VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT ([20 U.S.C. 2301](#) ET SEQ.);

"(III) THE NATIONAL AND COMMUNITY SERVICE ACT OF 1990 ([42 U.S.C. 12501](#) ET SEQ.);

"(IV) THE ADULT EDUCATION ACT ([20 U.S.C. 1201](#) ET SEQ.);

"(V) THE WAGNER-PEYSER ACT ([29 U.S.C. 49](#) ET SEQ.);

"(VI) PART F OF TITLE IV OF THE SOCIAL SECURITY ACT ([42 U.S.C. 681](#) ET SEQ.); AND

"(VII) THE EMPLOYMENT PROGRAM ESTABLISHED UNDER SECTION 6(D)(4) OF THE FOOD STAMP ACT OF 1977 ([7 U.S.C. 2015](#)(D)(4)); AND

"(B) MAY NOT INCLUDE PROGRAMS AUTHORIZED UNDER THE REHABILITATION ACT OF 1973 ([29 U.S.C. 701](#) ET SEQ.).

"SEC. 702. COMPOSITION.

"(a) IN GENERAL.-EACH STATE COUNCIL SHALL BE COMPOSED AS FOLLOWS:

"(1) EACH STATE COUNCIL SHALL INCLUDE THE HEAD OF EACH STATE AGENCY RESPONSIBLE FOR THE ADMINISTRATION OF AN APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM.

"(2)(A) EACH STATE COUNCIL SHALL INCLUDE ONE OR MORE REPRESENTATIVES, APPOINTED BY THE GOVERNOR TO THE STATE COUNCIL FOR A MINIMUM OF 2 YEARS, FROM EACH OF THE FOLLOWING:

"(I) LOCAL PUBLIC EDUCATION.

"(ii) A postsecondary institution.

"(iii) A secondary or postsecondary vocational educational institution.

"(iv) A community-based organization.

"(B) The total number of representatives appointed under clause (i), (ii), and (iii) of subparagraph (A) shall constitute not less than 15 percent of the membership of the State Council.

"(3)(A) Each State Council shall include individuals, appointed by the Governor to the State Council for a minimum of 2 years, from among the following:

"(i) Representatives of business and industry, who shall constitute not less than 15 percent of the membership of the State Council, including individuals who are representatives of business and industry on private industry councils established within the State under section 102.

"(ii) Representatives of organized labor who-

"(I) shall be selected from among individuals nominated by recognized State labor federations; and

"(II) shall constitute not less than 15 percent of the membership of the State Council.

"(B) If the State labor federation fails to nominate a sufficient number of individuals under subclause (I) of subparagraph (A)(ii) to satisfy the requirement under subclause (II) of such subparagraph, individual workers may be included on the State Council to satisfy such requirement.

"(b) ADDITIONAL MEMBERS.-EACH STATE COUNCIL MAY ALSO INCLUDE ADDITIONAL QUALIFIED MEMBERS, WHO MAY BE SELECTED FROM-

"(1) REPRESENTATIVES FROM LOCAL WELFARE AGENCIES;

"(2) REPRESENTATIVES FROM PUBLIC HOUSING AGENCIES;

"(3) REPRESENTATIVES FROM UNITS OF GENERAL LOCAL GOVERNMENT OR CONSORTIA OF SUCH UNITS, APPOINTED FROM NOMINATIONS MADE BY THE CHIEF ELECTED OFFICIALS OF SUCH UNITS OR CONSORTIA;

"(4) REPRESENTATIVES FROM THE STATE LEGISLATURE;

"(5) REPRESENTATIVES FROM ANY STATE OR LOCAL PROGRAM THAT RECEIVES FUNDING UNDER AN APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM THAT THE GOVERNOR DETERMINES TO HAVE A DIRECT INTEREST IN THE UTILIZATION OF HUMAN RESOURCES WITHIN THE STATE; AND

"(6) INDIVIDUALS WHO HAVE SPECIAL KNOWLEDGE AND QUALIFICATIONS WITH RESPECT TO SPECIAL EDUCATION AND CAREER DEVELOPMENT NEEDS OF HARD-TO-SERVE INDIVIDUALS.

"(C) ADDITIONAL REQUIREMENTS.-

"(1) PERCENTAGE LIMITATION.-NONE OF THE FOLLOWING CATEGORIES OF INDIVIDUALS MAY CONSTITUTE MORE THAN 60 PERCENT OF THE MEMBERSHIP OF EACH STATE COUNCIL:

"(A) INDIVIDUALS SELECTED UNDER SUBSECTION (A)(1).

"(B) INDIVIDUALS APPOINTED UNDER SUBSECTION (A)(2).

"(C) INDIVIDUALS APPOINTED UNDER SUBSECTION (A)(3)(A)(I).

"(D) INDIVIDUALS APPOINTED UNDER SUBSECTION (A)(3)(A)(II).

"(E) INDIVIDUALS SELECTED UNDER SUBSECTION (B).

"(2) EXPERTISE.-THE GOVERNOR SHALL ENSURE THAT BOTH THE STATE COUNCIL AND THE STAFF OF THE STATE COUNCIL HAVE SUFFICIENT EXPERTISE TO EFFECTIVELY CARRY OUT THE DUTIES AND FUNCTIONS OF EXISTING STATE COUNCILS DESCRIBED UNDER THE LAWS RELATING TO THE APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS. SUCH EXPERTISE SHALL INCLUDE, WHERE APPROPRIATE, KNOWLEDGE OF-

"(A) THE LONG-TERM NEEDS OF INDIVIDUALS PREPARING TO ENTER THE WORKFORCE;

"(B) THE NEEDS OF LOCAL, STATE, AND REGIONAL LABOR MARKETS; AND

"(C) THE METHODS FOR EVALUATING THE EFFECTIVENESS OF VOCATIONAL TRAINING PROGRAMS IN SERVING VARYING POPULATIONS.

"SEC. 703. ADMINISTRATION.

"(a) FUNDING.-IN ORDER TO CARRY OUT THE FUNCTIONS OF THE STATE COUNCIL, EACH STATE ESTABLISHING A STATE COUNCIL THAT MEETS THE REQUIREMENTS OF THIS TITLE MAY-

"(1) USE FUNDS OTHERWISE AVAILABLE FOR STATE COUNCILS UNDER THE APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS;

"(2) USE FUNDS OTHERWISE AVAILABLE UNDER THE APPLICABLE FEDERAL HUMAN RESOURCE PROGRAMS, CONSISTENT WITH THE LAWS AND REGULATIONS GOVERNING SUCH PROGRAMS, INCLUDING FUNDS AVAILABLE TO CARRY OUT SECTION 123(A)(2)(D), EXCEPT THAT, WITH RESPECT TO THE CARL D.

PERKINS VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT (20 U.S.C. 2301 ET SEQ.), SUCH STATE MAY USE FUNDS ONLY TO THE EXTENT PROVIDED UNDER SECTION 112(G) OF SUCH ACT; AND

"(3) use funds, services, personnel, facilities and information provided by State and local public agencies, with the consent of such agencies.

"(b) PERSONNEL.-EACH STATE COUNCIL MAY OBTAIN THE SERVICES OF SUCH PROFESSIONAL, TECHNICAL, AND CLERICAL PERSONNEL AS MAY BE NECESSARY TO CARRY OUT ITS FUNCTIONS.

"(C) CERTIFICATION.-EACH STATE SHALL CERTIFY TO THE SECRETARY THE ESTABLISHMENT AND MEMBERSHIP OF THE STATE COUNCIL AT LEAST 90 DAYS BEFORE THE BEGINNING OF EACH PERIOD OF 2 PROGRAM YEARS FOR WHICH A JOB TRAINING PLAN IS SUBMITTED UNDER THIS ACT.

"(D) EQUITABLE FUNDING.-EACH STATE AGENCY PARTICIPATING IN A STATE COUNCIL UNDER THIS TITLE IS ENCOURAGED TO PROVIDE FUNDS TO SUPPORT SUCH COUNCIL IN A MANNER CONSISTENT WITH ITS REPRESENTATION ON SUCH COUNCIL."

(B) CONFORMING AMENDMENTS.-

(1) CARL D. **PERKINS** VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT AMENDMENTS.-SECTION 112 OF THE CARL D. **PERKINS** VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT ([20 U.S.C. 2322](#)) IS AMENDED-

(A) IN SUBSECTION (A), BY STRIKING "EACH" AND INSERTING "EXCEPT

AS PROVIDED IN SUBSECTION (G), EACH"; AND

(B) BY ADDING AT THE END THE FOLLOWING NEW SUBSECTION:

"(G)(1) IN LIEU OF ESTABLISHING THE STATE COUNCIL REQUIRED UNDER SUBSECTION (A), EACH STATE MAY SATISFY THE REQUIREMENTS OF THIS SECTION BY DESIGNATING THE STATE HUMAN RESOURCE INVESTMENT COUNCIL ESTABLISHED IN ACCORDANCE WITH TITLE VII OF THE JOB TRAINING PARTNERSHIP ACT (IN THIS SUBSECTION REFERRED TO AS THE 'STATE COUNCIL') TO CARRY OUT THE DUTIES DESCRIBED IN SUBSECTION (D).

"(2) FUNDS AVAILABLE UNDER SUBSECTION (F) MAY BE ALLOTTED TO THE STATE COUNCIL TO CARRY OUT SUCH DUTIES AND THE OTHER DUTIES OF THE STATE COUNCIL IF THE GOVERNOR AND HEAD OF THE STATE AGENCY RESPONSIBLE FOR ADMINISTRATION OF THE PROGRAMS UNDER THIS ACT AGREE TO SUCH AN ALLOTMENT. ONLY FUNDS AVAILABLE UNDER SUBSECTION (F) MAY BE SO ALLOTTED."

(2) ADULT EDUCATION ACT AMENDMENT.-SECTION 332(D) OF THE ADULT EDUCATION ACT ([20 U.S.C. 1205A](#)(D)) IS AMENDED BY ADDING AT THE END THE FOLLOWING NEW SUBSECTION:

"(G) DESIGNATION OF STATE HUMAN RESOURCE INVESTMENT COUNCIL UNDER THE JOB TRAINING PARTNERSHIP ACT.-(1) THE REQUIREMENTS IN THIS SECTION SHALL BE SATISFIED IF A STATE DESIGNATES THE STATE HUMAN RESOURCE INVESTMENT COUNCIL ESTABLISHED UNDER TITLE VII OF THE JOB TRAINING PARTNERSHIP ACT (IN THIS SUBSECTION REFERRED TO AS THE 'STATE COUNCIL') TO CARRY OUT THE DUTIES DESCRIBED IN SUBSECTION (F).

"(2) FUNDS UNDER THIS PART MAY BE ALLOTTED TO THE STATE COUNCIL TO CARRY OUT SUCH DUTIES AND THE OTHER DUTIES OF THE STATE COUNCIL IF THE GOVERNOR AND THE HEAD OF THE STATE AGENCY RESPONSIBLE FOR CARRYING OUT PROGRAMS UNDER THIS ACT AGREE TO SUCH AN ALLOTMENT."

(3) STATE JOB TRAINING COORDINATING COUNCIL.-SECTION 122 OF THE ACT ([29 U.S.C. 1532](#)) IS AMENDED-

(A) IN SUBSECTION (A) BY STRIKING "ANY" AND INSERTING "EXCEPT AS PROVIDED IN SUBSECTION (D), ANY"; AND

(B) BY ADDING AT THE END THE FOLLOWING NEW SUBSECTION:

"(D)(1) IN LIEU OF ESTABLISHING THE STATE COUNCIL REQUIRED UNDER SUBSECTION (A), EACH STATE MAY SATISFY THE REQUIREMENTS OF THIS SECTION BY DESIGNATING THE STATE HUMAN RESOURCE INVESTMENT COUNCIL ESTABLISHED IN ACCORDANCE WITH TITLE VII (IN THIS SUBSECTION REFERRED TO AS THE 'STATE COUNCIL') TO CARRY OUT THE DUTIES DESCRIBED IN SUBSECTION (B).

"(2) FUNDING PROVIDED TO CARRY OUT THIS SECTION MAY BE ALLOTTED TO THE STATE COUNCIL TO CARRY OUT SUCH FUNCTIONS AND THE OTHER FUNCTIONS OF THE STATE COUNCIL IF THE GOVERNOR AND THE HEAD OF THE STATE AGENCY RESPONSIBLE FOR ADMINISTRATION OF PROGRAMS UNDER THIS ACT AGREE TO SUCH AN ALLOTMENT."

TITLE VII-MISCELLANEOUS PROVISIONS

SEC. 701. EFFECTIVE DATE AND TRANSITION PROVISIONS.

(a) IN GENERAL.-Except as otherwise provided in this section, this Act and the amendments made by this Act shall take effect on July 1, 1993.

(b) PERFORMANCE STANDARDS.-THE SECRETARY OF LABOR SHALL ISSUE REVISED PERFORMANCE STANDARDS UNDER THE AMENDMENTS MADE BY SECTION 115 AS SOON AS THE SECRETARY DETERMINES SUFFICIENT DATA ARE AVAILABLE, BUT NOT LATER THAN JULY 1, 1994, EXCEPT THAT WITH RESPECT TO THE FACTOR OF RETENTION IN UNSUBSIDIZED EMPLOYMENT SPECIFIED IN SECTION 106(B)(3)(B) OF THE JOB TRAINING PARTNERSHIP ACT (AS AMENDED BY SECTION 115), THE REQUIREMENT THAT SUCH RETENTION BE FOR NOT LESS THAN 6 MONTHS SHALL TAKE EFFECT NOT LATER THAN JULY 1, 1995.

(C) INTERIM TRAINING SERVICES FORMULA.-

(1) LEVEL OF FUNDING.-If the amount appropriated to carry out parts A and C of title II of the Job Training Partnership Act for fiscal year 1993 is less than the sum of-

(A) \$25,000,000; and

(B) the amount appropriated to carry out part A of title II of such Act, as in effect on the day before the date of enactment of this Act, for fiscal year 1992,

the amendment made by section 202 of this Act shall not take effect on July 1, 1993, and section 202 of the Job Training Partnership Act shall be amended to read as follows:

"SEC. 202. ALLOTMENT AND ALLOCATION.

"(a) ALLOTMENT.-

"(1) TERRITORIES.-Not more than \$5,000,000 of the amount appropriated pursuant to section 3(a)(1) for each fiscal year and available for this part shall be allotted among Guam, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, the Federated States of Micronesia, the Republic of the Marshall Islands, and Palau.

"(2) STATES.-Subject to the provisions of paragraph (3), of the remainder of the amount available for this part for each fiscal year-

"(A) 33 1/3 percent shall be allotted on the basis of the relative number of unemployed individuals residing in areas of substantial unemployment in each State as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in all the States;

"(B) 33 1/3 percent shall be allotted on the basis of the relative excess number of unemployed individuals who reside in each State as compared to the total excess number of unemployed individuals in all the States; and

"(C) 33 1/3 percent shall be allotted on the basis of the relative number of economically disadvantaged adults within each State compared to the total number of economically disadvantaged adults in all States, except that, for the allotment for any State in which there is any service delivery area described in section 101(a)(4)(A)(iii), the allotment shall be based on the higher of the number of adults in families with an income below the low-income level in such area or the number of economically disadvantaged adults in such area.

"(3) LIMITATIONS.-

"(A) STATE MINIMUM.-No State shall receive less than one-quarter of 1 percent of the amounts available for allotment to the States under this subsection from the remainder described in paragraph (2) for each fiscal year.

"(B) MINIMUM PERCENTAGE.-No State shall be allotted less than 90 percent of its allotment percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(C) ALLOTMENT PERCENTAGE.-

"(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraph (B), the allotment percentage of a State for a fiscal year shall be the percentage of funds allotted to the State under this subsection.

"(ii) FISCAL YEAR 1992.-For purposes of subparagraph (B), the allocation percentage of a State for fiscal year 1992 shall be the percentage of funds allotted to the State under section 201, as

in effect on the day before the date of enactment of the Job Training Reform Amendments of 1992.

"(b) ALLOCATION TO SERVICE DELIVERY AREAS.-

"(1) FORMULA.-The Governor shall, in accordance with section 162, allocate 77 percent of the allotment of the State under subsection (a) for each fiscal year among service delivery areas within the State, and shall ensure that, subject to the provisions of paragraph (3), of the amount allocated under this subsection-

"(A) 33 1/3 percent shall be allocated on the basis of the relative number of unemployed individuals residing in areas of substantial unemployment in each service delivery area as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in the State;

"(B) 33 1/3 percent shall be allocated on the basis of the relative excess number of unemployed individuals who reside in each service delivery area as compared to the total excess number of unemployed individuals in all service delivery areas in the State; and

"(C) 33 1/3 percent shall be allocated on the basis of the relative number of economically disadvantaged adults within each service delivery area compared to the total number of economically disadvantaged adults in the State, except that the allocation for any service delivery area described in section 101(a)(4)(A)(iii) shall be based on the higher of the number of adults in families with an income below the low-income level in such area or the number of economically disadvantaged adults in such area.

"(2) LIMITATIONS.-

"(A) MINIMUM PERCENTAGE.-No service delivery area within any State shall be allocated an amount equal to less than 90 percent of the average of its allocation percentage for the 2 preceding fiscal years preceding the fiscal year for which the determination is made. If the amounts appropriated pursuant to section 3(a)(1) for a fiscal year and available to carry out this part are not sufficient to provide an amount equal to at least 90 percent of such allocation percentage to each such area, the amounts allocated to each area shall be ratably reduced.

"(B) ALLOCATION PERCENTAGE.-

"(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraph (A), the allocation percentage of a service delivery area for a fiscal year shall be the percentage of funds allocated to the service delivery area under this subsection.

"(ii) FISCAL YEAR 1992.-For purposes of subparagraph (A), the allocation percentage of a service delivery area for fiscal year 1992 shall be the percentage of funds allocated to the service delivery area under part A of title II.

"(c) STATE ACTIVITIES.-

"(1) DIVISION.-Of the remaining 23 percent of the allotment of the State under subsection (a) for each fiscal year-

"(A) 5 percent of such allotment of the State for each fiscal year shall be available to the Governor of the State to be used for overall administration, management, and auditing activities relating to programs under this title and for activities described in sections 121 and 122;

"(B) 5 percent of such allotment of each State for each fiscal year shall be available to provide incentive grants authorized under section 106(b)(7), in accordance with paragraph (2);

"(C) 8 percent of the allotment of each State for each fiscal year shall be available to carry out section 123; and

"(D) 5 percent of such allotment of each State for each fiscal year shall be available to carry out section 204(d).

"(2) OTHER USES.-

"(A) CAPACITY BUILDING AND TECHNICAL ASSISTANCE.-The Governor may use up to 33 percent of the amount allotted under paragraph (1)(B) for providing capacity building and technical assistance to service delivery areas and service providers. Such use of funds may include the development and training of service delivery area and service provider staff and the development of exemplary program activities.

"(B) NONDUPLICATION AND COORDINATION.-Funds used under subparagraph (A)-

"(i) may not be used to duplicate the activities of the Capacity Building and Information and Dissemination Network established under section 453(b); and

"(ii) shall, to the extent practicable, be used to coordinate the activities under subparagraph (A) with the activities of the Network under section 453(b).

"(d) DEFINITIONS AND RULE.-As used in this section:

"(1) DEFINITIONS.-

"(A) ECONOMICALLY DISADVANTAGED ADULT.-The term 'economically disadvantaged adult' means an individual who is age 22 through 72 and who has, or is a member of a family that has, received a total family income (exclusive of unemployment compensation, child support payments, and welfare payments) that, in relation to family size, was not in excess of the higher of-

"(i) the official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981 (42 U.S.C. 9902(2)); or

"(ii) 70 percent of the lower living standard income level.

"(B) EXCESS NUMBER.-The term 'excess number' means-

"(i) with respect to the excess number of unemployed individuals within a State-

"(I) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in the State; or

"(II) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in areas of substantial unemployment in such State; and

"(ii) with respect to the excess number of unemployed individuals within a service delivery area-

"(I) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in the service delivery area; or

"(II) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in areas of substantial unemployment

in such service delivery area.

"(C) STATE.-THE TERM 'STATE' MEANS ANY OF THE SEVERAL STATES, THE DISTRICT OF COLUMBIA, AND THE COMMONWEALTH OF PUERTO RICO.

"(2) SPECIAL RULE.-FOR THE PURPOSES OF THIS SECTION, THE SECRETARY SHALL, AS APPROPRIATE AND TO THE EXTENT PRACTICABLE, EXCLUDE COLLEGE STUDENTS AND MEMBERS OF THE ARMED FORCES FROM THE DETERMINATION OF THE NUMBER OF ECONOMICALLY DISADVANTAGED ADULTS.".

(2) EFFECTIVE DATE.-Any amendment made by paragraph (1) shall take effect on July 1, 1993.

(d) PERMANENT TRAINING SERVICES FORMULA.-

(1) LEVEL OF FUNDING.-If section 202 of the Job Training Partnership Act is amended in accordance with subsection (c) and the amount appropriated to carry out parts A and C of title II of the Job Training Partnership Act for a fiscal year is not less than the sum of-

(A) \$25,000,000; and

(B) the amount appropriated to carry out part A of title II of such Act, as in effect on the day before the date of enactment of this Act, for fiscal year 1992,

the amendment made by section 202 of this Act shall take effect.

(2) EFFECTIVE DATE.-Any amendment made by paragraph (1) shall take effect on October 1 of the fiscal year described in paragraph (1).

(e) SUMMER YOUTH PROGRAM TRANSFERS.-

(1) IN GENERAL.-Section 205 and the amendment made by such section 205 shall take effect on the date of enactment of this Act.

(2) TRANSITION.-A service delivery area may transfer up to 10 percent of the amounts allocated for such area for the summer of 1992 under part B of title II of the Job Training Partnership Act for program year 1992 to provide services to youth pursuant to the program under part A of such title, to provide services to youth under such part A, if such transfer is approved by the Governor.

(f) INTERIM TRAINING SERVICES FORMULA.-

(1) LEVEL OF FUNDING.-If the amount appropriated to carry out parts A and C of title II of the Job Training Partnership Act for fiscal year 1993 is less than the sum of-

(A) \$25,000,000; and

(B) the amount appropriated to carry out part A of title II of such Act, as in effect on the day before the date of enactment of this Act, for fiscal year 1992,

the amendment made by section 207 of this Act shall not take effect on July 1, 1993, and title II of the Job Training Partnership Act shall be amended by inserting after section 261 of such Act the following:

"SEC. 262. ALLOTMENT AND ALLOCATION.

"(a) ALLOTMENT.-

"(1) TERRITORIES.-Not more than \$5,000,000 of the amount appropriated pursuant to section 3(a)(1) for each fiscal year and available for this part shall be allotted among Guam, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, the Federated States of Micronesia, the Republic of the Marshall Islands, and Palau.

"(2) STATES.-Subject to the provisions of paragraph (3), of the remainder of the amount available for this part for each fiscal year-

"(A) 33 1/3 percent shall be allotted on the basis of the

relative number of unemployed individuals residing in areas of substantial unemployment in each State as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in all the States;

"(B) 33 1/3 percent shall be allotted on the basis of the relative excess number of unemployed individuals who reside in each State as compared to the total excess number of unemployed individuals in all the States; and

"(C) 33 1/3 percent shall be allotted on the basis of the relative number of economically disadvantaged youth within each State compared to the total number of economically disadvantaged youth in all States, except that, for the allotment for any State in which there is any service delivery area described in section 101(a)(4)(A)(iii), the allotment shall be based on the higher of the number of youth in families with an income below the low-income level in such area or the number of economically disadvantaged youth in such area.

"(3) LIMITATIONS.-

"(A) STATE MINIMUM.-No State shall receive less than one-quarter of 1 percent of the amounts available for allotment to the States under this subsection from the remainder described in paragraph (2) for each fiscal year.

"(B) MINIMUM PERCENTAGE.-No State shall be allotted less than 90 percent of its allotment percentage for the fiscal year preceding the fiscal year for which the determination is made.

"(C) ALLOTMENT PERCENTAGE.-

"(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraph (B), the allotment percentage of a State for a fiscal year shall be the percentage of funds allotted to the State under this subsection.

"(ii) FISCAL YEAR 1992.-For purposes of subparagraph (B), the allocation percentage of a State for fiscal year 1992 shall be the percentage of funds allotted to the State under section 201, as in effect on the day before the date of enactment of the Job Training Reform Amendments of 1992.

"(b) ALLOCATION TO SERVICE DELIVERY AREAS.-

"(1) FORMULA.-The Governor shall, in accordance with section 162, allocate 82 percent of the allotment of the State under subsection (a) for each fiscal year among service delivery areas within the State, and shall ensure that, subject to the provisions of paragraph (3), of the amount allocated under this subsection-

"(A) 33 1/3 percent shall be allocated on the basis of the relative number of unemployed individuals residing in areas of substantial unemployment in each service delivery area as compared to the total number of such unemployed individuals in all such areas of substantial unemployment in the State;

"(B) 33 1/3 percent shall be allocated on the basis of the relative excess number of unemployed individuals who reside in each service delivery area as compared to the total excess number of unemployed individuals in all service delivery areas in the State; and

"(C) 33 1/3 percent shall be allocated on the basis of the relative number of economically disadvantaged youth within each service delivery area compared to the total number of

economically disadvantaged youth in the State, except that the allocation for any service delivery area described in section 101(a)(4)(A)(iii) shall be based on the higher of the number of youth in families with an income below the low-income level in such area or the number of economically disadvantaged youth in such area.

"(2) LIMITATIONS.-

"(A) MINIMUM PERCENTAGE.-No service delivery area within any State shall be allocated an amount equal to less than 90 percent of the average of its allocation percentage for the 2 preceding fiscal years preceding the fiscal year for which the determination is made. If the amounts appropriated pursuant to section 3(a)(1) for a fiscal year and available to carry out this part are not sufficient to provide an amount equal to at least 90 percent of such allocation percentage to each such area, the amounts allocated to each area shall be ratably reduced.

"(B) ALLOCATION PERCENTAGE.-

"(i) IN GENERAL.-Except as provided in clause (ii), for purposes of subparagraph (A), the allocation percentage of a service delivery area for a fiscal year shall be the percentage of funds allocated to the service delivery area under this subsection.

"(ii) FISCAL YEAR 1992.-For purposes of subparagraph (A), the allocation percentage of a service delivery area for fiscal year 1992 shall be the percentage of funds allocated to the service delivery area under part A of title II.

"(c) STATE ACTIVITIES.-

"(1) DIVISION.-Of the remaining 18 percent of the allotment of the State under subsection (a) for each fiscal year-

"(A) 5 percent of such allotment of the State for each fiscal year shall be available to the Governor of the State to be used for overall administration, management, and auditing activities relating to programs under this title and for activities described in sections 121 and 122;

"(B) 5 percent of such allotment of each State for each fiscal year shall be available to provide incentive grants authorized under section 106(b)(7), in accordance with paragraph (2); and

"(C) 8 percent of the allotment of each State for each fiscal year shall be available to carry out section 123.

"(2) OTHER USES.-

"(A) CAPACITY BUILDING AND TECHNICAL ASSISTANCE.-The Governor may use up to 33 percent of the amount allotted under paragraph (1)(B) for providing capacity building and technical assistance to service delivery areas and service providers. Such use of funds may include the development and training of service delivery area and service provider staff and the development of exemplary program activities.

"(B) NONDUPLICATION AND COORDINATION.-Funds used under subparagraph (A)-

"(i) may not be used to duplicate the activities of the Capacity Building and Information and Dissemination Network established under section 453(b); and

"(ii) shall, to the extent practicable, be used to coordinate the activities under subparagraph (A) with the activities of the Network under section 453(b).

"(d) DEFINITIONS AND RULE.-As used in this section:

"(1) DEFINITIONS.-

"(A) ECONOMICALLY DISADVANTAGED YOUTH.-The term 'economically disadvantaged youth' means an individual who is age 16 through 21 and who has, or is a member of a family that has, received a total family income (exclusive of unemployment compensation, child support payments, and welfare payments) that, in relation to family size, was not in excess of the higher of-

"(i) the official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981 (42 U.S.C. 9902(2)); or

"(ii) 70 percent of the lower living standard income level.

"(B) EXCESS NUMBER.-The term 'excess number' means-

"(i) with respect to the excess number of unemployed individuals within a State-

"(I) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in the State; or

"(II) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in areas of substantial unemployment in such State; and

"(ii) with respect to the excess number of unemployed individuals within a service delivery area-

"(I) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in the service delivery area; or

"(II) the number that represents the number of unemployed individuals in excess of 4.5 percent of the civilian labor force in areas of substantial unemployment in such service delivery area.

"(C) STATE.-THE TERM 'STATE' MEANS ANY OF THE SEVERAL STATES, THE DISTRICT OF COLUMBIA, AND THE COMMONWEALTH OF PUERTO RICO.

"(2) SPECIAL RULE.-FOR THE PURPOSES OF THIS SECTION, THE SECRETARY SHALL, AS APPROPRIATE AND TO THE EXTENT PRACTICABLE, EXCLUDE COLLEGE STUDENTS AND MEMBERS OF THE ARMED FORCES FROM THE DETERMINATION OF THE NUMBER OF ECONOMICALLY DISADVANTAGED YOUTH."

(2) EFFECTIVE DATE.-Any amendment made by paragraph (1) shall take effect on July 1, 1993.

(g) PERMANENT TRAINING SERVICES FORMULA.-

(1) LEVEL OF FUNDING.-If title II of the Job Training Partnership Act is amended in accordance with subsection (f) and the amount appropriated to carry out parts A and C of title II of the Job Training Partnership Act for a fiscal year is not less than the sum of-

(A) \$25,000,000; and

(B) the amount appropriated to carry out part A of title II of such Act, as in effect on the day before the date of enactment of this Act, for fiscal year 1992,

the amendment made by section 207 of this Act shall take effect.

(2) EFFECTIVE DATE.-Any amendment made by paragraph (1) shall take effect on October 1 of the fiscal year described in paragraph (1).

(h) EVALUATION.-The Secretary of Labor shall evaluate the impact of

programs under title II of the Job Training Partnership Act on participant employment, earnings and welfare dependency in multiple sites, using the random assignment of individuals to groups receiving services under programs authorized under the Job Training Reform Amendments of 1992 to groups not receiving such services.

(i) RULES AND PROCEDURES.-

(1) IN GENERAL.-THE SECRETARY OF LABOR MAY ESTABLISH SUCH RULES AND PROCEDURES AS MAY BE NECESSARY TO PROVIDE FOR AN ORDERLY IMPLEMENTATION OF THE AMENDMENTS MADE BY THIS ACT.

(2) REVIEW.-THE SECRETARY OF LABOR, THE GOVERNORS, AND THE SERVICE DELIVERY AREAS SHALL CONDUCT A COMPREHENSIVE REVIEW OF THE CURRENT POLICIES, PRACTICES, PROCEDURES, AND DELIVERY SYSTEMS RELATING TO PROGRAMS AUTHORIZED UNDER THE JOB TRAINING PARTNERSHIP ACT FOR THE PURPOSE OF ENSURING THE EFFECTIVE IMPLEMENTATION OF THE AMENDMENTS MADE BY THIS ACT. SUCH REVIEW SHALL INCLUDE CONSIDERATION OF THE APPROPRIATENESS OF CURRENT SERVICE DELIVERY AREA DESIGNATIONS, THE REPRESENTATIVENESS OF CURRENT STATE AND LOCAL COUNCILS, THE ADEQUACY OF CURRENT ADMINISTRATIVE SYSTEMS, THE EFFECTIVENESS OF CURRENT OUTREACH, SERVICE DELIVERY, AND COORDINATION ACTIVITIES, AND OTHER RELEVANT MATTERS.

(J) IMPLEMENTING REGULATIONS.-The Secretary of Labor shall issue final regulations relating to the implementation of the amendments made by this Act not later than December 18, 1992.

SEC. 702. TECHNICAL AND CONFORMING AMENDMENTS.

(a) JOB TRAINING PARTNERSHIP ACT.-

(1) Section 4(14) of the Act ([29 U.S.C. 1503](#)(14)) is amended by striking "section 521(19)" and inserting "section 521(22)".

(2) Section 4(23) of the Act ([29 U.S.C. 1503](#)(23)) is amended by striking "section 1201(h) of the Higher Education Act of 1965" and inserting "section 1471(23) of the Elementary and Secondary Education Act of 1965".

(3) Subparagraph (C) of section 4(27) of the Act (29 U.S.C. 1503(27)) is amended by indenting, and aligning the margin of, such subparagraph so as to align with subparagraph (B) of such section.

(4) Section 121(b)(1) is amended by striking "and 203" and inserting "203, or 263".

(5) Section 122 of the Act ([29 U.S.C. 1532](#)) is amended-

(A) in subsection (a)(1), by striking "section 202(b)(4)" and inserting "sections 202(c)(1)(A) and 262(c)(1)(A)";

(B) in subsection (b)(2), by striking "section 202(a)" and inserting "section 202(b) or 262(b)"; and

(C) in subsection (b)(11)(B), by striking "section 113(b)(9)" and inserting "section 113(b)(14)".

(6) Section 125(a) of the Act ([29 U.S.C. 1535](#)(a)) is amended by striking "section 202(b)(4) and".

(7) Section 161(b)(2) of the Act ([29 U.S.C. 1571](#)(b)(2)) is amended by striking "sections 452 through 455" and inserting "section 452".

(8) Section 161(c) of the Act ([29 U.S.C. 1571](#)(c)) is repealed.

(9) Section 172 of the Act is redesignated the second place it appears as section 173.

(10) Section 181 of the Act ([29 U.S.C. 1591](#)) is repealed.

(11) Section 302(b)(2) of the Act ([29 U.S.C. 1652](#)(b)(2)) is amended by striking "part B and this part" and inserting "part A".

(12) Section 311(f) of the Act ([29 U.S.C. 1661](#)(f)) is amended by

striking "section" and inserting "sections".

(13) Section 433(c)(1) of the Act ([29 U.S.C. 1703\(c\)\(1\)](#)) is amended by striking "sections 452 and 455" and inserting "sections 452 and 453".

(14) Section 433A of the Act ([29 U.S.C. 1703a](#)) is amended-

(A) in subsection (c)(2), by striking "may be over the maximum age permitted by section 423(1), but"; and

(B) in subsection (e), by striking "section 454" and inserting "section 452(d)".

(15) Section 436(a)(1) of the Act ([29 U.S.C. 1706\(a\)\(1\)](#)) is amended by striking "1954" and inserting "1986".

(16) Section 462(f)(2) of the Act ([29 U.S.C. 1752\(f\)\(2\)](#)) is amended by adding at the end a period.

(17) Section 472(a) of the Act ([29 U.S.C. 1772\(a\)](#)) is amended by striking the 4th sentence.

(18) Section 473(7) of the Act ([29 U.S.C. 1773\(7\)](#)) is amended-

(A) by striking "(A)";

(B) by striking ", after consultation with the National Council on Vocational Education,";

(C) by striking "; and" and inserting a period; and

(D) by striking subparagraph (B).

(19) Section 481(a) of the Act ([29 U.S.C. 1781\(a\)](#)) is amended by striking "section 203(a)(1)" and inserting "section 203, 263".

(20) Title VI of the Act is amended by redesignating section 505 (29 U.S.C. 1505) as section 605.

(b) FOOD STAMP ACT OF 1977.-Section 5(l) of the Food Stamp Act of 1977 ([7 U.S.C. 2014\(l\)](#)) is amended by striking "section 204(5)" and inserting "section 204(b)(1)(C) or section 264(c)(1)(A)".

(c) TABLE OF CONTENTS.-The table of contents relating to the Act is amended to read as follows:

"Sec. 1. Short title; table of contents.

"Sec. 2. Statement of purpose.

"Sec. 3. Authorization of appropriations.

"Sec. 4. Definitions.

"TITLE I-JOB TRAINING PARTNERSHIP

"PART A-SERVICE DELIVERY SYSTEM

"Sec. 101. Establishment of service delivery areas.

"Sec. 102. Establishment of private industry council.

"Sec. 103. Functions of private industry council.

"Sec. 104. Job training plan.

"Sec. 105. Review and approval of plan.

"Sec. 106. Performance standards.

"Sec. 107. Selection of service providers.

"Sec. 108. Limitation on certain costs.

"Sec. 109. Recapture and reallocation of unobligated funds.

"PART B-ADDITIONAL STATE RESPONSIBILITIES

"Sec. 121. Governor's coordination and special services plan.

"Sec. 122. State job training coordinating council.

"Sec. 123. State education coordination and grants.

"Sec. 124. Identification of additional imposed requirements.

"Sec. 125. State labor market information programs.

"Sec. 126. Authority of State legislature.

"Sec. 127. Interstate agreements.

"PART C-PROGRAM REQUIREMENTS FOR SERVICE DELIVERY SYSTEM

"Sec. 141. General program requirements.

"Sec. 142. Benefits.

"Sec. 143. Labor standards.

"Sec. 144. Grievance procedure.

"Sec. 145. Prohibition against Federal control of education.

"PART D-FEDERAL AND FISCAL ADMINISTRATIVE PROVISIONS

"Sec. 161. Program year.

"Sec. 162. Prompt allocation of funds.

"Sec. 163. Monitoring.

"Sec. 164. Fiscal controls; sanctions.

"Sec. 165. Reports, recordkeeping, and investigations.

"Sec. 166. Administrative adjudication.

"Sec. 167. Nondiscrimination.

"Sec. 168. Judicial review.

"Sec. 169. Administrative provisions.

"Sec. 170. Utilization of services and facilities.

"Sec. 171. Obligational authority.

"Sec. 172. Presidential awards for outstanding private sector involvement in job training programs.

"Sec. 173. Construction.

"PART E-MISCELLANEOUS PROVISIONS

"Sec. 182. Criminal provisions.

"Sec. 183. Reference.

"Sec. 184. Repealers.

"TITLE II-TRAINING SERVICES FOR THE DISADVANTAGED

"PART A-ADULT TRAINING PROGRAM

"Sec. 201. Statement of purpose.

"Sec. 202. Allotment and allocation.

"Sec. 203. Eligibility for services.

"Sec. 204. Program design.

"Sec. 205. Linkages.

"Sec. 206. Transfer of funds.

"PART B-SUMMER YOUTH EMPLOYMENT AND TRAINING PROGRAMS

"Sec. 251. Purpose.

"Sec. 252. Authorization of appropriations; allotment and allocation.

"Sec. 253. Use of funds.

"Sec. 254. Limitations.

"Sec. 255. Applicable provisions.

"Sec. 256. Transfer of funds.

"PART C-YOUTH TRAINING PROGRAM

"Sec. 261. Statement of purpose.

"Sec. 262. Allotment and allocation.

"Sec. 263. Eligibility for services.

"Sec. 264. Program design.

"Sec. 265. Linkages.

"Sec. 266. Transfer of funds.

"TITLE III-EMPLOYMENT AND TRAINING ASSISTANCE FOR DISLOCATED WORKERS

"Sec. 301. Definitions.

"Sec. 302. Allotment.

"Sec. 303. Recapture and reallocation of unexpended funds.

"PART A-STATE DELIVERY OF SERVICES

"Sec. 311. State plan.

"Sec. 312. Substate grantees.

- "Sec. 313. Substate plan.
- "Sec. 314. Use of funds; services to be provided.
- "Sec. 315. Limitations on uses of funds.
- "Sec. 316. Retraining services availability.
- "Sec. 317. Functions of State job training coordinating council.

"PART B-FEDERAL RESPONSIBILITIES

- "Sec. 321. Federal administration.
- "Sec. 322. Federal delivery of dislocated worker services.
- "Sec. 323. Allowable activities.
- "Sec. 324. Demonstration programs.
- "Sec. 325. Defense conversion adjustment program.
- "Sec. 326. Clean Air Employment Transition Assistance.

"TITLE IV-FEDERALLY ADMINISTERED PROGRAMS

"PART A-EMPLOYMENT AND TRAINING PROGRAMS FOR NATIVE AMERICANS AND MIGRANT AND SEASONAL FARMWORKERS

- "Sec. 401. Native American programs.
- "Sec. 402. Migrant and seasonal farmworker programs.
- "Sec. 403. Grant procedures.

"PART B-JOB CORPS

- "Sec. 421. Statement of purpose.
- "Sec. 422. Establishment of the Job Corps.
- "Sec. 423. Individuals eligible for the Job Corps.
- "Sec. 424. Screening and selection of applicants: general provisions.
- "Sec. 425. Screening and selection: special limitations.
- "Sec. 426. Enrollment and assignment.
- "Sec. 427. Job Corps centers.
- "Sec. 428. Program activities.
- "Sec. 429. Allowances and support.
- "Sec. 430. Standards of conduct.
- "Sec. 431. Community participation.
- "Sec. 432. Counseling and job placement.
- "Sec. 433. Experimental and developmental projects and coordination with
other programs.
- "Sec. 433A. Job Corps centers for homeless families.
- "Sec. 434. Advisory boards and committees.
- "Sec. 435. Participation of the States.
- "Sec. 436. Application of provisions of Federal law.
- "Sec. 437. Special provisions.
- "Sec. 438. General provisions.
- "Sec. 439. Donations.

"PART C-VETERANS' EMPLOYMENT PROGRAMS

- "Sec. 441. Programs authorized.

"PART D-NATIONAL ACTIVITIES

- "Sec. 451. National partnership and special training programs.
- "Sec. 452. Research, demonstration, and evaluation.
- "Sec. 453. Capacity building, information, dissemination, and replication
activities.
- "Sec. 454. Guidance and technical assistance.
- "Sec. 455. Uniform requirements.
- "Sec. 456. Nontraditional employment demonstration program.

"PART E-LABOR MARKET INFORMATION

- "Sec. 461. Labor market information; availability of funds.
- "Sec. 462. Cooperative labor market information program.
- "Sec. 463. Special Federal responsibilities.

"Sec. 464. National occupational information coordinating committee.

"Sec. 465. Job bank program.

"PART F-NATIONAL COMMISSION FOR EMPLOYMENT POLICY

"Sec. 471. Statement of purpose.

"Sec. 472. Commission established.

"Sec. 473. Functions of the commission.

"Sec. 474. Administrative provisions.

"Sec. 475. Reports.

"PART G-TRAINING TO FULFILL AFFIRMATIVE ACTION OBLIGATIONS

"Sec. 481. Affirmative action.

"PART H-YOUTH FAIR CHANCE PROGRAM

"Sec. 491. Statement of purpose.

"Sec. 492. Program authorized.

"Sec. 493. Application.

"Sec. 494. Grant agreement.

"Sec. 495. Job guarantees.

"Sec. 496. Payments; Federal share.

"Sec. 497. Reporting.

"Sec. 498. Federal responsibilities.

"Sec. 498A. Definitions.

"PART I-MICROENTERPRISE GRANTS PROGRAM

"Sec. 499. Microenterprise grants.

"PART J-DISASTER RELIEF EMPLOYMENT ASSISTANCE

"Sec. 499A. General authority.

"Sec. 499B. Use of funds.

"Sec. 499C. Definitions.

"TITLE V-JOBS FOR EMPLOYABLE DEPENDENT INDIVIDUALS INCENTIVE BONUS
PROGRAM

"Sec. 501. Statement of purpose.

"Sec. 502. Payments.

"Sec. 503. Amount of incentive bonus.

"Sec. 504. Use of incentive bonus funds.

"Sec. 505. Notice and application.

"Sec. 506. Eligibility for incentive bonuses.

"Sec. 507. Information and data collection.

"Sec. 508. Evaluation and report.

"Sec. 509. Implementing regulations.

"TITLE VI-MISCELLANEOUS PROVISIONS

"Sec. 601. Amendments to the Wagner-Peyser Act.

"Sec. 602. Amendments to part C of title IV of the Social Security Act.

"Sec. 603. Earnings disregard.

"Sec. 604. Enforcement of Military Selective Service Act.

"Sec. 605. State job bank systems.

"TITLE VII-STATE HUMAN RESOURCE INVESTMENT COUNCIL

"Sec. 701. Establishment and functions.

"Sec. 702. Composition.

"Sec. 703. Administration."

Speaker of the House of Representatives.

Vice President of the United States and
President of the Senate.

SUBJECT: FAMILY (59%); HUMAN RESOURCES (59%); EDUCATION SYSTEMS &
INSTITUTIONS (59%); EDUCATION (59%); LEGISLATIVE BODIES (59%); ACADEMIC
STANDARDS (59%); EMPLOYMENT (59%); DISABLED PERSONS (59%); COMPANY EARNINGS (59%);

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